

Typhoon Haiyan – Eastern Visayas Region - Tacloban Co-ordination Hub

SHELTER CLUSTER MEETING

April 29th, 2014

Venue: DSWD regional office, Tacloban City

Present

DSWD

1. DSWD Shelter Cluster Chair for Region VIII: Natividad (Babes) Sequito

Shelter Cluster coordination team

1. Xavier Génot (XG) – Region VIII Shelter Cluster Coordinator
2. Francisco Monteiro (FM) – Tacloban City and Eastern Leyte Municipalities Coordinator
3. Andrew Brenham (AB) – Deputy National Technical Coordinator

Shelter cluster partners

- 22 partners (DSWD, World Renew, ShelterBox, OXFAM, Samaritan's Purse, DFID, JICA, AAR Japan, World Vision, Handicap International, Plan International, MEDAIR, OCHA, German Red Cross, ACTED, Lafarge Cement, American Red Cross, IFRC, Green Mindanao, CRS, Diakonie Katastrophenhilfe).

Agenda

Introductions

1. DSWD updates for Governmental assistance

2. Shelter Cluster updates for Humanitarian assistance,

- i. First 6 Months key achievements and key messages
- ii. Information Management tools and products
- iii. Roundtables about No Dwelling Zone and relocation
- iv. Tacloban and Coastal Municipalities Shelter Cluster meetings

3. Shelter Cluster Vulnerability prioritization tool, co facilitated by Handicap International

4. Workforce and shelter programming, partners update on skilled and unskilled workers capacity and wages

5. Any Other Business

1. DSWD updates for Governmental assistance (presentation sent with the minutes)

Following a call from DSWD requesting agencies support to top-up Government assistance to targeted households – Building Back Safer training and roofing materials – arrangements are underway to identify and quantify gaps for partnerships to be agreed upon.

On distribution of CGI sheets

- Conducted Shelter Kits distribution in 8 barangays in Tanauan from April 21-15, 2014 to 1,382 HH (bringing the total to 5,465 HH out of the target of 7,969 HH)
 - (Tugop, Limbuan Guti, Atipolo, Lapay, Amanluran, Maribi, Sta. Cruz and Bantagan)
- Currently doing validation in the municipality of Palo for Shelter Kits beneficiary in coordination with Catholic Relief Service(CRS).

SHELTER KITS DISTRIBUTION

PROVINCE	MUNICIPALITY	NO OF BRGYS	NO. OF FAMILIES	NO OF GI SHEETS DISTRIBUTED	NO OF U NAILS DISTRIBUTED	NO OF CWN DISTRIBUTED	NO OF HAMMER DISTRIBUTED	NO OF HANDSAW DISTRIBUTED
LEYTE	TANAUAN	32	5,465	86,499	3,107	5,026	1,829	1,834
EASTERN SAMAR	GUIUAN	14	2,756	45,000	6,728	6,784	2,128	2,128
LEYTE	PALO	3	899	13,080		2,612	526	526
TOTAL		49	9,120	144,579	9,835	14,422	4,483	4,488

Current stock of CGI sheets – 200,000 – is planned to be distributed during the Month of May.

Pipeline cargo of CGI sheets – 2,000,000 – is planned to be distributed later on when available, tentatively from June and July.

In Tanauan Municipality, DSWD is partnering with some International organisations to assist targeted households with additional roofing fixing materials and tools to top-up DSWD CGI package - 10 to 20 CGI sheets by household depending on needs. With no distribution planned to be made on No Dwelling Zone.

Key issues

- Hiring, training and deployment of staff to support the operations in affected areas.

