

**THE SHELTER CLUSTER IN THE SEARCH FOR A MORE
IMPROVED COORDINATION MECHANISM
AND
ADAPTING THE CURRENT STRATEGY TOWARDS
MORE SUSTAINABLE SOLUTIONS**

GENERAL STATEMENT OF CURRENT SITUATION

Providing shelter is a process and not a product...

COORDINATION STATEMENTS

“Leadership, Coordination, and Accountability” (from the Goal of Global Shelter Cluster Strategy 2013-2017)

“Think Collectively!”

“How we, as a Team, can deliver in unified and harmonized way?”

MAIN FOUR OBJECTIVES OF CAP 2013-2015

- **Contribute to the protection of displaced and other vulnerable groups from life-threatening elements through the distribution of emergency assistance packages.**
- **Improve the living conditions of the displaced population in stabilized settlements through site planning and the provision of transitional shelter.**
- **Facilitate access to durable solutions for the displaced population through return and relocation where possible and appropriate.**
- **Capacity building for the cluster**

TRANSITIONAL APPROACH

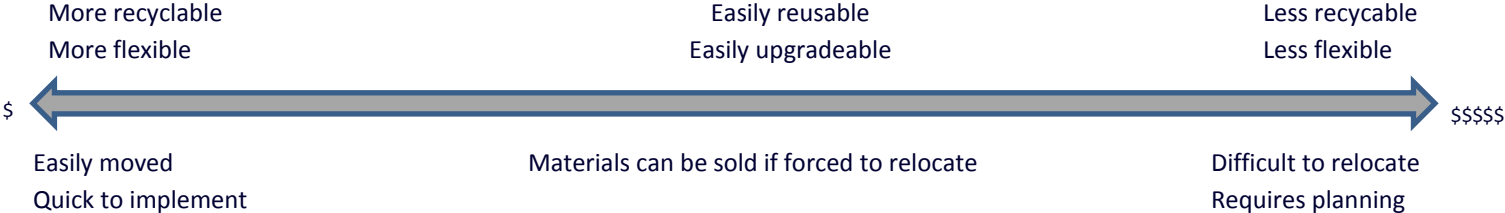
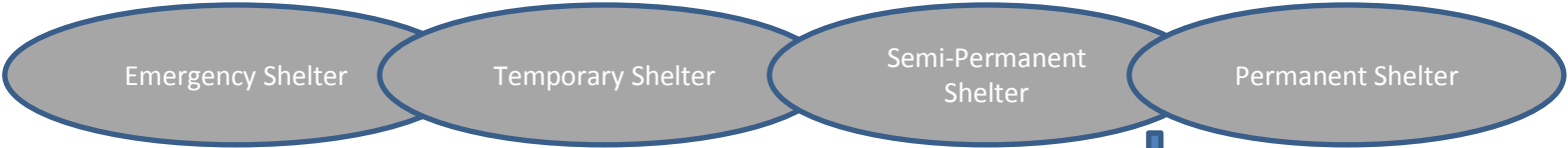
Ability / willingness to return / settle

What is the
at the
Security of tenure
Settlement?

Host community acceptance of IDPs



\$ No security of tenure \$\$ Poor security of tenure \$\$\$ Good security of tenure \$\$\$\$ Assured security of tenure



