

Typhoon Haiyan – Eastern Visayas region - Tacloban Co-ordination Hub

SHELTER CLUSTER MEETING

February 18st, 2014

Venue: DSWD regional office, Tacloban City

Present

DSWD

1. Shelter Cluster Co Chair for Region VIII: Natividad (Babes) Sequito
2. Malo

Shelter Cluster coordination team

1. Shelter Cluster Co Chair for Region VIII: Xavier Génot (XG)– region 8 SC Coordinator
2. Anna Mason (AM)– region 8 SC Information Manager
3. Wan Sophonpanich (WS)– SC Technical Coordinator
4. David Dalgado (DD)– SC Technical Coordinator
5. Maarten Van Der Veen (MVDV) – region VII Information Manager

Shelter cluster partners

- 40 representatives from more than 25 different International and local Organizations: DSWD, DNER, Samaritans Purse, Global Medic, ShelterBox, CCCM cluster, IOM, INTERSOS, Uni Cambridge, ADRA, Handicap International, Phillipines Red Cross, Spanish Red Cross, Swiss Red Cross, IFRC, Plan, OCHA (AAP), UN-Habitat, DENR, MedAir, CRS Leger Foundation, Redemptionist, World Vision, Citizen Disaster Response C, World Renew, Protection Cluster.

Agenda

1. DSWD updates for Governmental assistance

Update on bunkhouses

DSWD Policy Guidelines on the Distribution of Shelter Kits in Disaster Affected Areas.

DAFAC data Management, by DSWD and IOM

2. Shelter Cluster updates for Humanitarian assistance

Updates on reporting and maps available

Discussion on proposed spot for Valerie Amos visit on February 26: (Pallo/Tanauan area / Bg 88)

Shelter seeking Wash – Wash seeking Shelter

Vulnerability criteria and tools available

DSWD shelter DRR training update

Feedback from Radio Show

Fishermen Wharf project

3 Accountability to affected population, by UNOCHA

4. No Dwelling/Build zone, emerging concerns and issues,

5. Any Other Business

Shelter Cluster Update 17/02/2014

Type of assistance	National - Total HH Reached / planned	Region VIII - Total HH Reached -planned
Emergency Shelter Solutions	517,010 / 54,758	324,837 / 40,846
Support To Self Recovery of Shelter : Roofing Solutions	68,233 / 127,165	41,133 / 78,171

1. DSWD/LGU updates for Govt assistance

Please see attached presentation.

Policy Guidelines on the Distribution of Shelter Kits in Disaster Affected Areas.

Reflect the procedures involved in the various stages of shelter kit distribution and are informed by the experiences and lessons in the first wave of distribution that served as the pilot for the process in Region 8.

Using the CDD approach, the guidelines provide a quick phase of social mobilization to allow for a citizens-driven process of identification of needs for shelter assistance and distribution to qualified beneficiaries.

Objectives

Provide shelter kit assistance to qualified beneficiaries to help them restore their right to shelter

Build features of participation, transparency and accountability in the process of beneficiary identification, actual distribution, monitoring and reporting

Make available accurate and timely information to partner agencies, stakeholders and DSWD mgt. that can be used for complementary and other early recovery programs and services.

Criteria for beneficiaries selection

House/s of these households were damaged either partially or totally during Typhoon Yolanda. Provided however that the owner are residents of the barangay present during the conduct of validation by DSWD.

Located in the areas prioritized for assistance by the national government (disaster affected areas)

Locate outside the 40m easement area declared as no-build-zone by the government.

Restrictions on Availment and Use of Shelter Kit Assistance

To construct new house or structure if such has not been existing prior to Typhoon Yolanda.

By other family/families within a household if the household had already received previous shelter assistance from other government agencies, local/international humanitarian organizations or other non-government organizations. In some cases, portion of the DSWD shelter assistance may be distributed to these households as top-up or addition to previously distributed shelter materials which lacked materials to be provided by DSWD under this provision.