2. Shelter Cluster updates for Humanitarian assistance (presentation sent with the minutes)

All information management documents access on:

<https://www.sheltercluster.org/Asia/Philippines/Typhoon%20Haiyan%202013/Pages/All-Information-Management-docs.aspx>

DROMIC			
	National – HH	Region VIII – HH	% Region VIII
Partially damaged	578,248	248,306	43%
Totally damaged	548,248	244,550	45%
Total	1,127,041	492,856	44%

Shelter Cluster update - 28th April 2014			
	National – HH	Region VIII – HH	% Region VIII
Emergency Shelter – Target SRP objective 1 – 300,000 HH			
Planned	21,385	13,520	63%
Reached	567,844	359,662	63%
Total	589,229	373,182	63%
Target vs Reached	189%		

Support to Self Recovery – Target SRP objective 1 – 500,000 HH			
	National – HH	Region VIII – HH	% Region VIII
Planned	114,469	82,843	72%
Reached	128,323	87,722	68%
Total	242,792	170,565	70%
Target vs Reached	26%		

Gap SRP objective 2	257,208
	51%

Gap analysis:

- Highlights the difference in scale of need versus the scale of response between Eastern Leyte and Western Samar.
- Highlights the scale of need in Tacloban City.

(1) On key achievements and key messages

Shelter Cluster prepared key messages for the 6 month mark, still draft but almost final. Media package, key messages plus infographic will be circulated in coming days.

During the first six months of the response to Typhoon Haiyan (Yolanda), **enormous progress has been made to address the immediate shelter needs** of the affected population. So far Shelter Cluster partners have provided close to **3 million people (570,000 households) with emergency shelter assistance** such as tents and tarpaulins. **650,000 people (130,000 households) have received tools, cash, building and roofing materials that enable them to repair their own homes.** In addition Shelter Cluster partners **trained 2,500 carpenters in “building back safer” techniques** which will have a lasting, positive effect **on the safety of houses in the affected area.**

Despite these achievements, **the Shelter Cluster is very concerned by the imminent start of this year's Typhoon season.** While the vast majority of repaired or newly constructed homes can keep a family dry, **most of these houses and shelters will not be able to withstand a storm.**

To make things worse, **in some areas 90 per cent of all evacuation centres are still unusable** because of the damage they suffered from Typhoon Haiyan. This means that **people will have no safe place to go to when the next storm comes** and the Philippines are on average hit by 20 significant storms each year.

90 per cent of all families have started to repair or rebuild their homes. Of these, more than a third say that they can complete construction without additional assistance, **which shows the resilience and resolve of the affected population.** However it also means that more than half still need our help to get back on their feet. The **10 per cent of survivors who have not started repairs or construction are of particular concern to the humanitarian community** since these are people with little or no assets and no place to return to.

Up to **200,000 families potentially face relocation from areas deemed unsafe** due to the risk of storms and floods. However, the **continuing lack of clarity over the policies related to the proposed "no dwelling zones" is deeply distressing** to them. The Shelter Cluster emphasizes that **relocation should only be the last resort and needs to be based on informed consent. Alternative means to reduce risks need to be considered** and proposed to the affected communities.

DSWD (Babes), acknowledging the relevance of SC key message on disaster preparedness, called for further engagement of current and prospective partnerships to repair or rehabilitate identified Evacuation Centres or to build new ones. The agencies updated the SC on current and planned commitments, as follows:

- CRS is currently assessing in Palo
- PRC/German Red Cross is looking at supporting the rehabilitation of identified evacuation center in Dulag.
- PRC/American Red Cross is willing to work on this but assessments are still underway.
- Medair is planning to support the process but assessments are still underway.
- World vision is committed to support the rehabilitation of identified evacuation centers in Alang-Alang and Dagami

XG clarified partners that, despite that Evacuation Centres rehabilitation fall outside of SC direct scope of mandate—r – the call for disaster preparedness is a Humanitarian issue, therefore a subject of continuous advocacy by the SC.

OCHA questioned on the SC planned response to address shelter vulnerability for the upcoming rainy and typhoon seasons forecasted to hit the region from the month of June onwards.

XG stressed that the Key Messages are a strong step in the direction of raising the necessary awareness and mobilization of resources to mitigate vulnerability for the upcoming rainy and typhoon seasons. Current activities to support to Shelter Self Recovery are also contributing to this objective.

CRS requested the SC guidance on how to manage the challenge to prioritize support to those families among the 90%, that have somehow started self recovery process, repairing or rebuilding their houses, vis-à-vis those 10% of families that have not engaged in any form of shelter self recovery and might not have the resources and a place to return to.