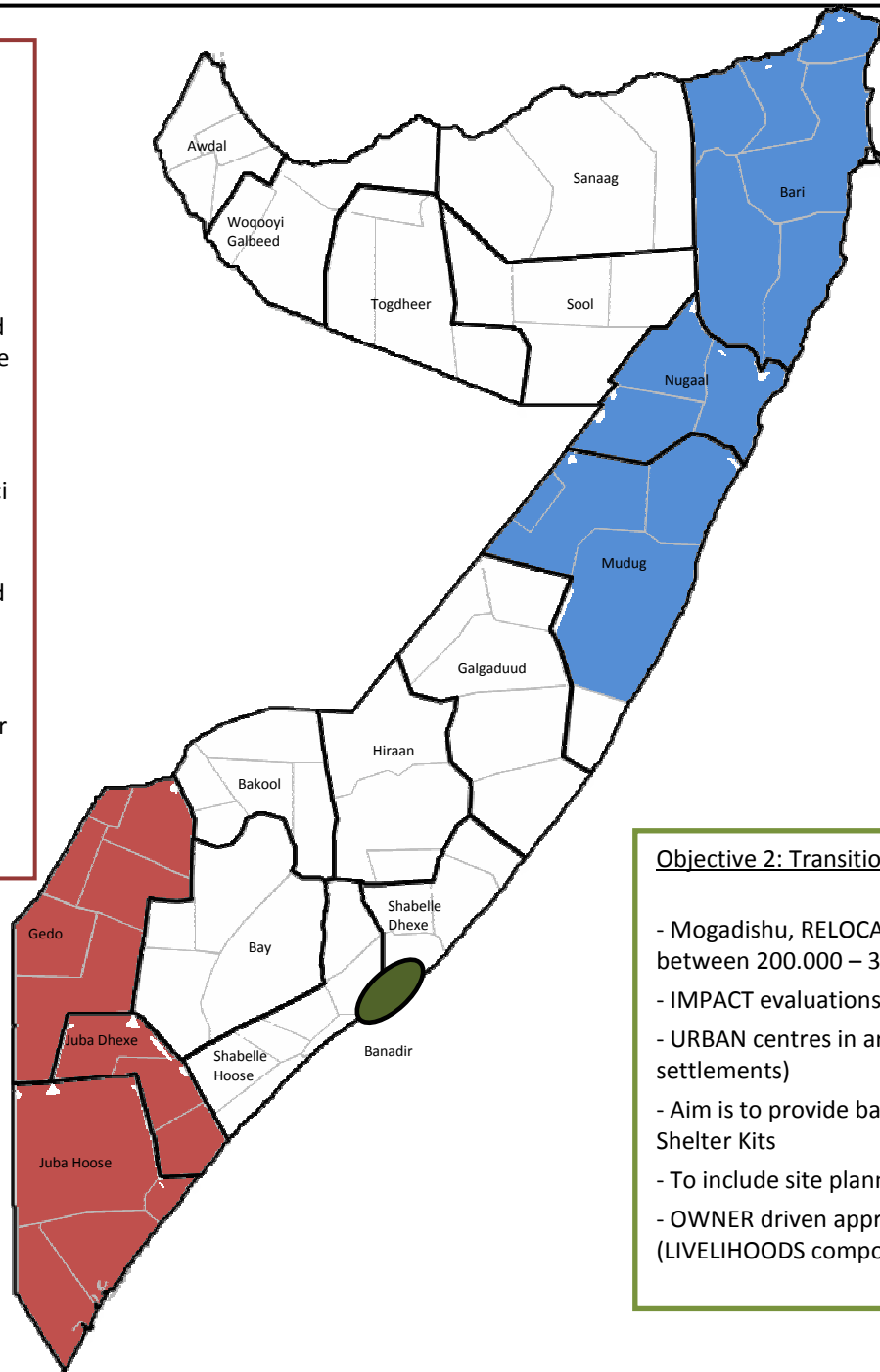
GENERAL OBSERVATION CAP MYR

Despite improved access and a more stable environment, the shift to a more durable and sustainable shelter approach has been challenging due to a lack of understanding of land-tenure, lack of funding for durable solutions and insecurity.

EMERGENCY SHELTER NFI CLUSTER

Objective 1: Emergency Assistance

- Priority area will be URBAN CENTRES in the South-Central (due to increased return/urbanization).
- Pre-positioning of EAPs (stocks UNHCR.NRC, ICRC) and improved emergency response system.
- Adapted NFI strategy to changing needs/markets (Return/protracted/emergencies)
- Lack of funding for needs assessments, distributions and Post Distribution Monitoring (PDM)
- Improved coordination through dedicated field cluster focal points
- Capacity building of new partners and focal points



Objective 3: Durable Solutions

- Priority area is Puntland/Somaliland as there is a 'window of opportunity' to secure land for IDPs
- HLP research and national IDP policy (Land provides foundation for a durable solution and integration)
- Diversification of shelter typologies - security of tenure = durable solution not the construction material
- OWNER driven approaches and capacity building of the IDPs>Returns
- Local integration in urban centres for long-term protracted IDPs
- Rural IDP return = shelter priority?????