If the house is located within the 40m easement declared by the government. Residents in this location may avail of temporarily shelter from the DPWH or other institutions in coordination with their municipal and barangay local government units.

If the materials will be used for the government physical structures such as barangay/municipal halls, outposts, waiting sheds, covered courts and the like, as these will be provided with a separate package of assistance by the government

For structures devoted solely for commercial purposes such as stores, eateries, etc.

Bunkhouse

Bunkhouse Location	No. of Units	No. of Beneficiary/ Families	Transferred Families
NHA Property in Brgy. 62B 16 Sagkahan		432	
Motocross Site in Brgy. 95 Caibaan	27	624	128 families (as of February 10, 2014)

Abucay Bridge Depot in Brgy. 911	8	192
Total	52 Units	1,248

Permanent Housing

Initial Commitment

Final Commitment

Coordinated with Philippine Red Cross for permanent housing donation

Donation of 5,000 housing units which will commence construction on February 2014

Coordinated with Habitat for Humanity for housing donation

Donation of 852 housing units which will commence construction on February 2014

Coordinated with GMA Kapuso Foundation for housing donation

Donation of 400 housing units and 20 classrooms which will commence construction on February 2014.

Coordinated with SOS Children's Village International for possible construction of houses in Brgy. 12 Palanog

Approved proposal for the reconstruction of 254 houses in Brgy. 12 Palanog

- DAFAC:** Current priority - retrieval and encoding. prioritizing for storm surge affected municipalities.
- 90 encoders to be hired, 53 hired, 420,000 cards to be encoded. Expected 2 mins/form. 1 month time frame expected. IOM donated 15 laptops and providing technical assistance. Other agencies willing to support, are welcome.
 - Clusters partners encouraged to use the info once completed.
 - Information comprises partial/total damaged households, health, additional vulnerabilities, e.g. lactating, PWD, death of family members
 - Include information on ownership of land/plot.
 - Issue around recording of assistance: how to capture past distribution?
 - Oxfam using DAFAC data to prioritize most damage/need geographical areas for targeting.
 - Govt. ID card number will be used as unique identifier - a bit like P-Code.
 - Now starting mass encoding in Region 8, Cebu also starting.
 - Reporting: data will be accessible through DSWD - master list.
 - issue from previous emergencies – when people was reluctant to fill in 'legal/tenure' question as they're mostly informal settler - So far this has not been the case, and people are submitting the info.
 - No data recorded on whether in 40m or not.

2. Shelter updates/issues for Humanitarian agency assistance

Please see attached Presentation.

- **Latest distribution and planned information: maps also available for sharing**

Please report to reporting.phil@sheltercluster.org

Feel free to ask questions to im3.phil@sheltercluster.org

- **Coastal Municipalities Meeting**

Second meeting held in Palo Samaritan's Purse office on 11 February

Update on mapping municipalities by municipalities

Next meeting in Dulag on Tuesday 25, German Red Cross office (*note postpone on Thursday 27 at CRS Palo office*) Main agenda will be on discussion around municipal focal points TORs

- **Deactivation of L3 down to L2 –**

From IASC Principles AD HOC meeting Feb 14 Decision:

Confirmed the **de-activation of the system-wide Level-3 response on 10 February 2014** and asked the ERC to inform donors about the de-activation, the achievements and the remaining challenges,

Asked the **Shelter Cluster to finalize the draft transition strategy outlined in the background document**, and link emergency shelter response to transitional arrangements, while providing adequate expert resources.

Decided to increase **fundraising efforts in particular for ER, livelihood and shelter**, to ensure that live-saving and mid-term needs are met beyond the Level-3 emergency-phase.

