



PALESTINE  
**SHELTER CLUSTER**

Coordinating Humanitarian Shelter and Settlements

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# NATIONAL SHELTER CLUSTER MEETING

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29 Oct 2025

# INTRODUCTIONS

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# AGENDA

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- National Update
- Gaza update
  - BLDA: winter clothing distribution lessons learnt
- West Bank update
  - ACF Presentation : Rental Support PDM
- Information Management Update
- Technical Coordination
- Open discussion
- AOB

# CONTEXTUAL / NATIONAL UPDATE

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## Gaza:

- **Materials Access:** Remains a key challenge to addressing urgent and critical shelter gaps. Restrictions/ limited supplies continue to delay emergency response and hinder relief efforts.
- **Civil-Military Coordination Center (CMCC):** A newly established Center has been set up to oversee ceasefire stabilization efforts and facilitate material access to Gaza for humanitarian purposes.
- **Dual-Use List:** The Shelter Cluster has formally requested the lifting of restrictions on materials essential for humanitarian shelter interventions and winterization, such as timber, basic tools, cement, and other construction elements beyond tents and tarpaulins.
- **Gulf Committees:** Ongoing discussions with Gulf committees are exploring options to supply winterized tents and other critical items. Bilateral and partner coordination meetings will be conducted to define possible collaboration modalities and distribution mechanisms inside Gaza.

## West Bank:

- **Returns to Camps:** There are unconfirmed reports of possible returns of IDPs to camps in Jenin, Tulkarem, and Nur Shams. The situation remains fluid and uncertain.
- **Political Context:** While the U.S. has called on Israel to halt annexation plans in the WB, developments on the ground indicate continued expansion and control measures.
- **Escalation of Settler Violence:** There has been an unprecedented scale and severity of SV across the WB, including direct attacks on shelters and the creation of an unsafe environment aimed at forcing Palestinians to leave. Violence has now spread to multiple villages and towns within Areas A and B.
- **Cluster Scenario Planning:** The Shelter Cluster and partners are conducting a scenario analysis on potential displacement trends in the West Bank, including the scale of needs and feasible humanitarian assistance options.



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# GAZA UPDATE

# Overview of the situation in Gaza

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According to the (SMC) Since **10 October**, more than **546,000 movements** recorded.

- **435,000+ movements** from southern to northern Gaza (mainly via Al Rashid Road).
- **Reverse movements** also observed due to lack of services in the north.
- **96,000+ movements** from western to eastern Khan Younis.
- As of **21 October**, around **1 million IDPs** across approximately **800 displacement sites**. Figures are **highly dynamic**, with population shifting daily.
- **Majority of IDPs** are in **makeshift or informal sites** in Deir al Balah and Khan Younis.
- **12 displacement sites** re-established in Northern Gaza, mainly Gaza City. Approximate population: **10,000 individuals**.

# Overview of the situation in Gaza

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## North Gaza

- 83% of all structures in Gaza City are damaged (UNOSAT, September 2025)
- Individuals cannot bring their families or re-establish basic living conditions due to the lack of basic services, Access, safety, and shelter.
- Massive rubble and destruction are blocking access to homes and neighborhoods. Heavy machinery is needed to clear these areas—this is far beyond the capacity of individuals or communities.
- People are sleeping in unsafe, partially or fully damaged buildings, facing serious risk.
- Partners have also reported a lack of land to set up temporary shelters.
- Partners are still gradually reestablishing their presence in northern Gaza, though they continue to face logistical challenges in securing and rehabilitating office spaces, as well as identifying suitable distribution points and warehouses.

## Overcrowding in the Middle and South

- Extreme congestion in sites and buildings.
- Living space is below humanitarian standards, increasing protection and health risks.
- Shelter remains the first priority, people are living in exposed and deteriorated makeshift shelters.
- Due to lack of land, people are setting their tents in risky areas and places

