



WINTER RESPONSE SNAPSHOT | 2025 - 2026

December 2025

People Targeted

943K



Planned Reach

674K

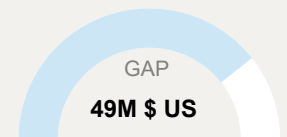


Response Gap

29%

Partners

60



As Ukraine enters its **fourth full-scale winter of war**, thousands of families brace for temperatures as low as -20°C , while electricity, heating, and essential services remain at risk.

Shelter and CCCM Cluster partners continue delivering vital winter assistance across frontline oblasts, yet **underfunding and access** constrain the response. Of the nearly **943,000 people targeted**, a **21 per cent funding gap** is expected to leave over **269,000 vulnerable individuals** without adequate heating, insulation, or essential winter items heightening risks to health, safety, and dignity.

Across Ukraine, **3.7 million people remain displaced**, and over **2.5 million homes** have been damaged, mostly in frontline areas. Only **one in six households** targeted for repairs has received support, and **fewer than one in three** has benefited from insulation assistance, leaving many to endure winter in unsafe, poorly heated homes.

While 338 sites have been prioritized for winter assistance, **more than 1,500 collective centers** across the country remain in need. With refurbishment critically underfunded, **over 43,000 displaced people** including older persons and people with disabilities, continue to live in deteriorating, overcrowded, and inaccessible facilities, struggling to stay warm and safe as winter sets in.

The impact falls heaviest on **IDPs, rural households, and frontline communities**, who remain furthest behind in recovery.

The **2025-2026 Winter Response Plan** appeals for **US\$277.7 million** to assist **1.7 million people**, including **US\$230 million** for Shelter and CCCM Cluster activities to protect lives, preserve dignity, and strengthen resilience through the harsh months ahead - **anchored on four strategic objectives**:



**PILLAR I:
PERSONAL
INSULATION**

*Winter clothing, blankets,
bedding.*



**PILLAR II:
WINTER HEATING**

*Heating appliances,
solid fuel & Utilities.*



**PILLAR III:
SHELTER
INSULATION**

*Light repairs and
thermal upgrades to
substandard houses*



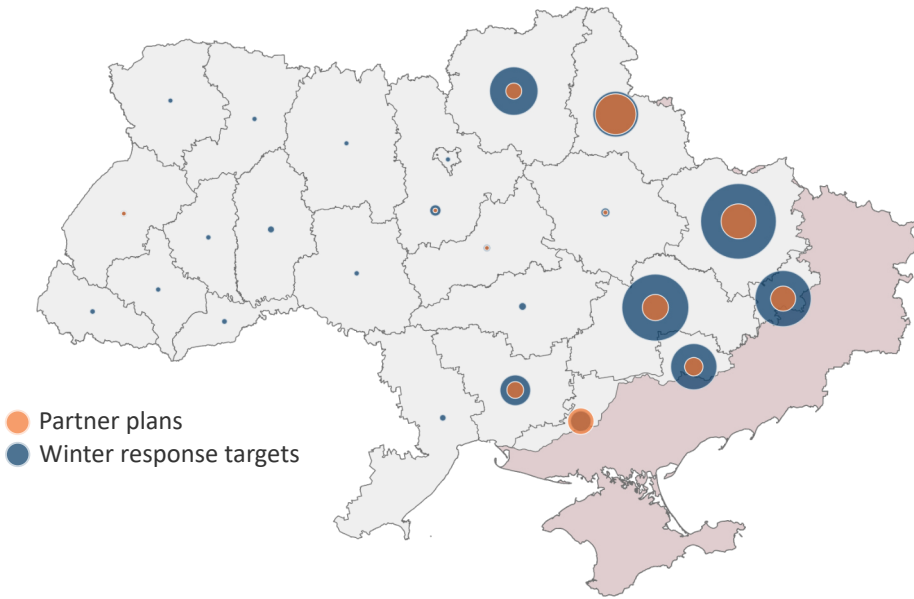
**CCCM:
COLLECTIVE
CENTERS & TRANSIT
SITES**

*Heating, small repairs,
and NFIs*

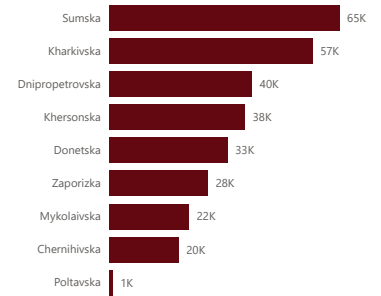
With current capacity, Shelter Cluster partners can **cover only 71% of identified needs** — leaving a critical **funding gap of US\$ 48 million**. Without additional resources, thousands of vulnerable families will face the harsh winter months without safe heating or adequate shelter.

RESPONSE AT A GLANCE

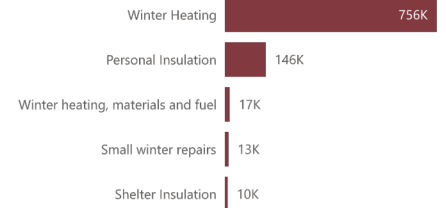
Winter Response plan & partner operational capacity



Partner plans by Oblast



Winter response activity target



TIMELY ACTION SAVES LIVES

Winter assistance must be delivered before the cold sets in. Delays beyond November expose families to life-threatening conditions.

FUNDING GAP PUTS VULNERABLE FAMILIES AT RISK

A \$49M shortfall means more than 269,000 of the most vulnerable people will face the harsh winter without essential support.

A PROTECTION-CENTERED RESPONSE

Guided by 'Do No Harm' and 'Money Follows the Person' principles, to ensure assistance reaches those most exposed and vulnerable.

TRANSPARENT & ACCOUNTABLE

RAIS+ to be used for deduplication and ActivityInfo for reporting, ensuring accountability and maximum impact.

BEYOND THE SEASONAL RELIEF: DRIVES SHELTER OUTCOMES

Winterization is more than a seasonal intervention - directly enhances shelter adequacy and habitability, thermal comfort, and health outcomes.

A FLEXIBLE & COORDINATED APPROACH

Our response uses a three-tiered model—aligning with state systems, partner-led implementation, or hybrid verification - ensuring coordination while respecting partner operational needs.

ACTION IS URGENT. EARLY, FLEXIBLE FUNDING IS ESSENTIAL TO PRE-POSITION SUPPLIES, SCALE PARTNER CAPACITY, AND ENSURE FAMILIES ARE PROTECTED BEFORE THE COLDEST MONTHS ARRIVE.