Objective 2: Transitional Shelter

- Mogadishu, RELOCATION PROGRAMME (Need estimated in-between 200.000 – 300.000 people)
- IMPACT evaluations
- URBAN centres in areas of return (expansion of existing IDP settlements)
- Aim is to provide basic shelter to provide protection from elements - Shelter Kits
- To include site planning to enable space for other services
- OWNER driven approaches and capacity building of the IDPs>Returns (LIVELIHOODS component to the shelter)

SHELTER CLUSTER CAP MID YEAR REVIEW**EMERGENCY SHELTER
NFI CLUSTER**

SUMMARY targets/achievements	Objective 1 NFIs	Objective 1 ESKs	Objective 2 Transitional shelter	Objective 3 Permanent shelter
2013 original targets	750.000	450.000	262.000	39.000
Capacity of the partners	787.894	456.050	352.064	39.800
2013 MYR targets	750.000	450.000	262.000	39.000
Jan 2013-June 2013	202.434	15.270 (3.4%)	17.676 (6.7%)	3.900 (10%)
Capacity of the partners after MYR	631.872	314.450	355.932	33.540

SHELTER CLUSTER STRUCTURE (before)

- **Strategic Advisory Group (SAG) and CRC (Cluster Review Committee)**
- **UNHCR CHAIR AND UNHABITAT CO-CHAIR (non-functional)**
- **DEDICATED NATIONAL AND 1 FIELD SHELTER CLUSTER COORDINATOR (MOGADISHU)**
- **NO CLUSTER SUPPORT OFFICER**
- **NO INFORMATION MANAGER.**
- **GENERALLY NON-DEDICATED FOCAL POINTS IN THE FIELD THROUGH THE LEAD AGENCY.**
- **ACTIVE CLUSTER PARTNERS PROVIDE A CERTAIN LEVEL OF SUPPORT TO THE CLUSTER.**
- **STRONG CAPACITY BUILDING PARTNER REACH**

GENERAL OUTCOMES OF THE CLUSTER

- **FRAMEWORK FOR SHELTER CLUSTER: STRATEGIC OPERATING FRAMEWORK, CAP AND MYR**
- **STANDARD CHF ALLOCATIONS**
- **COORDINATION ON WWWW**
 - **PROVIDES INPUTS FOR DASHBOARD UNOCHA**
 - **OVERALL COORDINATION WITH UNOCHA**
- **MONTHLY COORDINATION MEETING AND MINUTES**
- **MAPPING AND JOINT ASSESSEMENTS ORGANISED BY REACH: SHELTER CLUSTER REVIEW**
- **(LIMITED MEDIATION) ROLE IN THE FIELD (fe Dollow, finding a joint transitional solution for DRC/NRC).**

CHALLENGES AND CONSTRAINTS

- No clear strategy adapted to the changing context (how do we transition from Care and Maintenance to Durable Solutions).
- **Weak monitoring**
- **Weak targeting**
- Difficult Access - getting materials and expertise to the interior of the South.
- **Updated needs assessments** - the rapid changes in displacement patterns often means our needs assessments are outdated when the aid arrives,
- **Weak commitment at field-coordination structures**
- Weak structure at national level (IM/HLP)
- Weak funding - the cluster members have greater capacity than the funding they receive,
- lack of partners - in certain regions there are insufficient reliable partners
- **Confusion of the concept of transitional shelter**
- Limited capacity of the partners/lead agency to think **outside the box**.

CROSS CUTTING ISSUES

- SITE/SETTLEMENT PLANNING
- SOLAR LIGHTING
- INFRASTRUCTURE SERVICES
- PROTECTION
- LAND TENURE / HLP
- LATRINES/WASH
- LIVELIHOODS
- ...

