



PALESTINE
SHELTER CLUSTER

Coordinating Humanitarian Shelter and Settlements

NATIONAL SHELTER CLUSTER MEETING

09 April 2025

AGENDA

- General-National Update
- Gaza Updates
- WB Updates
- IM Update
- Technical Update
- Partner Introduction: Access Monitoring and Reporting Framework (AMRF)
Discussion/Q&A
- AOB

INTRODUCTIONS

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GENERAL UPDATE

- Cogat approached through ASU calling for a bilateral meeting and the PA Operation room requested to share available resources and distributed items to be incorporated to their distribution list with names and ID numbers and a discussion is on-going through OCHA for an aligned approach across the cluster.
- An initial discussion was started for activating the Operational Working Group in Gaza, which mainly focuses on the warehousing capacity, distribution procedure, and last-miles delivery engaging OCHA, Log Cluster and SMC. Questions on the ToR of the WG including membership and the impact to the targeting criteria was raised.
- The SC and SMC will meet with the ECHO on 11th April Friday.
- The SC met with the HLP working group and agreed monthly SC-SMC meetings for Gaza thus, if there would be any HLP related concern, please, share with the SC.

GENERAL UPDATE

- The initial Co-coordination discussion with 2 candidates was completed and waiting for their feedback. The feedback request was shared with the WB SAG members.
- The review on the first draft of the Shelter Cluster Strategy is ongoing.
- The ToR for the SAG is updated on 2nd April and the draft is under review of the team.
- SC membership guidelines development was initiated.
- Surge National Technical Coordinator is expecting to arrive on 14th and the interview for the NTC is completed as of 9th April.
- Recruitment of IMO for Gaza and the WB is ongoing.

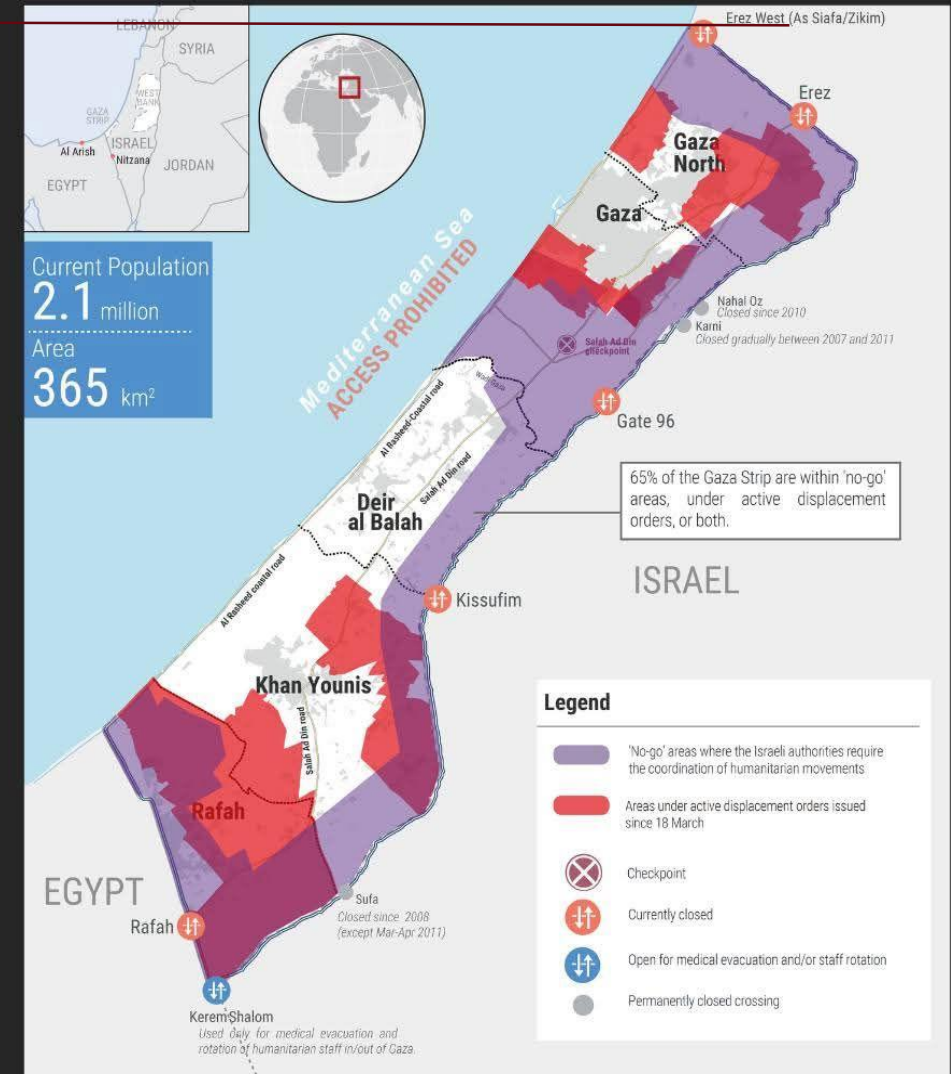
GAZA UPDATES

•1. Overview of the situation in Gaza and the conflict-affected areas

•The humanitarian situation in Gaza has rapidly deteriorated following the resumption of hostilities on March 18, 2025. As of early April, **65% of the Gaza Strip** is classified as either a **“no-go” zone** or under **active displacement orders**, severely limiting humanitarian access and prompting widespread secondary and tertiary displacement.

•Key areas such as the North, East Khan Younis, and Rafah have become largely inaccessible, concentrating populations into overcrowded zones with limited services. Movement restrictions and insecurity continue to hinder response operations and safe aid delivery.

65% “no-go” or “displacement” zones



GAZA UPDATES

2. Latest updates from the Site Management Cluster on displacement and population movements

As of April 6, 2025, an estimated **390,082 individuals** (approximately **78,016 households**) have been displaced across Gaza since March 18.

The Site Management Cluster reports that **321 displacement sites and DES** have been impacted. Between April 2 and 6 alone, **99,843 individuals** were newly displaced, driven by evacuation orders and hostilities. Displacement continues to rise as humanitarian conditions worsen and access becomes more constrained.