DSWD (Babes) acknowledging the challenge of the upcoming rainy and typhoon seasons, has expressed its awareness and pro-activeness on the need to upgrade temporary shelters aiming to follow the Building Back Safer principles.

PLAN International has called for SC to elaborate on Building Back Safer techniques in order to inform good practice.

XG informed that the SC is actively working with partners through the TWiG to achieve common ground on Building Back Safer understanding and ways to make it operational, to include awareness raising, technical training and

maintenance information. The 8 key messages posters which will be discussed within the TWiG after the meeting will indeed help on this.

ii. Information Management tools and products

XG informed the partners on some management tools and products and on how to access them, comprising:

- Inter-Municipal matrix / targeting coordination among partners at municipal level
- Shelter Cluster Database
- Shelter Cluster Monitoring tool – as requested by DSWD to assess implementation rates, avoid duplication, identify gaps and inform mapping further assistance needs. Encouragement for partners to continue reporting, as this is key for Shelter Cluster to monitor response and analyses gaps.

iii. Roundtables about No Dwelling Zone and relocation

Organised by Protection Cluster, with support of Shelter Cluster and CHR, To understand challenges, constrains and issues around NDZ and relocation 1 in Tanauan for Tanauan and Palo / 1 in Dulag for Dulag and Tolosa / 1 in Basey
Participants: 2 mayors for opening, LGUs technical staff, Province of Leyte, NGA (NHA, DNER, DOST, DPWH)

- Really different dynamic from LGU to LGU
- Confusion around NBZ legal status and relocation process
- Some LGUs with really clear relocation plan, some with no land identified
- Different approach on impact on livelihood
- Relocation would take time, what to do in the meantime for people in NDZ?
- No clarity on safe/unsafe area and vulnerability assessments

Protection cluster to develop report. New roundtables will be organised on this topic XG informed the partners on the purpose and outcomes of the initiative of the Roundtables on No Dwelling Zones and relocation, stressing the point that longer term relocation plans will take its time and in the meantime, as shelter needs persist, there is an opportunity to support affected households on their recovery journey.

JICA informed the SC of its current commitment with the GoP to conduct a detailed hazard mapping of the coastal areas, expected to be finalized by the end of June to mid July.

XG stressed the need to inform relevant LGU's that such hazard mapping of their coastal areas is ongoing - on its purpose and expected outcomes.

iv. Tacloban and Coastal Municipalities Shelter Cluster meetings

Coastal Municipalities Shelter Cluster meeting:

Meeting held on Wednesday 24th April.

Attendance: Handicap International, PRC - American Red Cross, Oxfam, Green Mindanao, Save the Children, Samaritan's Purse, World Vision, Medair and NGO's for Fisheries Reform

SC matrix for Municipality coordination well received and access to SC Google group and Technical DropBox requested by partners

Key achievements

Tanauan and Dulag Municipalities endorsement to deliver shelter temporary assistance to affected families in NBZ/NDZ

In Tanauan, shelter self-recovery assistance to affected HH is planned to reach the majority of families by end of May

In Tanauan, OXFAM / Green Mindanao have committed to provide shelter assistance to all affected families in NBZ/NDZ while Samaritan's Purse / IOM have committed to top up shelter recovery assistance from DSWD elsewhere

Key Challenges

Further engagement with all coastal Municipalities seeking endorsement for provision of shelter self-recovery assistance to affected families in NBZ/NDZ

Ensure shelter self-recovery assistance quality and equity in line with building back safer principles - evidence based monitoring will be key for gap identification

Sustain partners engagement to support shelter self-recovery to address identified gaps in remote Municipalities e.g. MacArthur and Mayorga

Tacloban Shelter Cluster

Meeting held on Wednesday 25th April. Chaired by Maria Lagman, Tacloban City Executive Assistant City Housing & Community Development Office

Attendance: City of Tacloban, UN Habitat, IOM, OCHA, CCCM cluster, Handicap International, CRS, Plan International, PRC, American Red Cross, Oxfam, Green Mindanao, Save the Children, Samaritan's Purse, JICA, AAR Japan, Eastern Visayas NGO's network

