

Typhoon Mangkhut (Ompong)

Shelter Cluster Coordination Meeting

Wednesday 24th October 2018, 10:00 am

This was the fourth Shelter Cluster coordination meeting to approve the inter-agency Shelter Rapid Assessment of Market (RAM) final report, to agree on a revised Shelter Cluster operational response plan within the ICCG HCT Humanitarian Response and Resources Overview, to consult partners for the update the Shelter Cluster strategic framework, and to receive operational updates from partners and feedback on revised 3W form and 3W reporting.

MINUTES OF MEETING

1. Introductions

Partners attending the meeting:

Build Change (BC), Habitat for Humanity (HfH), Humanity & Inclusion (H&I), International Federation of the Red Cross (IFRC), International Organisation for Migration (IOM), Philippine Red Cross (PRC), World Vision (WV).

2. Coordination role and structure

Lead Government agency: Department of Social Welfare and Development (DSWD)

Hillary Marie Ratilla, DSWD Project Development Officer (Focal Point) | Absent
Maria Theresa Bas, DSWD Project Development Officer (Focal Point) | Absent

Lead Humanitarian agency: Global Shelter Cluster (GSC) convened by IFRC
Francisco Monteiro, Philippines Shelter Cluster Surge-Coordinator

3. Shelter Rapid Assessment of Market (RAM) Final Report – Annex 1

Seeking endorsement from the group of contributors, the Shelter RAM final report was shared with SC partners for comments and considered substantial and useful guidance for the response context, therefore approved by the group for wider circulation.

Key considerations and recommendations:

- The report recommends considering three damage level categories directly correlated with identified structural typologies and therefore requiring different shelter assistance envelopes (conditional cash and /or tools, materials and labour) in addition to any required training and technical assistance:
 - (i) Collapsed or partially collapsed timber framed houses, usually lacking the critical structural components, require an absolute minimum of PHP 50,000.
 - (ii) Highly damaged houses built of mixed structural materials (typically half height masonry walls with timber upper walls and timber roofs), require a minimum of PHP 35,000.
 - (iii) Structural concrete and confined masonry houses with damaged roofs, require a minimum of PHP 21,000.

[DSWD emergency shelter assistance \(ESA\) guidelines for Typhoon Ompong \(Mangkhut\)](#) establishes a maximum value of PHP 30,000 in assistance for totally-damaged (collapsed) houses and maximum of PHP 10,000 in assistance for partially-damaged houses.

The recommended shelter cash assistance envelopes for equivalent damage categories are considerably higher than the current DSWD ESA envelopes, however, considering that the [value of the envelopes has not increased since 2014](#), the group has agreed that, the recommended damage categories and respective cash assistance envelopes, should be used as guidance as they reflect the current market costs.

- The cost of technical assistance and relevant training activities in shelter programmes must be costed separately from shelter assistance envelopes to households. Agencies are recommended to budget for these specific activities.
- Considering that government and agencies may not be able to support households at once with the recommended shelter assistance envelopes, the group has recommended developing a framework of measurable range of required upgrade and repair options (incremental) towards the optimal resilience (to risk) of house structures.

This could be achieved by developing a set of technical guidelines (detailed construction upgrade and repair strategies and respective BoQs) for costing incremental structural resilience, ranging from minimal to optimal, for the most common house construction typologies in the Philippines.

(e.g. highlighting what it entails to get to a resilient structure rather than patching up with a minimum investment - just adding foundations doesn't mean your structure is safer)

4. Inter-Cluster Coordination Group (ICCG) HCT Humanitarian Response and Resources Overview Shelter Cluster Operational Response Plan (SC ORP) Update – Annex 2

The Philippines Humanitarian Country Team, through the ICCG has decided (18 October 2018) to review the initial Humanitarian Response and Resources Overview (HRRO) for Typhoon Mangkhut / Ompong (from 24 September 2018) to reflect changes in nature and scale of humanitarian needs, transitioning from relief to recovery, and extending the period of implementation from three (3) to six (6) months. The various clusters were requested to revise their operational response plans in line with the HRP strategic objectives.

The HRRO Shelter Cluster Operational Response Plan (ORP) proposed review was drafted by the SC Coordinator (in SC meeting PPT presentation) - in line with strategic direction agreed by the cluster for the update of the Shelter Cluster Strategic Framework (Initial Shelter Strategy for Typhoon Ompong) – and submitted for discussion and approval. The Shelter Cluster ORP was endorsed for submission to the ICCG and HCT, in accordance with the established below.

SC ORP Key considerations and recommendations:

- The reported level of damage increased exponentially from the date of the initial HRRO (DSWD DROMIC Report #34 on TO / TM, 24 September 2018). By mid-October (DSWD DROMIC Report #62 on TO / TM, 16 October 2018), the reported number of damaged houses had increased by approximately 100% (200,000) and the number of totally damaged (destroyed) houses had increased by approximately 50% (15,000).