	Estimated Number of Displaced Individuals ¹	390,082
	Estimated Number of Affected Households	78,016
	Estimated Number of Affected DES and Sites	321

The humanitarian situation in Gaza continues to deteriorate as displacement rose since the events of March 18, 2025. The end of the ceasefire combined with issued evacuation orders have forced residents to flee their homes, seeking refuge in overcrowded displacement sites.

This update outlines the scale, patterns, and impact of displacement in Gaza, offering insights into the ongoing humanitarian situation. Data was collected from eyewitness accounts, social media posts, and available datasets from Site Management Cluster (SMC) partners on the ground. The information was cross-referenced and analyzed to establish displacement patterns and the impact on local infrastructure.

According to OCHA, 65% of Gaza is currently either within the buffer zone or under evacuation orders, which has increased displacement. Between April 2nd and 6th, 2025, an estimated 99,843 people were displaced, based on reported movements and evacuation orders during that time.

¹ Estimated number of displaced individuals since March 18, following widespread airstrikes and military evacuation orders

For further information or to share updates, please do not hesitate to contact the SMC Coordinators, Richard Okello - rokello@om.int and Madeline Green-Armytage - madeline.green-armytage@acted.org



3. Operational status of Shelter Cluster partners following the breakdown of the ceasefire.

Most partners suspended their work, activities, and movements on the 18th and 19th due to increased security risks and concerns for staff safety. The majority resumed operations shortly after, while some remained in hibernation due to the absence of the Notification Humanitarian System (NHS), combined with ongoing insecurity and unpredictable conditions. As of last week, nearly all partners are operational again and have found alternative ways to deliver and distribute assistance despite the challenging environment.

4. Shelter partners response activities since the 18th of March

Following the escalation on March 18, the Shelter Cluster convened a **Gaza-level coordination meeting** to assess the situation, response priorities, and operational approach for this phase. During the meeting, partners collectively agreed to **utilize the limited stock available in a strategic manner**.

The response strategy focused on **targeting newly displaced individuals**, prioritizing the **most vulnerable households**, and responding to **referrals at both individual and site levels**. Partners also agreed to **avoid establishing new sites**, and instead to **support and reinforce existing sites** that are absorbing new waves of displaced populations.

So far, Shelter Cluster partners have successfully responded to all referred individual cases, and most of the referral sites. ensuring that urgent needs are met despite operational challenges and limited resources.

GAZA UPDATES

Between March 18 and April 9, Shelter Cluster partners reached approximately **277,324 individuals** with emergency shelter and NFI items.

Key items distributed during this period include:

- 4,107 Tents**, reaching an estimated **20,535 individuals**
- 16,712 Individuals** reached with **(SOKs)**
- 55,000 Individuals** reached with **Tarpaulins**
- 81,695 Individuals** reached with **Blankets**
- 10,750 Individuals** reached with **Bedding Sets**
- 9,240 Individuals** reached with **Mattresses**
- 8,760 Individuals** reached with **Mats**
- 52,086 Individuals** reached with **Kitchen Sets**
- 10,150 Individuals** reached with **Clothing Items and Vouchers**
- 11,050 Individuals** reached with **Searchlights**
- 1,346 Individuals** reached with **Pillows**

GAZA UPDATES

5. Key challenges encountered since the cease-fire collapsed

- **Stock depletion:** Shelter and non-food item (NFI) stocks have reached **critical levels**, particularly in central and southern Gaza. As of **April 7**, only a **limited number of tents remain**, all located in **Gaza City**, with **no tent stocks available in the south**.
- **Movement constraints:** The movement of supplies between the north and south remains constrained, limiting the ability to reallocate stock based on evolving needs.
- **High needs in the south:** Mass displacement from **Rafah** and **eastern Khan Younis** has generated urgent shelter needs in the south, where partners face significant operational limitations. During the cease-fire, most distributions were directed to the **north**, where **over 650,000 returnees** were reported.
- **Staff capacity:** Many partner organizations report **reduced staffing** due to insecurity and evacuation orders, with several staff members themselves affected by displacement.
- **Communication and reporting:** Ongoing **internet disruptions** continue to hinder coordination. Many updates are being shared by phone, resulting in **information gaps** and delays in planning and response.

GAZA UPDATES

6. Strategic plans of the Shelter Cluster. **Sneha**

6.1 Bilateral consultations with other Clusters (Protection, SMWG, WASH)

- Conduct targeted consultations to identify inter-cluster gaps
- Develop joint guidance through the **Technical Standards and Approaches (TSA) Technical Working Group**
- Address coordination and referral gaps to improve cross-sectoral response

→ Meeting with the Protection Cluster included the following action points:

- Establish an intersectoral referral system for a more secure and effective response
- Reassess and refine vulnerability criteria with clearer, more detailed indicators
- Define vulnerability priorities tailored to different response phases (emergency, recovery, transitional)

GAZA UPDATES

6.2 Bilateral consultations with partners

- Engage directly with partners to understand operational gaps, challenges, and priorities
- Adapt Shelter Cluster coordination efforts and strategies based on real-time partner input and response needs

6.3 Expand the Strategic Advisory Group (SAG)

- Include two new members from national organizations to ensure stronger representation and better insight into last-mile delivery and operational realities
- Improve the SAG's ability to guide strategic decision-making grounded in field-level knowledge

WB UPDATES

Activation of Assessment WG for West Bank:

Objective & Context

Main Goal: Address information gaps and explore feasible temporary shelter solutions.

Key Concern: Displacement is expected to last 12+ months, with risk of further displacement in camps (e.g., Nablus).

Challenges:

- Widespread shelter destruction and possible future demolitions.
- Changed camp layout due to house demolitions and road expansions.
- Limited resources make cash rental support unsustainable.
- Lack of essential data for informed planning.

Explore Temporary Shelter Options:

Mapping & completing **unfinished or abandoned buildings**.

- Supporting **host/hosted families** to expand living spaces.
- **Prefabricated units** (check acceptability for IDPs).
- **Self-help construction support** (e.g., concrete bricks, insulated roofing panels).
- Upgrading **collective shelters** designated by MoSD.

WB UPDATES

Data Collection Strategy

Methodology: Door-to-door, on-site assessment.