SHELTER CLUSTER ARCHITECTURE

**EMERGENCY SHELTER
NFI CLUSTER**

CROSS CUTTING ISSUES

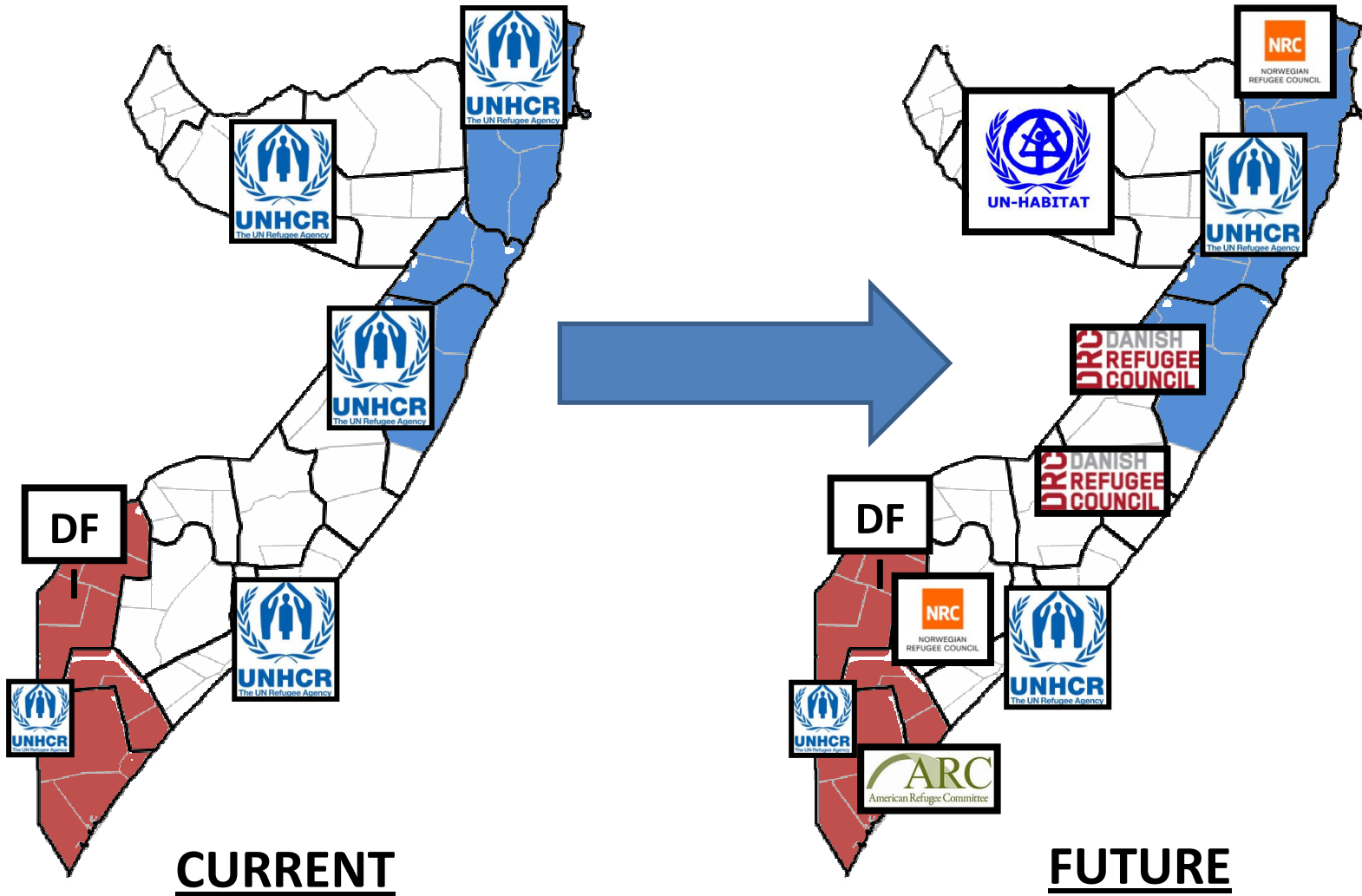
IMPROVED SHELTER CLUSTER ARCHITECTURE

- **STRONGER ROLES AND RESPONSIBILITIES OF LEAD AGENCY AND ITS PARTNERS (COORDINATION MECHANISM)**
- **STRONGER AND ENHANCED TEAM AT NATIONAL LEVEL SUPPORTED BY UNHCR: Coordinator, support officer, IM officer and HLP officer (Protection Cluster)**
- **DEDICATED STAFF IN THE FIELD: A JOINT UN AND NGO LEAD FIELD CLUSTERS**
- **WORKING GROUPS AT NATIONAL/FIELD LEVEL TO DEFINE HOW TO ADAPT THE STRATEGY TO THE NEW CONTEXT (SHELTER&NFI): WHOLE PROJECT CYCLE MANAGEMENT.**
- **IMPROVED INFORMATION SHARING**
- **CONTINUOUS MONITORING AND JOINT-ASSESSMENTS**
- **IMPROVED TOOLS FOR INFORMATION MANAGEMENT DEDICATED TO THE CLUSTER AND ITS PARTNERS**

SHELTER CLUSTER ARCHITECTURE

**EMERGENCY SHELTER
NFI CLUSTER**

COMBINED UN AND NGO LEAD FIELD STRUCTURES



SHELTER CLUSTER GENERIC TOR SOMALIA

“Shelter and Wash activities in Somalia are (at the current context) a strongly IDP settlement based approach”

The **key objective** of the Shelter/NFI Cluster is to enhance the coordination and effectiveness of provision of shelter/NFI assistance. Specifically the SC will be responsible to facilitate and guide the following actions:

- **Planning and Strategy development**
- **Coordinating and supporting service delivery**
- **Informing strategic decision-making**
- **Advocacy and resource mobilization**
- **Monitoring and reporting**
- **Capacity building and emergency preparedness**

WORKING GROUPS = STANDARDISATION

ADAPT THE SOF TO THE NEW CONTEXT LOOKING AT THE WHOLE PROJECT CYCLE MANAGEMENT.

- IMPROVED ASSESSMENT TOOLS (BASED ON REACH), THREE TIERED INFORMATION GATHERING (REACH)
- IMPROVED SHARING OF SHELTER SOLUTIONS (WEBSITE)
- IMPROVED TARGETING TOOL (7 CRITERIA)
- IMPROVED MONITORING TOOL, inclusive PDM
- IMPROVED UNDERSTANDING OF NEW INNOVATIVE APPROACHES REGARDING SHELTER (CASH/VOUCHERS/...) THAT PROMOTES OWNER DRIVEN CONSTRUCTION.
- COMMUNITY BASED APPROACHES/PARTICIPATION AND INVOLVEMENT OF THE HOST COMMUNITIES
- COORDINATE HLP APPROACHES (FAO, UNHABITAT, NRC...)
- ENSURING AN INTEGRATED APPROACH (LINKS WITH PROTECTION, HLP, WASH...)

FIELD CLUSTER ROLES AND RESPONSIBILITIES

“Shelter and Wash activities in Somalia are (at the current context) a strongly IDP settlement based approach”

