

# SITUATION REPORT

## WEST SUMATRA EARTHQUAKE RESPONSE

*This situation report has been prepared by the Shelter Cluster Coordination Team. Comments are invited and any alterations or additions will be noted in the next report. Please send comments to Steve Barton, Coordinator (sc.wj.coord@gmail.com).*

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Note: **SC** = Shelter Cluster, **SCCT** = Shelter Cluster Coordination Team

## 1 Introduction

### 1.1 Purpose of report

- To elicit feedback from stakeholders in order to further define the activities of the Shelter Cluster
- To brief stakeholders on the current status and activities of the Shelter Cluster
- To identify current needs and issues, responses and gaps
- To record the activities of the Shelter Cluster and SCCT

## 2 Summary of current needs, as perceived by the SCCT

### 2.1 T-Shelter

The term “T-Shelter” covers a range of programs that in general are measures to support HH in the period between relief and reestablishment of adequate permanent housing.

The period for T-Shelter establishment **and** for the use of T-Shelters is expected to overlap the permanent housing reestablishment phase as the Govt program rolls out and HH incrementally rebuild.

T-Shelter programs in West Sumatra in general have a unit cost of approximately 3 million RP and the provision of this support is not expected to impact on the eligibility of HH for Govt support

- Most agencies have identified beneficiaries for their programs and these beneficiaries anticipate the support
- There are still households in need of T-Shelter, for example those living in unsafe houses and those in IDP camps. Agencies with unallocated capacity are expected to target vulnerable groups
- Many households are moving towards reconstruction and may need more flexible responses (within T-Shelter programs) such as supply of tools ,materials, technical advise, construction assistance etc

### 2.2 Permanent housing support

There is also considerable anticipation in the affected community regarding the Govt support program. In order to make best use of the cash stimulus householders need to understand their options and make best use of available resources with the following needs identified:

- Guidelines and support for households repairing their houses
- Guidelines on incremental building
- Alternate house designs (masonry/timber/combination etc)

There is a limited response planned for permanent housing and it is hoped that these programs will target the needs for information and modelling as well as HH with special needs

- Even with the assumption that households can start small and later expand (incremental building) it is expected that some vulnerable households will not be able to achieve a reasonable housing outcome without additional support and these households should be targeted

**Areas requiring further clarity:**

- Host family needs
- What are the information and training needs of (HH and tradesmen) to address the issue of earthquake resistant housing?

### 3 Summary of current shelter response, (as perceived by the SCCT)

#### 3.1 Shelter Cluster Members

	TEMPORARY SHELTER SUPPORT	PERMANENT HOUSING SUPPORT		TRAINING	OUTREACH
		Agencies	Government Pilot Project		
Number of active agencies	20	6	1	10	1
Planned beneficiaries	54,637	2,899	7,473	26,923	50,000
% of affected population	30%	2%	4%	15%	27%
Number complete	25,556	382		1,343	25,000
Number underway	16,529	105		?	25,000
Planned end-date	31 July 2010	?	?	31 July 2010	30 April 2010

#### 3.2 Government

**The POKMAS system**

In response to the September 30, 2009 West Sumatra earthquake disaster, for the housing sector, government will not reconstruct or repair earthquake damaged houses but will support households through cash assistance. This initiative should be a stimulus for each affected household to commence the reconstruction or repair of their houses. To help the households whose houses are severely and medium damage, Government will engage a group of community (POKMAS) consists of 20-25 families as a prerequisite on receiving cash assistance. For those whose houses are severely damaged they will receive cash assistance amounting IDR 15 million, while for medium damage will receive IDR 10 million. The money will be transferred through a POKMAS bank account. The Government expecting 3 results can be achieved by engaging the POKMAS system i.e.:

- Strengthen the community so they can use their local wisdom on how they will rebuild their houses, decide on the priority who will get help first and resolve their internal problems if may appear.
- The reconstruction effort will mobilize local resource which affect to the local economic growth.

- The government will support the POKMAS with facilitators to ensure the rebuilt or repaired houses will be earthquake resilience. Government also plans that an IMB (building permit) should be a prerequisite on receiving full cash assistance.

### **Pilot project and total budget**

Prior to support all affected households, government will test this system thru pilot project or they call it Rehab Rekon Tahap 1 (*1<sup>st</sup> stage rehabilitation and reconstruction*). Meanwhile, total cash stimulus budget for shelter construction and repair are IDR 2.461 trillion.