Goal: Collect data aligned with realistic, actionable shelter solutions.

Essential Resources:

- 30+ enumerators, technical support for data tools, logistics for fieldwork.
- Coordination with ICCG, government, NGOs, community leaders.

Timeline: ~2 months (if enough enumerators are available).

Implementation Plan & Next Steps

Key Actions:

- Develop tools, train teams, coordinate.
- Conduct field data collection and analysis.
- Share results for response planning.
- Nominate group lead and co-lead.

Finalization of the Rental cash support Guidelines : add few words



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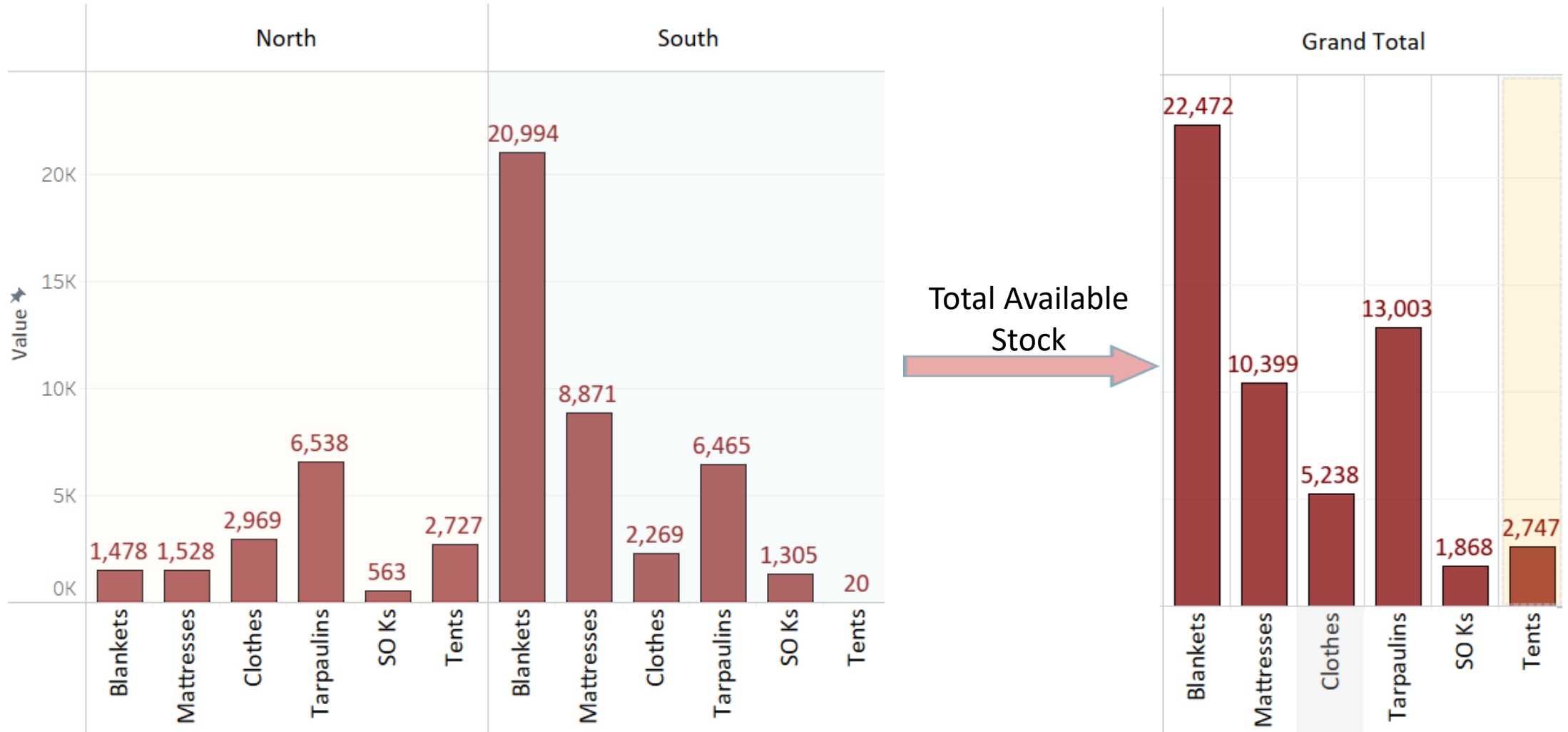
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IM UPDATE

IM UPDATES (Stock Status)

Available stock of key shelter items in Gaza (North and South), as of [07 Apr 2025].

Shelter stock levels have reached record lows since the onset of the Gaza war, with warehouses nearly depleted.



IM UPDATES (Gap Analysis Result as of 1st April)

Based on the number of people reached over the past six months and the number of people newly displaced during the same period, a thorough analysis—taking all relevant factors into account—indicates that a significant number of people still urgently require shelter assistance.

Emergency Shelter Items



TENT



TARPAULIN



PLASTIC SHEET

1.1M



PEOPLE IN NEED

Bedding Items



MATTRESS



BLANKET



CLOTHING

0.67M



PEOPLE IN NEED



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TECHNICAL UPDATE

Technical UPDATES

- ESK IEC has been developed. Some TWG members are adapting kit for a smaller package.
- ESK technical guidance will be shared with SAG next week for topline comments and finalizing.
- Targeting and Prioritization guidance is ongoing. TSA TWG Will coordinate with Protection and SMWG for inputs.



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Partner Introduction

- NICCG - oPt

Access Monitoring and Reporting Framework (AMRF)

WB (Jan – Feb) Analysis

-
- 14 March 2025



Access Monitoring and Reporting Framework (AMRF)

The AMRF is an incident-based reporting tool/framework, used to systematically report, collect, monitor and analyze data on key access constraints affecting the humanitarian response.

It allows humanitarian actors to report incidents impacting humanitarian access, as a basis to develop and **provide evidence-based analysis**.

This analysis can be used to:

- a) **address** access constraints **strategically** over time;
- b) **support strategic planning** and priority setting of the HCT and other strategic coordination mechanisms;
- c) **keep donors** and other relevant stakeholders **informed**;
- d) **supports evidence-based negotiations**.

