

Guidance Note on the Yemen Shelter Cluster 2025 HNRP Reprioritization Exercise



An emergency shelter severely damaged by ongoing floods in Sa'adah District, Sa'adah Government . © YDF/ Mohammed Haikel

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1. Background

As of 2025, Yemen continues to grapple with a decade-long conflict, leading to one of the world's largest internal displacement crises, with over 4.5 million internally displaced persons (IDPs). Despite a UN-brokered truce in 2022, humanitarian needs remain acute. The Shelter Cluster estimates that 6.7 million people live in inadequate shelter conditions, with 2.7 million in catastrophic or extreme situations. Funding gaps persist, with only 49% of the required funds received by December 2024.

According to OCHA guidance, humanitarian action in 2025 faces unprecedented challenges globally and in Yemen. Severe funding shortages have forced aid organizations to significantly scale back critical programming, with the Yemen 2025 Humanitarian Needs and Response Plan (HNRP) only 8.2% funded as of 19 April. This is the lowest funding coverage in over a decade, exacerbating humanitarian needs and increasing risks for vulnerable populations.

To address the impact of funding cuts and prioritize assistance for the most vulnerable, OCHA and the clusters launched a re-prioritization effort. Although the 2025 Humanitarian Needs and Response Plan (HNRP) remains in place, a separate addendum has been created to focus on the most urgent life-saving activities, reflecting a coordinated effort by the humanitarian community to adapt to the severe funding shortfall.

2. Rationale

To accurately assess shelter and Non-Food Items (NFI) needs, the Shelter Cluster employs the Shelter Severity Classification (SSC) methodology, developed by the Global Shelter Cluster in 2023. This approach aligns with the Joint Intersectoral Analysis Framework (JIAF) 2.0, facilitating a structured estimation of People in Need (PiN) and severity scores at the district level.

3. Analytical Framework

The SSC framework evaluates shelter and NFI needs across multiple dimensions, including:

- Living Standards
- Physical and Mental Well-being
- Coping Mechanisms

Each dimension is assessed using specific indicators, allowing for a comprehensive analysis of needs severity.

4. Re-prioritization Criteria

The re-prioritization exercise aligns with the following guidance from the 2025 Humanitarian Needs and Response Plan (HNRP):

- **Strategic Objective 1 (SO1):** *Decrease crisis-related morbidity and mortality through prioritized, targeted, integrated, and multi-sectoral life-saving assistance and services for those most in need, ensuring safety, equity, and inclusivity.*
- **Strategic Objective 3 (SO3):** *Improve the protection and dignity of the most vulnerable crisis-affected populations by ensuring timely, principled, and non-discriminatory humanitarian assistance and solutions.*
- **Strategic Objective 2 (SO2):** *Not maintained for the re-prioritization process.* This objective, which focuses on improving and maintaining non-discriminatory access to basic services, building resilience, and contributing to sustainable solutions, has been excluded from the current phase as the focus is on immediate life-saving and protection activities.
- In alignment with the revised strategy, only districts classified with sectoral severity levels **4 (Extreme)** and **5 (Catastrophic)** are prioritized for Shelter Cluster interventions. Districts with **severity level 3 (Severe)** are excluded from this phase

5. Summary of Results

The re-prioritization exercise aligns with the following guidance from the 2025 Humanitarian Needs and Response Plan (HNRP):

- **People Targeted:** 900,000
- **Financial Requirements:** USD 78 million
- **Total Number of Districts:** 85 districts across 15 governorates
- **Budget Reduction:** This reflects a 54% decrease in financial requirements compared to the original budget ask

6. Prioritized Activities

The following activities are prioritized to address the most critical shelter and NFI needs:

- Provision of Non-Food Items
- Provision of Energy-Saving Kits
- Provision of Emergency Shelter Kits
- Provision of Shelter Repair Kits
- Provision of Winterization Support
- Provision of Rental Support
- Provision of Transitional Shelters

Notably, three activities initially categorized under **Strategic Objective 2 (SO2)** in the 2025 Humanitarian Response Plan (HRP) have been reclassified under **Strategic Objective 1 (SO1)** to align with global guidance on life-saving activities:

- Provision of Winterization Support

- Provision of Rental Support
- Provision of Transitional Shelters

7. Annexes

Annex 1: Prioritized Locations and Targets.