### **Phases**

From the government point of view there are 4 time lines regarding the disaster response

- Emergency response activities shall be performed for 2 months.
- Early recovery phase shall be performed immediately within 1-3 months, highly likely to overlap humanitarian relief activities. Providing temporary shelter and funding mobilization are example of activities during this period.
- Rehabilitation phase shall be performed within 3-12 months following the emergency response period.
- Reconstruction phase shall be performed within 6-24 months overlapping the rehabilitation activity.

### **Current progress**

- Govt. plan on Pilot Project has started
- Govt has selected the *nagaris* for the pilot project
- Govt. has hired over 300 facilitators and is currently is forming 307 POKMAS at 59 *nagaris* (which are in 59 *Kecamatan*-Sub-district) in 5 *Kabupaten* (district) and 2 *Kotamadya* (Municipality), to support 7,634 housing reconstruction and rehabilitation.
- Establishment of financial arrangements to move funds from Govt. to POKMAS are under way.
- Updated and revised Juknis (the technical guidance document) has been issued
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## **4 Shelter Cluster Coordination Team (SCCT) activities**

### **4.1 Supporting agencies to set strategies**

- Permanent Housing Support Group established  
The membership of this group has a variety of program plans ranging from core housing to masonry training. The group is considering ways to have these various programmatic approaches adopt a unified approach that harmonizes with Govt plans
- Discussions regarding flexibility continue with Agencies who are engaged in T-Shelter programs that will take some time to complete The cluster coordination team is encouraging this flexibility to respond to the changing needs of the affected HH and the developing govt response

### **4.2 Coordination of Agency activities**

- Agency profiling is underway (identifying agency activities, plans, timeframes)
- Information gathering and reporting on agency activities, progress and coverage continues with more detailed and accurate mapping being achieved particularly as improved damage data becomes available
- The Coordination team is working to match agency capacity to HH groups with specific needs.

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### 4.3 Assessment of need

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- The Kota Padang assessment process managed by the SCCT has been completed and the final report will be issued in the next days
- Investigating the needs of displaced households continues with analysis of reports produced by OCHA, IOM and Oxfam followed up by field visits by the SCCT.  
From this information SCCT hopes to match available agency capacity to identified needs.  
Initial results suggest that many displaced families could be supported by the provision of T-Shelters whilst the more complex issues of land allocation are resolved. Many HH have land but lack the resources for T-Shelter

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### 4.4 Engagement with the Govt. shelter/housing activities

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As the Governments recovery plan gathers momentum there is a greater need for understanding, coordination and clarification of the roles of all stakeholders leading to a number of key activities:-

- Study and translation of key Govt documents
- Investigating ways the Shelter Cluster can intersect with Government 'cash stimulus' plans to best support affected households. For example, ensuring households have a range of incremental house plan options.
- Seeking clarification regarding ongoing agency activities

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### 4.5 Coordination with other stakeholders

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- Regular planning meetings between SCCT UN and TPT
- Planning for a common Information Management platform with UNDP/OCHA/TPT/Clusters
- Participating in regular Heads of Agencies meetings, and Cluster Coordinator meetings

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### 4.6 Standards and cross-cutting issues (for example, gender, environment, and livelihoods)

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- Promoting minimum humanitarian response standards  
The suggested use of Sphere standards as a guideline for agency response has been a core activity.  
Sphere manuals in Bahasa have been obtained and are available to cluster members
- The Environmental Impact advisors will be arrive on April 1<sup>st</sup>
- The SCCT has been working with the UN Gender Advisor with input to assessment methodology, IDP support etc
- Anecdotal information suggests there may be a rise in the price of shelter materials
  - *Note: apparently, there are no forward plans by agencies in West Sumatra for analysis of the impact of the response on markets*

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### 4.7 Longer term planning (DRR, lessons learnt, etc.)

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- SCCT is providing input to the update on UN Indonesia Contingency Plan

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### 4.8 Lessons learnt

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- The SCCT sees value in collecting and collating information on shelter responses adopted by agencies in the West Sumatra response.  
It is hoped that such information could be disseminated particularly in Indonesia to inform future responses

If this concept has the support of agencies a standard format will be provided for agencies to report on:  
Nature and extent (and cost?) of intervention  
Strengths, weakness and lessons learnt  
Practical details such as designs, photos and bills of quantity

It is proposed that the information gathered will not identify agencies but specify approaches and results

- The SCCT is also documenting its own activity to inform future clusters especially in early recovery

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#### **4.9 Exit strategy**

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The shelter cluster coordination team is scheduled to conclude on April 30<sup>th</sup>

- The coordination of shelter cluster will be via a working group with a focal point
- The focal point will probably be a suitable shelter agency with ongoing programs
- The SCCT is preparing a task list for this process including information management etc