- While the aim is to enter data on access constraints in a timely manner, **the tool cannot provide real-time information**.
- The AMRF is **not a tool for individual case management and follow-up**.

34

INCIDENTS REPORTED (Jan)

2

ACTIVE HOSTILITIES

11

VIOLENT INCIDENTS AGAINST STAFF/ASSETS

9

BUREAUCRATIC ACCESS IMPEDIMENTS

2

PRESENCE OF UXOs AND MINES

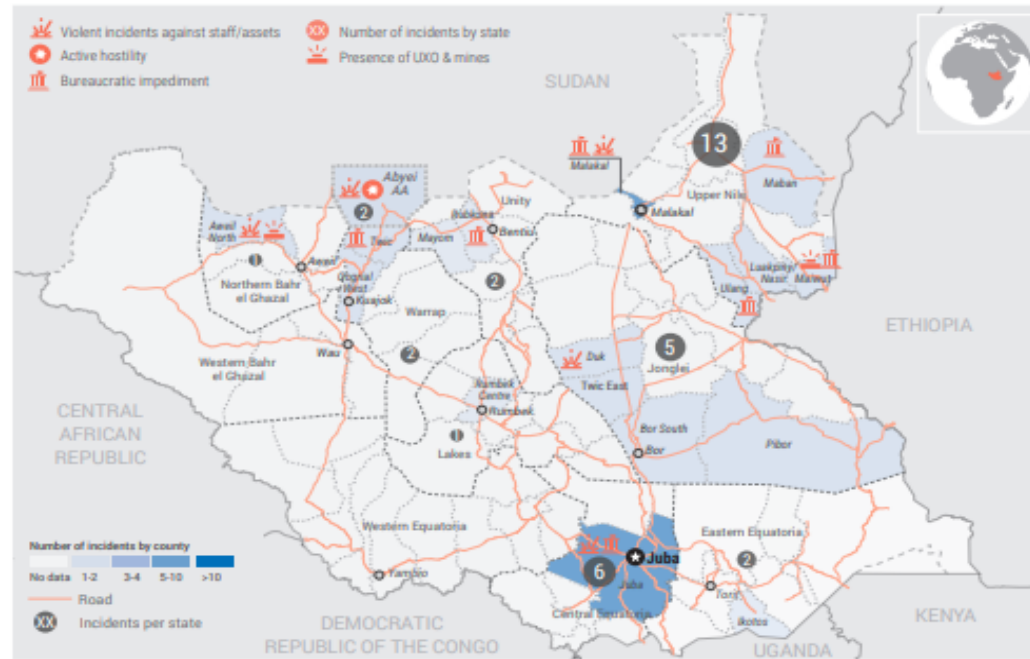
In January, the humanitarian community in South Sudan continued to face constraints in delivering life-saving humanitarian services, with 33 access incidents – including bureaucratic access impediments, violence, threats to assets, facilities and personnel and physical access impediments – reported across the country.

Nine reports of bureaucratic impediments were received, including detention and cash extortion of UN contractors in Unity and Upper Nile states and interference in the recruitment of humanitarian staff in Upper Nile's Renk County; the reported incidents all share the same revenue goal. Specific challenges including demands for sub-national registration in Ulang County, illegal demand for payment of personal income tax to 30 per cent and demands for payment in US dollars in various counties of Upper Nile State were reported. The national government too announced its intention to increase annual work permit fees from a maximum of \$250 to US\$5,000 for international NGO personnel.

Incidents of violence and threats against humanitarian assets, facilities and personnel perpetuated by various armed groups continued to occur across the country, endangering staff and jeopardizing essential humanitarian operations. In Upper Nile, two boats contracted by an international NGO carrying supplies and personnel to Ulang County encountered unidentified gunfire from the riverbank on the Sobat River near Nasir, in which one NGO staff member was wounded. In Warrap State, armed local youth looted 68 MT of humanitarian food consignment in Panliet, Gogrial West, which were destined for Wunrok in Twic County. In the Greater Pibor Administrative Area, UN contracted vehicles were attacked by armed groups on the road to Gumuruk. In the Abyei Administrative Area, a shot was fired by an unidentified perpetrator at a refugee transit centre, resulting in one refugee sustaining life-threatening injuries.

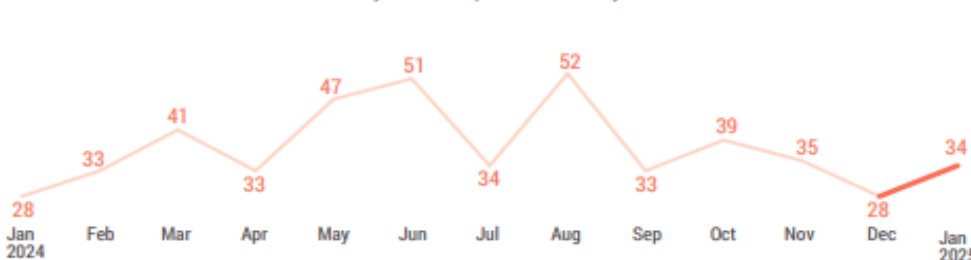
Physical access along the Nile River, particularly to island communities of Twic East and Duk counties of Jonglei State, remains limited due to blockage by vegetation. Road access to Unity's Mayom County remains impassable due to last year's flooding, slowing down the delivery of supplies in response to the cholera outbreak and hindering the timely delivery of medical supplies needed to combat cholera.