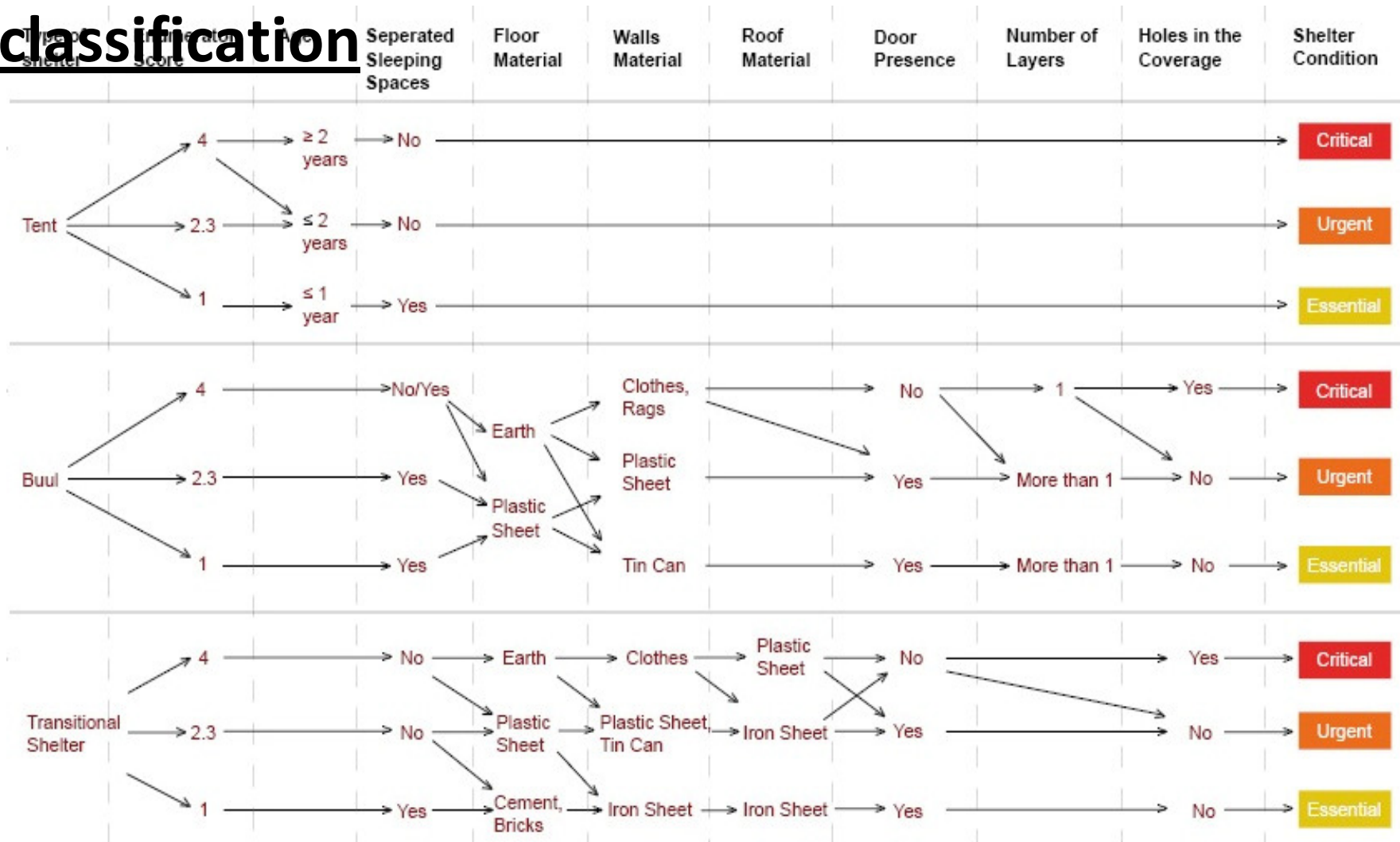
- Ensure/Coordinate improved joint-assessments and analysis (factsheet per region on quarterly basis)
- General monitoring of the shelter activities, including direct access to the projects and field (monthly 4W matrix)
- Improved coordination with non-traditional shelter partners (OIC)
- General mapping of shelter/settlement information (maps per settlement and overview matrix per region)
- Provide inputs to contingency planning documents
- Improved information sharing and coordination meetings
- Act as the focal person for emergency responses (floods, fire-outbreaks, displacements...)
- Strong Interaction with national shelter cluster
- Set-up of working groups in the field to align processes

FIELD CLUSTER OUTCOMES

- Fact SHELTER sheets per area
- Continuous and improved mapping of IDP settlements (see REACH and mapping component)
- Stronger relationships with the settlements/beneficiaries
- Improved information management
- Strong monitoring of the projects through the Field SCC.
- Establishment of working groups
- Improved planning
- Contingency plans per area
- Strong coordination with other clusters/consortium in regards to site planning, HLP issues, WASH,...
- Strong coordination with the government counterparts
- Better shelter solutions adapted to the different contexts

STANDARD REACH METHODOLOGY:

Classification



MAIN CONCERN FOR SHELTER CLUSTER

STEPPING AWAY FROM CARE AND MAINTENANCE TO DURABLE SOLUTIONS

WHAT DO WE DO WITH THIS TRANSITION STAGE FOR SHELTER/NFI AS THERE IS NOT ENOUGH FUNDING/ACCESS/... TO GO TO DURABLE SOLUTIONS.