Governorate	Hub	District	District Pcode	PIN	Severity Score	Total Target
Ibb	Ibb	Al Qafr	YE1101	12,552	4	377
Ibb	Ibb	Yarim	YE1102	102,875	4	8,345
Ibb	Ibb	Hazm Al Udayn	YE1109	6,738	4	350
Ibb	Ibb	Far Al Udayn	YE1110	44,262	4	9,164
Ibb	Ibb	Al Udayn	YE1111	7,188	4	3,784
Ibb	Ibb	Jiblah	YE1112	99,918	4	9,788
Ibb	Ibb	As Sabrah	YE1114	6,182	4	6,436
Ibb	Ibb	As Sayyani	YE1115	29,366	4	744
Ibb	Ibb	Dhi As Sufal	YE1116	134,857	4	16,537
Ibb	Ibb	Al Mashannah	YE1118	38,498	4	16,403
Ibb	Ibb	Al Dhihar	YE1119	141,726	4	22,380
Amanat Al Asimah	Sana'a	Old City	YE1301	27,999	4	3,273
Amanat Al Asimah	Sana'a	At Tahrir	YE1307	28,700	4	4,951
Amanat Al Asimah	Sana'a	Ma'ain	YE1308	174,228	4	21,710
Amanat Al Asimah	Sana'a	Ath'thaorah	YE1309	83,429	4	13,187
Amanat Al Asimah	Sana'a	Bani Al Harith	YE1310	144,104	4	43,679
Al Bayda	Sana'a	As Sawma'ah	YE1404	15,866	4	350
Al Bayda	Sana'a	Az Zahir	YE1405	271	4	270
Al Bayda	Sana'a	Mukayras	YE1408	1,199	4	1,890



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Al Bayda	Sana'a	Radman Al Awad	YE1412	1,530	4	1,120
Al Bayda	Sana'a	Al A'rsh	YE1416	26,012	4	2,054
Taizz	Ibb	Mawiyah	YE1501	90,741	4	3,255
Taizz	Ibb	Maqbanah	YE1504	107,108	5	11,919
Taizz	Aden	Al Mukha	YE1505	58,345	4	22,028
Taizz	Ibb	Dimnat Khadir	YE1512	74,479	4	15,882
Taizz	Aden	Al Mudhaffar	YE1517	60,999	4	15,044
Taizz	Aden	Al Qahirah	YE1518	45,263	4	9,399
Taizz	Aden	Salh	YE1519	54,538	5	15,293
Al Jawf	Sa'adah	Khabb wa ash Sha'af	YE1601	9,177	5	21,077
Al Jawf	Sa'adah	Al Humaydat	YE1602	3,690	4	8,310
Al Jawf	Sa'adah	Al Hazm	YE1605	3,653	4	8,018
Al Jawf	Sa'adah	Al Ghayl	YE1608	1,242	4	2,031
Al Jawf	Sa'adah	Bart Al Anan	YE1610	9,469	4	12,921
Al Jawf	Sa'adah	Rajuzah	YE1611	28,670	4	3,919
Hajjah	Al Hudaydah	Abs	YE1704	163,365	5	77,220
Hajjah	Al Hudaydah	Mustaba	YE1706	18,416	4	24,608
Hajjah	Al Hudaydah	Kushar	YE1707	10,397	4	14,299
Hajjah	Al Hudaydah	Khayran Al Muharraq	YE1711	10,115	4	8,343
Hajjah	Al Hudaydah	Aslem	YE1712	13,673	5	16,792
Hajjah	Al Hudaydah	Qafil Shamer	YE1713	1,872	4	1,810
Hajjah	Al Hudaydah	Ku'aydinah	YE1722	51,333	4	4,347
Hajjah	Al Hudaydah	Bani Al Awam	YE1727	3,504	4	350