ACCESS INCIDENTS

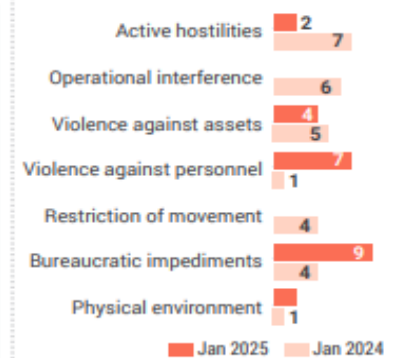


INCIDENT TREND

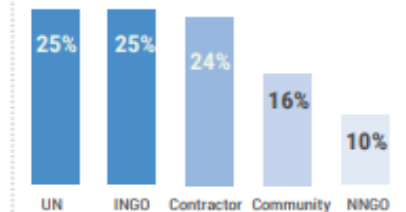
18% increase in incidents from January 2025 compared to January 2024



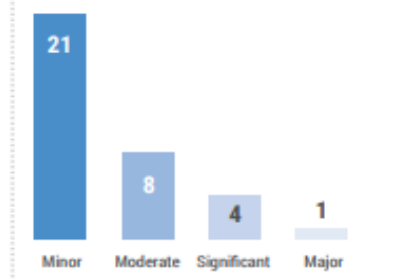
INCIDENT TYPE



AFFECTED AGENCIES



INCIDENT IMPACT



Date of Incident



Actor type

Organization

Focal point name

Focal point e-mail

Focal point Mobile/Telephone

Initiated by

Location of Incident

Governorate

Checkpoints

Facility name

Notification status

GPS Coordinates (X,Y)

Sectors Impacted by Incident

- Health
- Nutrition
- WASH
- Coordination
- Shelter & NFI
- Emergency Telecommunications
- Food Security & Livelihoods
- Protection
- Education

Impact of incident on operations

Munitions impact on the humanitarian facility

Number of deaths

Number of injuries

number of detained

Time lost (minutes)

Details of incident

New Incident- Categories

 ALL fields are mandatory (*)**1** Main incident details **2** Incident categories

Incident (*)

Select..

Incident Sub-Category (*)



ALL fields are mandatory (*)

[Add..](#)

repeat if you have any

- The AMRF is built on **nine global categories** of access constraints and relevant indicators which are **adapted to the current context in oPt (Gaza and WB)**.
- **Covers** both aspects of humanitarian access (humanitarian actors & affected population).
- Indicators are monitored to establish trends over time to support prioritization and advocacy.
- The AMRF also collects basic information on the impact of the incident.

1 Main incident details

2 Incident categories

Incident (*)

Select..

Select..

Denial of existence of needs/ entitlements to humanitarian assistance and/or Restrictions on conflict affected population access to aid and services

Restrictions on affected populations' access to services and assistance at the operational level and/or violence against affected population in oPT.

Restriction of movement of organizations, personnel or goods into the territories (to report separately on Gaza and WB, incl. East Jerusalem)

Restriction of movement of organizations, personnel or goods within the territories (to report separately on Gaza and WB, including East Jerusalem)

Ongoing hostilities, security operations, intercommunal conflict or social unrest impeding humanitarian operations

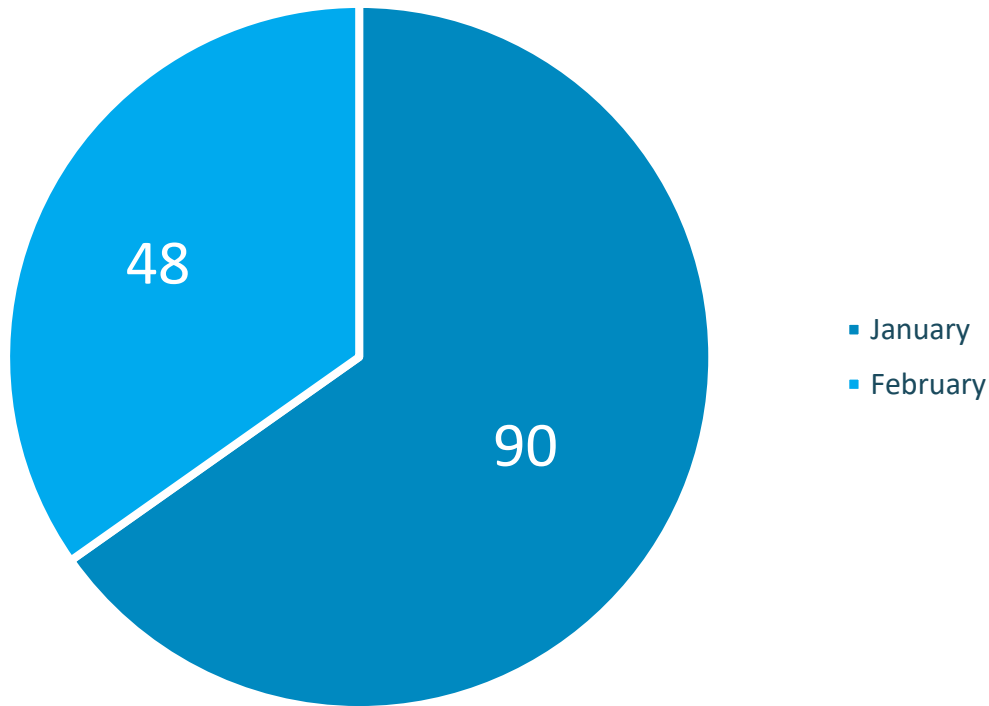
Violence against humanitarian personnel, assets and facilities