Final transition clusters plan to be deliver on March 4 - this week discussion in Manila at the SAG – first draft on February 25 – There will be a round for comments by membership

- **Valerie Amos visit:**

3 hours visit in Tacloban after visiting Guiuan in the morning. Issues to be highlighted: 1) Shelter 2) Livelihoods 3) Early Recovery Will have 2 field visits of 15 minutes each: Barangay 88 and one spot on the road to Palo/Tanauan **Objective of second spot is for her to meet and discuss with people on shelter self recovery process. ANY SUGGESTION?Need to be defined before Wednesday 4PM**

- **WASH seeking for Shelter / Shelter seeking WASH joined initiative from WASH and Shelter clusters for Region VIII:**

1, As per the technical guidelines agreed by the shelter cluster partners, partners engaging in Transitional shelter/Progressive Core/Permanent Houses are required to:

Either provide household level WASH or have a clear agreement with another agency to provide the household level WASH within the same timeframe

Please flag your needs with your municipal WASH focal points. you need more support, please send a ½ page profile

- **Vulnerability Criteria and available tools:**

Meeting was held on Friday 14 February at Regional DSWD office

Facilitated by Shelter Cluster gender & diversity adviser

Report available: **Beneficiary Selection Criteria for Shelter Support by Humanitarian Organizations**, Developed by TwiG Shelter Cluster hub region VI

A lot of tools and initiatives

- **Shelter DRR Training: On lead by DSWD**

Last week one carried out in Tanauan, another one to be in Isabel this week. There was no power, local language is best. presentations available on technical dropbox. Dulag: training for staff on Wednesday and planning for beneficiary trainings. Interested agencies to contact MedAir after the meeting.

Engineer Danilo P. Maderazo (Danny) DSWD Region 8 - 0926 803 4403 – is available to support agencies training, but keep Shelter Cluster team in the loop.

- **Feedback from 15/02 Radio Show**

:Saturday weekly radio slot on Radio Avante, last one had staff from WVI, PRC and DSWD.

PLan for another session 8-9am on Saturday - with focus on shelter and livelihood. CRS already committed to providing one staff.

If agencies want radio to come out and capture your work in the field, agencies can also contact the radio directly.

DSWD also have slot on Saturday, agencies interested to participate, please contact DSWD

- **Fisherman's Wharf Concept, Urban Poor Associates**

Conducted rapid assessment, 3 weeks after Yolanda struck Tacloban. Collaborated with the Holy Spirit sisters in organizing the hardly hit coastal communities in San Jose District (Baranagays 89-90)

Facilitated livelihood program for the fisher folks and pedicab drivers. Organized women and children to provide them supplemental feeding

Distribution of 40 Boats / Distribution of 14 Pedicabs / Feeding Sessions for 170 Children.

UPA uses participatory approach and have been carrying out consultation with coastal area people in those brgys and found that, next to shelter, people are prioritizing livelihood security, want to have fisherman's wharf, with pier, processing area, and dormitory quarters. It has 3 key purposes:

- Allow fishermen to keep fishing, keep boat safe, sleep there if necessary
- sleeping quater available
- can bring catch for processing

Have discussed idea with City Housing who says maybe possible for new relocation site on the coast.

Comments: Suggestion to include this project into Valerie Amos visit.

3. Accountability to affected population, by UNOCHA

(Please see attached Presentation.)

What is accountability: framework for responsible use of power, and being accountable to the beneficiaries. Includes 5 key areas, leadership/governance, transparency/information, Feedback and complaints, Participation, Design Monitoring and Evaluation.

Why it matters: effective and appropriate aid, community buy in and ownership, Relationship of mutual respect and trust

How do you do AAP: standards are designed to be realistic and supportive....

- IASC Principals' Commitment to AAP: self assessment
- IASC AAP Operational Framework
- Humanitarian Accountability Partnership (HAP)
- Haiyan Typhoon: Emergency Direct's Group AAP Plan - incl cluster responsibilities.