Tacloban Municipality call for temporary shelter solutions to assist families displaced in evacuation centres and alternative solutions for those willing to return to their Barangays of origin

Increased interest from SC partners to engage resources in support of Tacloban City's shelter self-recovery, including solutions strengthening the rental market

UN Habitat and Tacloban Municipality to conduct vulnerability and risk assessment to properly define safe, unsafe, and no-dwelling zones by June 2014

UN Habitat and IOM in cooperation with Tacloban Municipality have prepared a public information paper "Things to know about high risk areas and shelter" to be disseminated at barangay level:

- 1. What is the status of the "40m no build zone"?*
- 2. When will the safe / unsafe / no-dwelling zones be defined?*
- 3. What will happen to the residents and businesses in areas that will be defined as unsafe / no-dwelling zones?*
- 4. What are the options for those people whose houses were heavily damaged?*
- 5. What are the beneficiary selection criteria for the city's housing programs?*
- 6. In the meantime, if people are not able to transfer or avail of housing programs, can they rebuild their houses in areas heavily affected by storm surge?*
- 7. What assistance can be provided by organizations in areas heavily affected by storm surge?*

3. Shelter Cluster Vulnerability prioritization tool,

Presentation facilitated by Handicap International

Tools available on <https://www.sheltercluster.org/Asia/Philippines/Typhoon%20Haiyan%202013/Pages/Beneficiary-Selection.aspx>

Tools developed by Shelter Cluster:

1. Beneficiary Selection Criteria for Shelter Support by Humanitarian Organizations

- Developed by TWiG Shelter Cluster hub region VI

2. Methodology Beneficiary Selection

- Shelter Cluster Region VI

3. Household Assessment Tool – Main Components

4. Shelter Prioritization Tool

+ Vulnerability Criteria – Protection Cluster Philippines Developed due to need to ensure shelter assistance targets the most vulnerable persons

Definition of Vulnerability

- **'Vulnerable'** refers to people who are **especially susceptible** to the effects of natural or man-made disasters or of conflict.
- People are, **or become**, more vulnerable to disasters due to the **negative interaction** between personal factors and environmental factors (physical, social, attitudinal, economical, political)

Why is it important to target the most vulnerable?

- Limited resources / support those people who have the greatest need
- Avoid disrupting community coping mechanisms
- Avoid disrupting local markets
- Ensure resources meet the actual needs of the beneficiaries
- Avoid duplication of services

1. Beneficiary Selection Criteria for Shelter Support by Humanitarian Organization

- Identifies key vulnerability groups
- Identifies list of potential beneficiaries
- Sources of verification
- Complementing government support

Methodology Beneficiary Selection

- Presentation of a methodology to ensure targeting of the most vulnerable in the beneficiary selection process
- Used to drive the shelter strategy an organization will employ

Intervention Approach

In a crisis, vulnerability can be addressed both by:

- **Vulnerable zones:** It will identify areas where the population has a **widespread need** and **lack of access to humanitarian assistance**. (Costal areas, islands and inlands).
- **Vulnerable persons:** in a given community, it will identify people who have **the least access to humanitarian assistance and need it the most**.

2 steps to analysing vulnerability:

Vulnerable Area, within the affected AREA identify:

- Most affected areas and needs
- Areas with lesser humanitarian coverage

Vulnerable persons. Among the affected population identify the most vulnerable:

- Those who, 5+ months after the typhoon, have not been able to cope and recover.
- Those who need and have not received any humanitarian assistance.

3. Household Assessment Tool – Main Components

- Guideline for agencies to use in developing household assessment forms and scoring criteria
- Flexible to be adapted to the needs of the agency and the community, but to include the main components of vulnerability analysis
- For use in the selection of vulnerable households (not selection of vulnerable communities)

1. Scoring Criteria:

- ✓ Household Characteristics
- ✓ Socioeconomic Status
- ✓ Shelter Condition

2. Relevant Information to Gather:

- ✓ May be used in qualitative analysis
- ✓ May need to be considered prior to selection/exclusion of beneficiaries based on scores obtained in the first section.