Operational Interference in the implementation of humanitarian activities

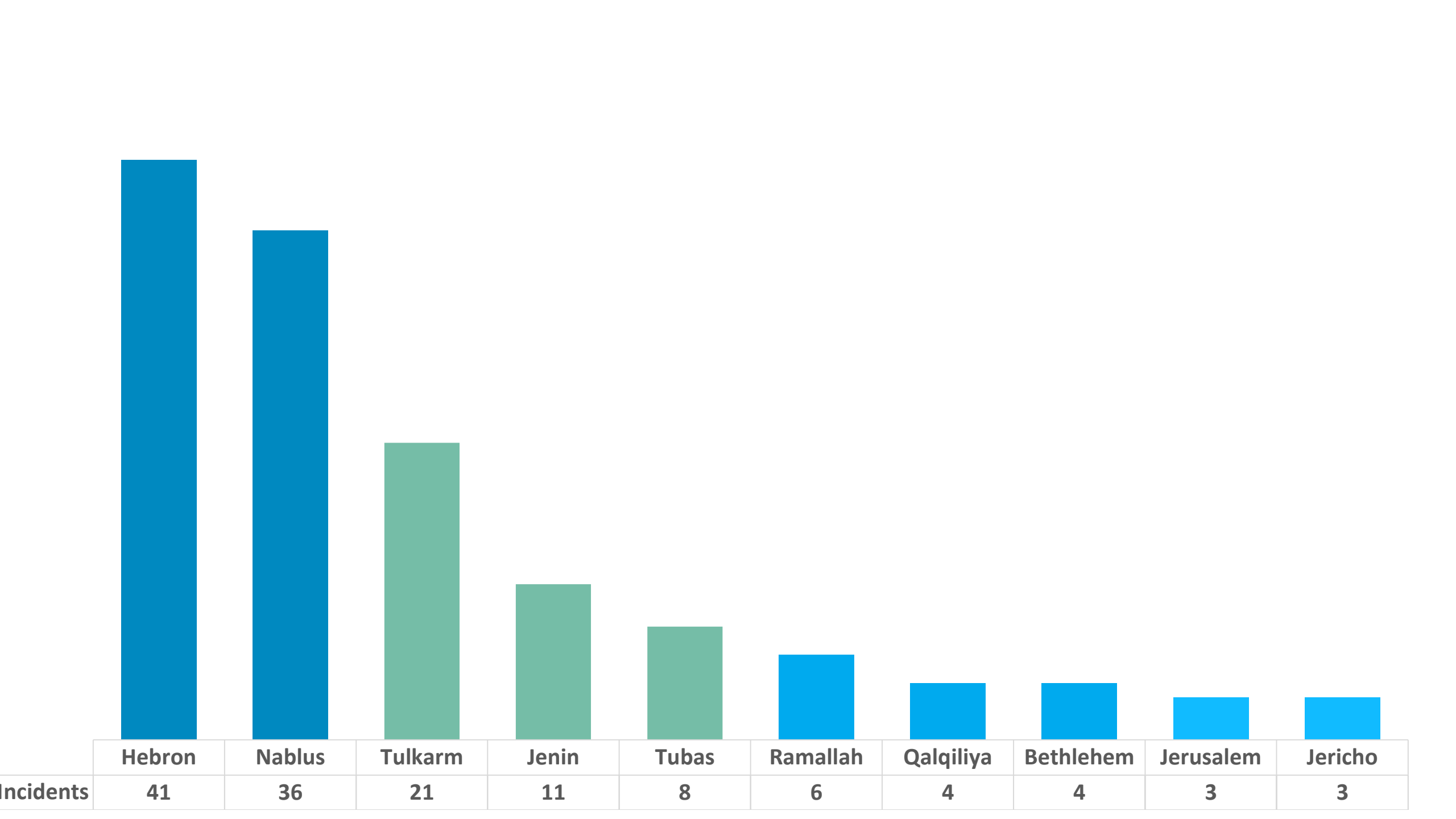
Presence of Mines and ERWs

Physical environment– including destroyed infrastructure.