# Update on Shelter Materials Entry to Gaza

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- Over two months since initial approvals, yet the flow of materials entering Gaza remains extremely low. Despite the ceasefire, there has been no significant increase in the entry of shelter materials.
- Flow of materials is slow, irregular, and unpredictable, preventing scale-up of response.
- Most INGOs and UNRWA are still not authorized to dispatch materials. Most partner requests were rejected across multiple sectors (AIDA & UN2720 reporting).
- Ongoing delays on approved requests due to donation number requirements, customs clearances, restrictive policies and Pallet type.
- **Over 65% of the total shelter pipeline** belongs to **INGOs and UNRWA**. Operational delivery, assessments, monitoring, and last-mile distribution **also rely heavily on these actors**. Without their clearance, the response capacity will remain limited to the needs.
- If materials are **not cleared within 2–3 weeks**, will severely impact the Cluster’s winterization efforts and limit coverage ahead of winter

# Update on Shelter Materials Entry to Gaza

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## **Entry of materials since** the approval of shelter materials on 16 August and Response

- **Tents**
- 16 ,000 tents entered through Shelter Cluster partners.
- 7,600 tents were intercepted.
- 6,670 tents have been distributed. The remaining tents are planned for distribution in the coming week.
  
- **Blankets:**
- 40,130 blankets entered.
- 26,235 have been distributed
- The remaining are planned for distribution in the coming week.
  
- **Tarpaulins**
- Around 52,690 entered.
- 6,575 distributed so far.

# Shelter Cluster approach

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The Shelter Cluster approach adapts based on three key factors:

- 1. Flow of materials**
- 2. Type of materials available**
- 3. Movement of people**

## **Current Approach**

- Since the approval of material entry, and due to limited quantities, especially tents, the Cluster has prioritized:
- Households with no form of shelter, recently displaced vulnerable households
- Protection and AoR referral cases
- Discussions are ongoing to agree and validate list of priority activities requiring tents.

## **Evolving Approach**

- With an increase in the entry of tarpaulins (tarps) and expectations for hundreds of thousands more to arrive, the approach will shift toward:
- Greater coverage, including *blanket distributions* where applicable.
- Partners are now sharing site lists with the Cluster for de-duplication checks.
- The Cluster is mapping sites to identify opportunities for an area-based approach, aligned with increased material flow and wider response capacity.

# Arab Committees

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Several Arab committees are entering or planning to enter shelter materials, with very high numbers of tents and NFIs. So far, they have entered around **25,000 tents** and **50,000 bedding items**. In addition to material entry, they are supporting **rubble removal, opening roads, preparing land, and establishing sites** in coordination with the municipalities.

## **Planned numbers of tents include:**

- **Saudi Arabia:** 50,000 tents
- **Qatar:** 87,000 tents
- **Bahrain:** 40,000 tents

The Shelter Cluster met with the **Qatari, Saudi, Bahraini, and Egyptian Committees**, in coordination with OCHA, to understand their pipeline, implementation plans, areas of intervention, and coordination/support needed.



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# BLDA Presentation

# WB UPDATE

# WB UPDATES

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## **Possible Return to the Camps (Jenin, Tulkarem, Nur Shams)**

Explore response options for potential return inside and outside the camps

### **Inside the Camps:**

- Feasible and acceptable responses: such as sealing-off materials or light damage repairs.
- Essential NFIs to be included in the response, especially where personal belongings and household items were destroyed during the operations.

### **For Displaced Households Outside the Camps:**

- Rental support for 3 to 6 months for prioritized cases
- Transitional or temporary shelter for families unable to return- *OFC, Cash for shelter*
- Establish a clear exit strategy in coordination with key stakeholders, including links to reconstruction plans.

# WB UPDATES

## Settler Violence and Shelter Implications (West Bank)

- **Rising Violence:** Sharp increase in the **frequency, scale ( 20% increase compared with previous years), severity and spread** of settler violence causing significant **shelter damage and displacement** across multiple governorates.
- **Affected Communities: High vulnerability** reported among small villages and herding communities.
- **Humanitarian Impact:** Incidents resulted in **destroyed homes, secondary displacement, and psychosocial distress**, highlighting the need for **standardized needs assessment tools**.
- **Response Gaps:** in major large-scale incidents.
- The ICCG **SOPs for Settler Violence (SV) response have been completed and published.**

# WB UPDATES

**There has been a notable increase in demolition orders and associated incidents across the West Bank.**

## **Demolition Orders Issued in Khirbet Umm al-Khair, Masafer Yatta**

Yesterday, Israeli forces, accompanied by representatives of the Civil Administration, conducted a raid in Khirbet Umm al-Khair, located in the Masafer Yatta area.