3. Analysis

4. Shelter Prioritization Tool

- Post-Assessment, prioritization tool
- Once agency has completed their assessment, data from the assessment can be scored using the prioritization tool in order to prioritize the most vulnerable persons to receive shelter assistance
- Data can be entered manually or through computerized database

- This tool is NOT:

A household assessment/needs assessment tool

A tool for selecting communities

A replacement for community consultation process

- ✓ Household Characteristics # persons, pre-existing vulnerabilities
- ✓ Economic Situation

- ✓ Housing Conditions
- ✓ Access to Services - Health, WaSH, Electricity
- ✓ Coping Mechanisms/Resilience - selling critical assets, decreasing quantity/quality of meals, children dropping out of school
- ✓ Capacity to rebuild their houses

Field testing:

- Not yet field tested... Handicap International is currently testing the tool in Region VI using our existing beneficiary selection tools
- Will be able to provide feedback to shelter cluster after we have completed field testing

Handicap International – Technical Support / Staff Training

- ✓ Vulnerability Analysis and Beneficiary Selection Methodology
- ✓ Protection Risks and Inclusion of Persons with Disabilities
- ✓ Use of Shelter Cluster Beneficiary Selection Tools
- ✓ Accessibility

For more information you could contact Handicap International Inclusion Technical Unit:

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4. Workforce and shelter programming, partners update on skilled and unskilled workers capacity and wages

On request of DSWD, Shelter Cluster membership conducted discussion on skilled labour challenges around key questions:

- ✓ *Are there sufficient skilled and unskilled workers to ensure implementation of shelter programme?*
- ✓ *What are the wages?*
- ✓ *What are the key concerns for DSWD to be aware off?*
- ✓ *What are the training schemes?*

CRS perspective: skilled labour is not the key constraint as opposed to the challenges on supply of materials - concerning timeliness, quality and reliability.

Plan International (PI) perspective: delivers a skills development training program targeting specific skill level, as required - there is a need to define the skills levels in order to address rates and availability. Current wage structure ranges from 250 PHP to 500 PHP per day, as follows: Engineer / 500; Foreman / 400 to 450; Carpenter and Mason / 300 to 350; and Labour / 250. For the role of Technical Supervisor wages may vary greatly according to responsibility. PI proposes to sustain labour costs by contracting required shelter labour by task rates, as completed, as opposed to daily rates. After training, a number of carpenters, in particular, seek work elsewhere, as the daily rates practice is often more advantageous financially.

MEDAIR perspective: operates in a similar base as PI, regarding training, work force structure and contracting required shelter labour by task rates, as completed, and is also facing similar challenges retaining trained labour force.

SAVE the CHILDREN perspective: focused on implementing a skills development training program and offering trained labour rates slightly above the market (Carpenter / 400 PHP per day) as an incentive to retain trained labour force.

WORLD VISION perspective: during the beneficiary selection process a call for gathering catering of workforce is made – applicants are assessed / selected applicants undertake a full four (4) day training on skills development and assisted with DSA / trained skilled labour (Carpenters and Masons) sent to barangays of origin on a daily salary (ranging from 350 PHP to 500 PHP) / certified to train other applicants at barangay level.

WORLD RENEW perspective: there is a need to differentiate skilled and experienced carpenters from carpenters certified through a rapid skills development training program.

GREEN MINDANAO perspective: focused on targeting vulnerable groups for skills development training – women, gay and lesbian – conducted by trainers specifically and purposefully trained by Red R engineers and in-house master carpenters, and considered as key to success of both skills transfer and retention of work force engaged in the projects. Green Mindanao is willing to share learning / training materials and practices with SC partners.

Next meetings

- Coastal municipalities meeting, Thursday May 8th, 3PM, venue to be confirmed
- Tacloban Shelter Cluster meeting, Friday May 9th, 9AM, Tacloban City Hall.
- Region VIII Shelter Cluster meeting Tuesday 13th May, 9am, DSWD regional office.

Minutes by DSWD and SCT, consolidated by FM and XG