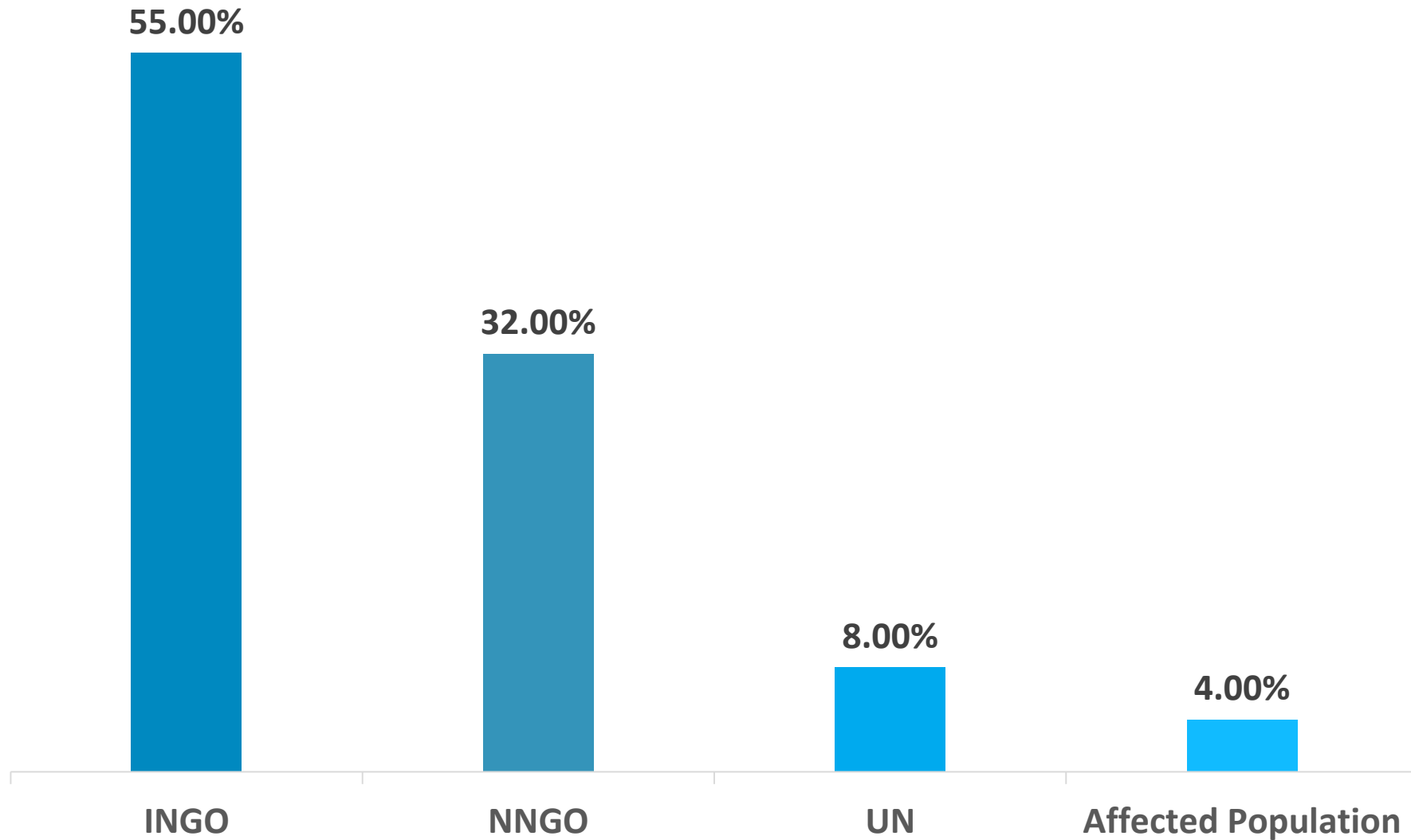
138 Reported Incidents

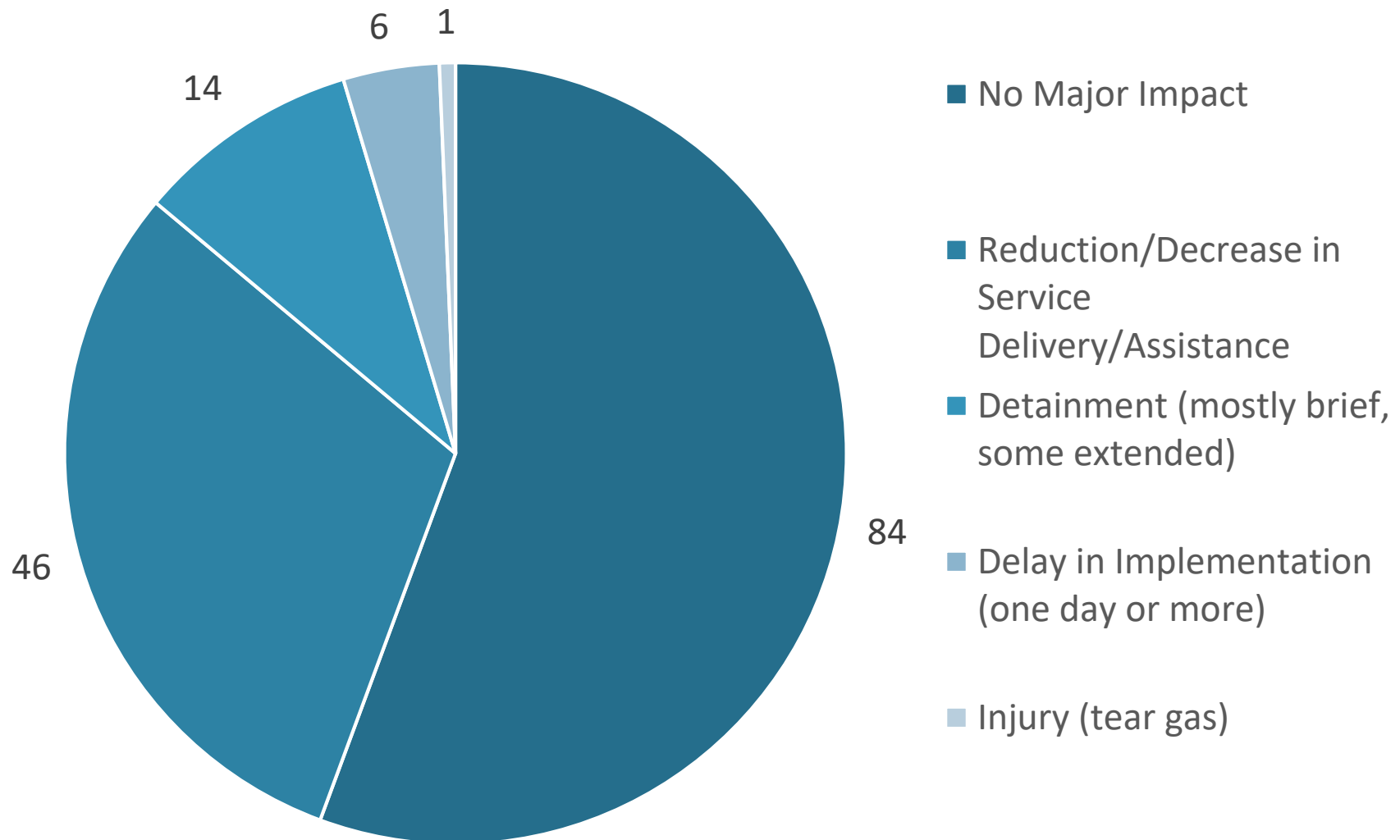


- **WB Major Developments (Jan – Feb)**
- PSF op in Jenin RC (Dec 2024 – Jan 2025).
- IF Iron Wall op NWB (21 Jan-ongoing).
- UNRWA Ban Laws came into effect (30 Jan).