Support from AAP coordinator:

- can help strengthen AAP with review and guidances
- support agencies for self- assessment
- organise secot/cluster specific listening exercise
- provide link to agencies who are leaders on AAP and can provide technical support.
- online liseserv, skype, joint AAP/CwC meeting on Friday,
- link to trainers support (free) -
- support on CRM (Complaint Response and Mechanism) and PSEA
- training for Code of Conduct next week (90mins)

WVI sharing of experience:

Accountability officers (7 across the response), now going through reiteration of selection criteria, tools, and mechanism, etc. time line for implementation, etc. Now have trialed 3 versions, and now selecting 1. If partners interested, can talk to WVI after.

Agencies interested in training please contact

Veronika Martin

Inter-Agency Coordinator for Accountability to Affected Populations (AAP)
and Prevention of Sexual Exploitation and Abuse (PSEA)

UNOCHA Philippines

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4. No Build/Dwelling Zone - Emerging Concerns and Issues...

Key issues for discussion:

1. Mapping the implementation of No Build/Dwelling Zones (NBZs) in each Municipality

- Has a NBZ been implemented in the Municipality that you work?
- What has that meant in practice? (Signs? Markers? Are people remaining and building back in these areas? Is humanitarian assistance allowed? Any other restrictions?)
- Are there plans for relocation from these NBZs? Has any relocation occurred?

2. Key concerns of Shelter and other agencies related to NBZs

3. The Way Forward from here

Need to get everyone on the same page. A lot of people are remaining in these areas, building back worse and getting no further humanitarian assistance.

SC also met with OCHA and Deputy Humanitarian Coordinator to talk with Mayor of Tacloban over the weekend on how we can support.

- Soon after the typhoon, PR 1067 cited for 40m easement. No legal basis.
- DENR: put in temporary markers along 50km from Tacloban to Palo - some houses crossing over the zones, covers both informal and formal settlers
- transition into NDZ - still no binding law at national level. ,this mean that each LGU has discretion to implement NBZ as they wish - this shows up a lot of discrepancies e.g. Tanauan, passed public ordinance for 50m NBZ. Usually these ordinances, while another Muni - NBZ totally unworkable and no land available, better invest in early warning and ECs.
- Shelter actors: varying view from both extremes.....
- Relocation: some muni has advance planning but others still just identifying land, etc. though expect that a lot of HH will remain without humanitarian assistance, high risk of staying there for next typhoon system. Some will not be moving to relocation at all, but more vulnerable than before.
- for Region 8, this is to be implemented for the whole of affected region.

Questions and remarks:

Palo: view as direct application from national level, so asking agencies to not provide services there but to support relocation. Some agencies had provided emergency assistance, but as yet unsure on going forward

Tacloban/DSWD: as yet no complaint on relocation site, but major concern = livelihood.

- Livelihood tightly related to where ppl live... so relocation would have to consider this aspect too.
- Some sign posts are not all 40m? Some look less. DENR: 40m measure from high tide. 3m, 20m and 40m Instruction from national govt: temporary marker for 20m, then further info to go back and move

marker to 40m - so in some brgy in Palo, both markers are still there. Final marker is to be 40m. (DENR puts marker, LGU puts up sign)

DSWD: Marabut/Basey? - most brgys and populations live in coastal area. DENR will also put down temp marker.

Oxfam doing intention survey - sampling . SC would welcome feedback in coming meeting

What mitigation measures would be put into place to ensure that ppl don't return?

What about CwC? DENR: once ordinance is passed, ppl are informed through brgy captain/council. This will prevent building permits being provided in those areas. PR1067: no ppl shall be allowed to stay for longer than necessary, or build any structures

Dulag: intention to pass ordinance, and Mayor asking agencies to respect 40m/20m and encouraged not to provide assistance, though allowing head of households to reside within the NBZ for livelihood purposes. Some land have been identified, but not yet finalised.

Land ownership for relocation site? DENR: knows land being identified, but not sure as yet on ownership.