During the operation, they delivered demolition orders for 15 residential shelters, placing families at imminent risk of forcible displacement. It is important to note that the community is located in close proximity to the Karmel settlement in the southern Hebron Hills, which adds to the vulnerability and pressure on residents.





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# ACF – Rental Support PDM Presentation



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# IM UPDATE

# IM UPDATES (Flash Appeal 2026)

## OPT

REQUIREMENTS (US\$)	NUMBER PEOPLE TARGETED	NUMBER OF IMPLEMENTING PARTNERS
<b>194 million</b>	<b>1.56 million</b>	<b>22</b>

## GAZA

REQUIREMENTS (US\$)	NUMBER PEOPLE TARGETED	NUMBER OF IMPLEMENTING PARTNERS
<b>165 million</b>	<b>1.5 million</b>	<b>20</b>

## WB

REQUIREMENTS (US\$)	NUMBER PEOPLE TARGETED	NUMBER OF IMPLEMENTING PARTNERS
<b>\$28 million</b>	<b>63 K</b>	<b>12</b>

# IM UPDATES

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## Internal Shelter Cluster Dashboard - IM updates

# IM UPDATES (Pipeline Status) 10 Oct 2025

## Completed Procurement



TENT

53,914



TARPAULIN

513,836



BEDDING ITEMS

2,521,842



SEARCHLIGHT

23,128

The Government Media Office

## Ongoing Procurement



TENT

28,326



TARPAULIN

399,542



BEDDING ITEMS

2,909,847



SEARCHLIGHT

2,112

# IM UPDATES (Gap Analysis Result as of 25th of Oct)

Based on the number of people reached over the past six months and the number of people newly displaced during the same period, a thorough analysis—taking all relevant factors into account—indicates that a significant number of people still urgently require shelter assistance.

## Emergency Shelter Items



TENT



TARPAULIN



PLASTIC SHEET

1.40 M



PEOPLE IN NEED

## Household Items



MATTRESS



BLANKET



CLOTHING

1.41 M



PEOPLE IN NEED

# IM UPDATES (Damage Figures and Shelter)

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Source #1: The Government Media Office : 7 Oct 2025

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**288,000<sup>+</sup>**

Families without  
Shelter

**153,000 $\approx$**

Partially damaged  
Housing Unit

**148,000 $\approx$**

Severely damaged  
Housing Unit

**268,000 $\approx$**

Totally Destroyed  
Housing Unit

**125,00<sup>+</sup>**

Tent Completely  
Deteriorated and  
No Longer Usable  
out of 135,000



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# Technical Update

# Technical Updates: Gaza

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## Published Documents

Local Coping Mechanisms published

[1. Local Coping Mechanism for Improving Makeshift Shelters.pdf](#)

[2. Local Coping Mechanisms for Adapting Partially Damaged buildings.pdf](#)

[3. Inclusive Shelter Adaptation Practices for Persons with Disabilities and Limited Mobility.pdf](#)

## IECs

- [IEC on Temporary Occupancy of Damaged Buildings](#), revised to incorporate all GAZA TWG and SAG feedback
- Winterization IEC revision: draft one is complete and will be shared with TSA TWG and SMC for review.

# Technical Updates: Gaza

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## Upcoming Priorities

- Damage assessment approach being developed, to set up a damage assessment sub-TWG.
- Ad-hoc technical discussions being set up on a) sectoral cash, b) targeting damaged buildings for distribution of sealing off kits
- Revision of emergency assistance packages ongoing. ESK package being revised this week, discussions on improved ESK as an incremental assistance ongoing.
- Next week TSA TWG session to discuss partners program plans, develop technical strategies for post-ceasefire shelter response options (emergency and transitional), and discuss sectoral cash approaches.



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Discussion / Q&A / AOB

- **Upcoming meetings:**

- National SAG: October 30th
- Gaza Shelter Cluster meeting: 10:30 AM, Sunday November 2nd
- Gaza SAG meeting: 2:00 PM, Thursday November 6th
- WB Shelter Cluster meeting: 10:00AM, Tuesday November 25<sup>th</sup>
- WB SAG meeting: 10:00AM, 4<sup>th</sup> November
- TSA TWG: 12:30PM on Tuesday 4<sup>th</sup> November
- **Next National Shelter Cluster meeting: 1PM-Gaza time, November 12**