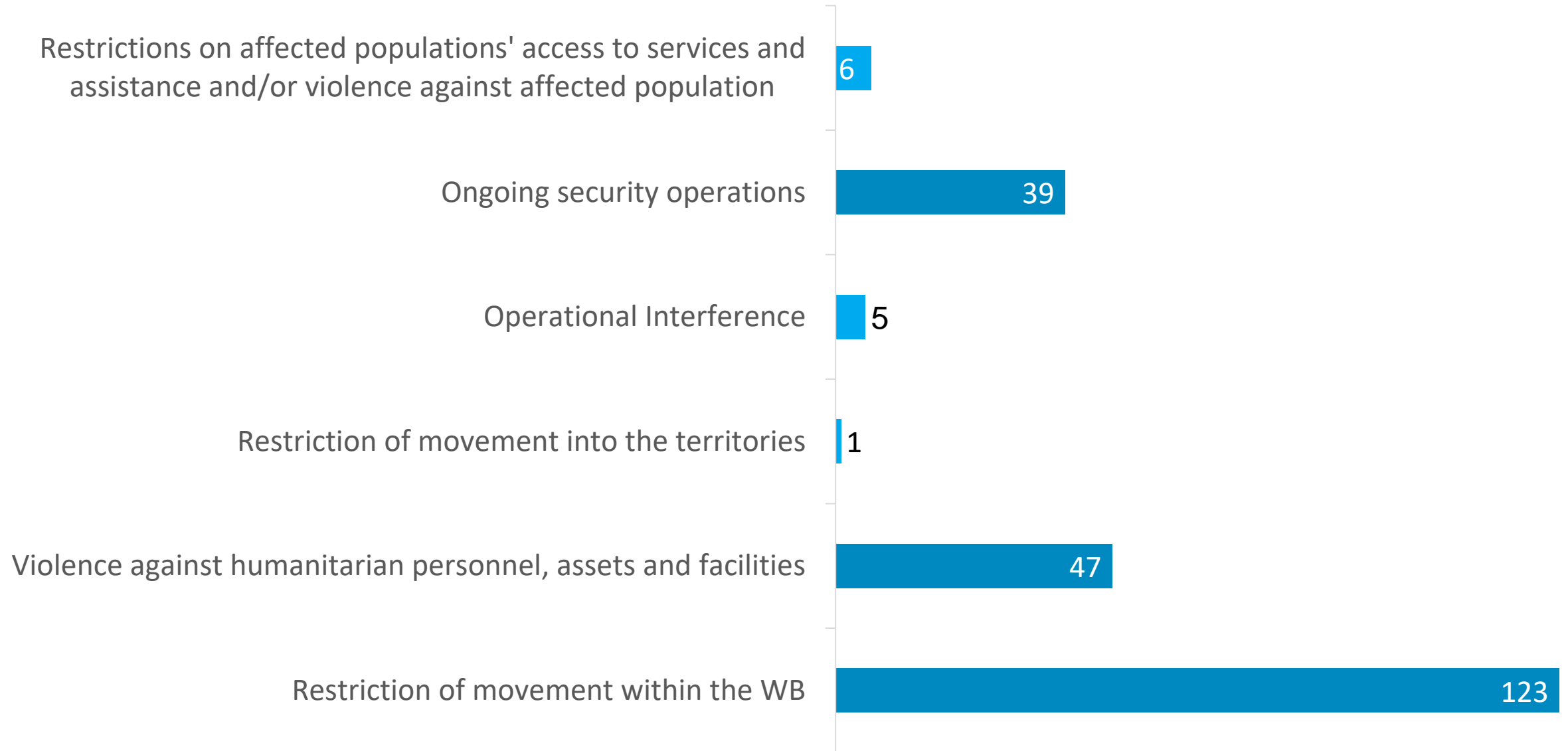


Affected Agencies

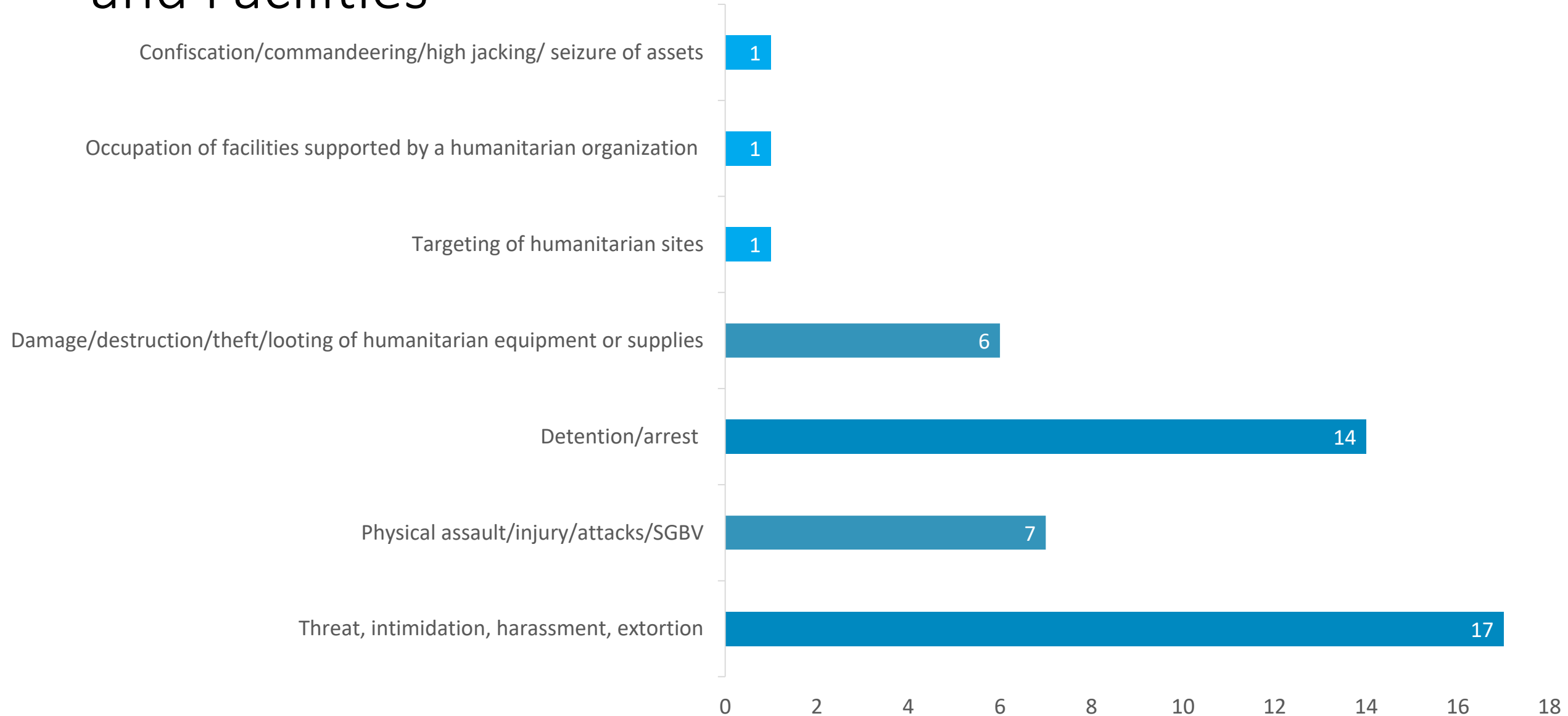




Incident Type



Violence Against Humanitarian Personnel, Assets, and Facilities





OCHA

- **THANK YOU!**



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Discussion/Q&A

AOB

-
- Next Meeting Schedule
 - The National Shelter Cluster Coordinator will be on leave from 14th to 18th (National issues to be shared/discussed with Fadi)
 - UNFPA Online Validation Meeting:
Mapping of Adolescents and Youth Humanitarian Program

<https://us02web.zoom.us/j/8854550631?pwd=jFjrwt73tkwiB5FPcKHTrwBdysv61.1>

Meeting ID: 880 5455 0631

Passcode: 874527