- In support of the whole of Government of the Philippines led response, considering limited available resources and capacity of shelter agencies, but aiming to have a meaningful impact by reaching most vulnerable households, the proposed targeting covers only 30% of the total reported house damage to be assisted with emergency and recovery shelter assistance:
 - (i) 20% / 3,000 HH of the totally damaged / destroyed houses, identified as most vulnerable, assisted with a cash equivalent envelope of PHP 30,000 / USD 550
 - (ii) 10% / 20,000 HH of the damaged houses – identified as heavily damaged houses of the most vulnerable, assisted with a cash equivalent envelope of PHP 10,000 / USD 200
- The targeting comprises the development and dissemination of information, education and communication (IEC) materials on HLP, BBS and DP in appropriate formats and sufficient quantities to reach 100% / 215,000 HH with damaged or destroyed houses - this is a prorated cost across assisted communities and was calculated at value of PHP 100 per targeted HH.
- It was recommended to include a separate cost for the provision of technical assistance to the 30% / 23,000 HH targeted caseload. The required funding estimate was adjusted accordingly - this is a prorated cost across assisted communities and was calculated at value of PHP 400 per targeted HH.
- The draft budget accounted for 10% of the estimated total to be added as operational and administrative costs. It was recommended to increase this % to at least 15%, better reflecting agencies costs. The required funding estimate was adjusted accordingly.
- **Do we need to include insurance support? In medium / longer term recovery assistance? We may want to include it in the shelter recovery strategy. HfH and BC would be happy to take this conversation further but separately**

SC ORP Strategic targeting

- **Target areas;** CAR (Abra, Apayao, Benguet, Ifugao, Kalinga, Mountain Province) Region I (Ilocos Norte, Ilocos Sur) and Region II (Cagayan and Isabela)
- **Target beneficiaries;** 115,000 of the affected population, approximately 23,000 families.
 - (i) Families who have returned to their homes and are at different stages of self-repairing their damaged houses with limited or no financial assistance or technical guidance, often unable to Build Back Safer, and in need of shelter recovery assistance.
 - (ii) Families who have returned to their homes but have not been able to repair their damaged or destroyed houses, are mostly staying with friends or relatives, in a precarious and vulnerable condition, in need of immediate emergency shelter assistance, and further shelter recovery support.
 - (iii) Families displaced by landslides, who will not be able to return to cordoned off high risk areas, are either still in evacuation centres or elsewhere being hosted by families, and in need of emergency shelter assistance while waiting for government decision making and support.
 - (iv) Those most in need of immediate assistance are families who have lost their homes, families displaced by landslides unable to return, low-income households who cannot afford the repairs or purchase of materials, such as small labour or renter farmers, single headed / female headed households, the elderly and Indigenous People.

SC ORP Funding required (USD\$): 3.85 Million

SC ORP Priority response

- **Short-term Emergency Shelter Assistance (ESA)**
 - (i) Distribution of Emergency Shelter Kit or Shelter Repair Kit to heavily damaged and destroyed houses
 - (ii) Cash assistance to displaced families (rental support, hosted and hosting families support)
 - (iii) Transitional shelter and House Land and Property (HLP) assistance to families displaced by landslides, unable to return and targeted by Government for relocation
 - (iv) Development and dissemination of IEC materials on HLP, Building Back Safer and Disaster Preparedness
- **Medium-term shelter recovery assistance (SRA)**
 - (i) Core shelter and House Land and Property (HLP) assistance to families displaced or with destroyed houses
 - (ii) Conditional Cash assistance (labour, tools, materials and fixings), Distribution of appropriate construction materials (CGI sheets and structural quality timber), and Technical assistance to those rebuilding their heavily damaged or destroyed houses
 - (iii) Training of local carpenters on BBS techniques for safer construction and repair (ToT)
 - (iv) Mobilisation of community focal points (e.g. BaReCom) for cascading and monitoring BBS and DP / DRR

5. Shelter Cluster Strategic Framework for Typhoon Mangkhut /Ompong response. Update

The Shelter Cluster Initial Strategy aimed to provide a framework for the initial 6 to 8 weeks of the Typhoon Mangkhut /Ompong response. This framework needs to be revised to reflect phasing out relief and phasing in recovery, providing a strategic framework and tangible shelter recovery guidance to SC partners, over a period of six months, in coordination with DSWD.