Is it le egally binding or not? Would ppl get fined for staying on in NBZ? SC: not heard of this yet, nor force eviction. However, once LGU passes ordinance, making it legally binding, and can become punishable by law.....

DSWD: city govt: rights to occupy house, but not title for land. can be passed on to children, etc. but cannot be passed on otherwise. If no more descendants or no longer occupying, city govt. get to identify new occupants. No rent either. SC: varying implementation in different municipalities.

Action point:

- **work on mapping/matrix around implementation of NBZ per municipalities.**
- **Oxfam to present key outputs of intention survey to coming Shelter Cluster meeting**

5. Any Other Business

Outgoing SC technical coordinators . New will arrive in first week of March

DSWD: Spanish Belgium, British embassy, 20-21 Feb visit, mayor of palo, tac Tanauan. will visit ECs, etc.

Next meetings

- TWIG and Coastal municipalities meeting Tuesday 25th Feb, 9am, venue to be confirmed (*note postpone on February 27 2PM in Palo CRS office*)

- Next Shelter Cluster meeting Tuesday 4th March, 9am, DSWD regional office.

Minutes by DSWD and SCT, consolidated by XG

Regional 8 Shelter Coordination meetings. An overview

Meeting	Day and Time	Location	Covering municipalities	DSWD focal point	Shelter cluster focal point (or other org if multi cluster)
Overall shelter coordination					
Region 8 shelter overview and Eastern part of Leyte province	Tues 09.00-11.00hrs / all 2 weeks	DSWD regional office (just North of Leyte Park hotel)	All	Natividad (Babes) Sequito 09213262502	Xavier Génot coord3.phil@sheltercluster.org 0905 4400048 Anna Mason im3.phil@sheltercluster.org 09153 734 496
Western part of Leyte province	Fridays 09.00hrs / all 2 weeks	Ormoc, OSOCC Ormoc city hall	Albuera, Baybay, Bato, Cawbian, Hilongos, Hindnang, Inopacan, Isabel, Mateg-ob, Merida, Palompon, San Isidro, Tabango, Villaba, Kananga, Matalom, Leyte, Capoocan, Ormoc	Manuel Jeminez 09173149280	MARFIL Christy CMARFIL@iom.int
East Samar and Samar provinces	Mondays 14.00 / all 2 weeks	Guiuan, OSOCC	for East Samar and part of Samar	Remy Renola 09208269814	Brad Melicker BMELICKER_AS@iom.int & DE GUZMAN Rommel rdeguzman@iom.int
<i>East Samar provincial Gov meetings</i>	<i>These are called on ad hoc basis as loca-tion is province capital</i>	<i>Borongan</i>	<i>East Samar</i>	<i>Remy Renola 09208269814</i>	DE GUZMAN Rommel < rdeguzman@iom.int >
TWIGS					
Emergency Shelter: Tents and Tarps	Ad hoc	Tacloban @ OSOCC or OCD	All region 8	Sareth Tingson	David Dalgado tech.phil@sheltercluster.org Wan S. Sophonpanich Tech2.Phil@sheltercluster.org
Recovery shelter: Supporting Self Recovery	Ad hoc	Tacloban @ OSOCC or OCD	All region 8	Sareth Tingson	David Dalgado tech.phil@sheltercluster.org Wan S. Sophonpanich Tech2.Phil@sheltercluster.org

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Recovery shelter: Transitional and Permanent Shelter	Ad hoc	Tacloban @ OSOOC or OCD	All region 8	Sareth Tingson	tech.phil@sheltercluster.org
Tacloban recovery and sustainable development "charette (joint Shelter/ER/ CCCM /WASH)	Ad hoc.	In Tacloban but location varies	Tacloban composite city	Not applicable Being managed by mayors office	Warren Ubongen wc_ubongen@yahoo.com.ph 09156331767
Coco lumber	Ad hoc.	Ad hoc.	All regions		salla.himberg@undp.org