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Al Hodaydah	Al Hodaydah	Az Zuhrah	YE1801	159,539	4	37,588
Al Hodaydah	Al Hodaydah	Alluheyah	YE1802	59,722	4	7,724
Al Hodaydah	Al Hodaydah	Al Munirah	YE1805	40,920	4	350
Al Hodaydah	Al Hodaydah	Al Qanawis	YE1806	57,296	4	9,682
Al Hodaydah	Al Hodaydah	Az Zaydiyah	YE1807	107,283	4	6,033
Al Hodaydah	Al Hodaydah	Bajil	YE1810	25,701	4	10,375
Al Hodaydah	Al Hodaydah	Ad Durayhimi	YE1814	21,765	5	3,041
Al Hodaydah	Al Hodaydah	Bayt Al Faqiah	YE1817	325,257	4	6,813
Al Hodaydah	Aden	Hays	YE1819	30,243	4	17,395
Al Hodaydah	Aden	Al Khawkhah	YE1820	112,868	4	38,030
Al Hodaydah	Al Hodaydah	Zabid	YE1824	207,916	4	10,990
Hadramaut	Aden	Al Mukalla	YE1926	9,737	4	2,434
Shabwah	Aden	Usaylan	YE2105	7,579	4	1,523
Shabwah	Aden	Mayfa'a	YE2116	4,762	4	908
Sa'ada	Sa'adah	Baqim	YE2201	0	4	1,540
Sa'ada	Sa'adah	Ghamr	YE2204	1,569	4	3,949
Sa'ada	Sa'adah	Razih	YE2205	19,370	4	10,920
Sa'ada	Sa'adah	Haydan	YE2208	890	4	2,848
Sa'ada	Sa'adah	Majz	YE2210	2,264	4	5,331
Sa'ada	Sa'adah	As Safra	YE2212	7,145	4	12,335
Sa'ada	Sa'adah	Kitaf wa Al Boqe'e	YE2214	13,218	4	4,550
Sa'ada	Sa'adah	Sa'adah	YE2215	21,156	4	9,802
Sana'a	Sana'a	Hamdan	YE2301	76,592	4	19,522



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Sana'a	Sana'a	Arhab	YE2302	64,683	4	700
Sana'a	Sana'a	Bani Hushaysh	YE2304	30,460	4	9,836
Sana'a	Sana'a	Bani Matar	YE2307	30,729	4	4,339
Sana'a	Sana'a	Khwlan	YE2312	1,095	4	350
Aden	Aden	Al Mansura	YE2403	99,311	4	3,127
Marib	Sana'a	Majzar	YE2601	8,475	5	2,023
Marib	Sana'a	Harib Al Qaramish	YE2604	704	4	350
Marib	Sana'a	Sirwah	YE2606	3,492	4	2,982
Marib	Sana'a	Rahabah	YE2608	3,349	4	1,190
Marib	Sana'a	Harib	YE2609	122,839	4	6,480
Marib	Sana'a	Mahliyah	YE2610	12,923	4	1,540
Marib	Aden	Marib City	YE2612	1,130,368	4	67,662
Marib	Aden	Marib	YE2613	351,127	5	60,570
Amran	Sana'a	Harf Sufyan	YE2901	16,547	4	8,158
Amran	Sana'a	Al Ashah	YE2903	6,618	4	3,423
Amran	Sana'a	Al Qafiah	YE2904	8,907	4	4,455
Amran	Sana'a	Kharif	YE2910	24,472	4	3,242
Amran	Sana'a	Raydah	YE2911	23,814	4	4,519
Al Dhale'e	Ibb	Damt	YE3002	10,266	4	13,089
Al Dhale'e	Ibb	Al Husha	YE3009	8,749	4	4,528

Annex 2: Activities Targets and Cost.

Activity	Indicator	Target		Unit Cost	Financial Requirements
		People	HHs		
Distribution of Non-Food Items including energy kit	# of households reached with non-food items kit	370,695	53,000	\$ 340	\$ 18,000,000
Distribution of Non-Food Items including energy kit	# of households provided sustainable household energy devices (for cooking, lighting, etc.)	185,348	26,500	\$ 100	\$ 2,700,000
Provision of Winterization Support	# of households reached with winterization support	113,820	16,000	\$ 240	\$ 3,800,000
Distribution of Emergency Shelter	# of households reached with emergency shelters	241,976	35,000	\$ 540	\$ 18,900,000
Provision of Rental Support	# of households reached with rental support	187,361	27,000	\$ 440	\$ 11,900,000
Provision of Shelter repairs and upgrades ensuring minimum standards of living	# of households reached shelter repair kits	172,016	25,000	\$ 140	\$ 3,500,000
Provision of Transitional Shelters that are safer, dignified, climate-resilient, and environmentally sustainable	# of households reached with transitional shelters	109,869	16,000	\$ 1,200	\$ 19,200,000
		909,901	Grand Total		\$ 78,000,000
		People targeted	909,901		