Key considerations and recommendations:

- It was agreed to consider the positioning of the HRRO Shelter Cluster Operational Response Plan (ORP) while seeking additional strategic input and guidance to revise the shelter cluster strategy.
- It was recommended for the SC Coordinator to call for a Strategic Advisory Group (SAG) to form the core body to provide strategic input and guidance for the revision process.
- It was agreed inviting the following partners to take a seat in the SAG:
 - (i) Catholic Relief Services (CRS)
 - (ii) Habitat for Humanity (HfH),
 - (iii) International Federation of the Red Cross (IFRC)
 - (iv) International Organization for Migration (IOM)
 - (v) Philippine Red Cross (PRC); and
 - (vi) Build Change (BC)

- SCC to coordinate with proposed agencies and call for a SAG meeting as soon as possible.
- It was recommended developing a strategic framework for a “mid-sized” typhoon responses which are more recurrent than Haiyan – with shorter timeframe, less options, less funding!
- It was requested for SAG to advise on applicable shelter recovery guidelines, including the development of flowchart / diagram as a tool for strategic programming and communication, similarly to the recovery shelter guidelines diagram developed for Haiyan / Yolanda response.
- Need to continue the response planning for mid-sized typhoon emergencies, as we have done in the past for EQ 7.2 scenario in Metro Manila

6. 3W

- Many agencies are reporting shelter updates directly to OCHA, the coordination team does not want to be duplicating these requests and will work with OCHA to ensure it is collecting information that is missing and not duplicating the efforts.
- It has been observed that the 3W doesn't provide details in terms of kits contents and status of distribution and there's a need to consolidate information on the type of kits, contents list and quantities for each item being distributed by partners.
- Partners are requested to provide content lists of the kits (Shelter, NFI, Hygiene etc) that they provide.
- SC will consolidate the information from partners and request OCHA to adjust the current 3W format to incorporate more detailed technical information for shelter & NFIs kits.
- It was also suggested that the information should include both time for distributions planned and items that may be in the pipeline. The coordination team will discuss with OCHA ways to include this information.

7. Partners updates:

- **Shelter Box:** confirmed discrepancies and subjectivity in housing damage figures between Provincial and Municipal status reports. However, this is the case in particular for partially damaged houses, while the numbers of heavily damaged/destroyed houses seems to be more consistent. This is due to the fact that self-recovery process of the affected population is both immediate and ongoing, most of the partially damaged houses are already being repaired. Some with fully damaged houses have also self-recovered to a degree with salvaged materials of varying quality of both materials and construction techniques.
- **Habitat for Humanity:** sent a rapid assessment team in Cagayan and Isabela, focus on Baggao and Amulung for more detailed assessment on availability of materials (lumber/hardware stores) and validation of list of damaged houses.
- **CRS:** ongoing cash distributions of cash for shelter (unconditional, 5,000 PHP) and cash for rent, the latter in Benguet only (approx. 4,000 PHP = 1 month rent). CRS will share information on rapid market assessment conducted in the affected areas and possibly the final report from Haima rapid market assessment as well.
- **IOM:** Assessments conducted in Kalinga, Apayao, Cagayan. In mountain province areas, CGI is used for walls in place of plywood and cement boards this is due to both scarcity of timber in the area but also climatic conditions mean CGI lasts longer.

- **Samaritan's Purse:** assessment team of 5 people sent to Cagayan (5 Municipalities, main focus on Iguig and Pinablanca for assessment of housing damage). SP will share the assessment report with SC coordinator for wider circulation.

8. ICC and Coordination Arrangements

- As yet no ICC meeting has been called by OCHA, Coordination team to follow up.
- There has been some information that the DSWD is to call for a meeting to express modalities of assistance – date TBC
- OCHA released the final Humanitarian Response & Resources Overview (HRRO) with adjusted figures for Shelter & NFIs following SC submission:
 - Target areas: Isabela, Cagayan, Apayao, Abra, Kalinga, Mountain Province, Ifugao, Benguet, Ilocos Sur, Ilocos Norte.
 - Target beneficiaries: 100,000 people (approx. 20,000 families with damaged or destroyed shelters).
 - Funding required: \$2,000,000
 - Lead: Department of Social Welfare
- Final HRRO attached here:



Philippines
Typhoon Mangkhut

Action points

1. Shelter RAM : **all interested partners** to confirm availability of staff and vehicles for the rapid market assessment **by today 26 sept COB.**
2. OCHA 3W inputs: Agencies to send to [SC](#) the following info for pipelined/ongoing kit distributions: type of kit (NFI/Hygiene/shelter repair/shelter toolkit etc.); content list; quantity. Kindly share at: coord1.phil@sheltercluster.org
3. SC to share consolidated shelter and NFI kits content list
4. SC to meet with OCHA to clarify #W and information requests
5. SC coordinator to share updates on ICC and DSWD meetings

AOB

1. TY Mangkhut Shelter Cluster website: <https://www.sheltercluster.org/response/typhoon-mangkhut-2018> The website has all information being created by the Shelter Cluster and partners, of particular interest is the technical messaging around building back better. Shelter Cluster partners are encouraged to ensure these messages are given to beneficiaries of shelter assistance and are understood to maximise effectiveness of their programs.
2. IOM is finalising the DTM mapping and Intention to return survey, will be shared by end of this week / beginning of the next week
3. The next Shelter Cluster meeting will be held on **Wednesday, 7 November at 10 AM, at IOM office** (28 Floor Citibank Tower, 8741 Paseo de Roxas, Makati City 1226).