

# National Shelter & NFI Cluster Coordination

## Agenda

1. MCNA VII: presentation from REACH Initiative
2. HNO 2020: overview
3. HRP 2020: overview
4. Winter response
5. AOB
  - i. CCPM exercise

*Thursday, 14<sup>th</sup> November 2019*

# Current Cluster Team Structure

Since November, 2019



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• For more details check  
<https://www.sheltercluster.org/iraq/documents/iraq-shelter-and-nfi-cluster-briefing-note-november-2019>

<https://www.sheltercluster.org/response/iraq>

# 1. MCNA VII: presentation from REACH Initiative



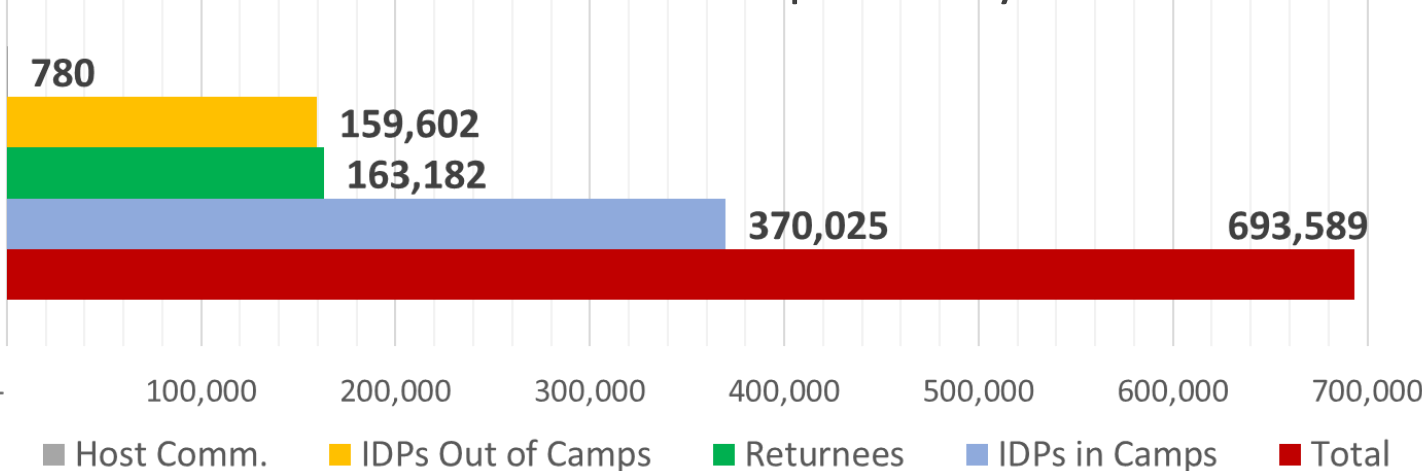
## 2. HNO Overview



	<b>PIN</b>	<b>Acute PIN</b>
IDP camps	370,025	171,859
IDP OoC	505,604	231,252
Returnees	1,510,887	1,046,903
HC	14,535	9,790
<b>Total</b>	<b>2,401,051</b>	<b>1,459,804</b>

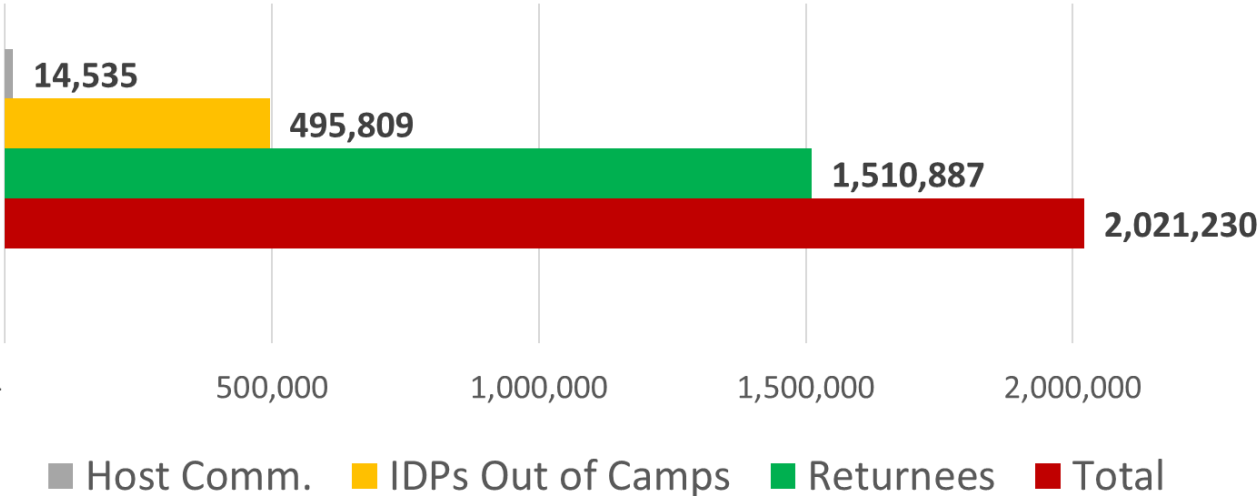
## 2. HNO Overview

- **Well-Being** relates to **people living in critical shelter**. This is associated with **socio-economic vulnerability** that may push them into **negative coping mechanisms in the short term**, with **immediate negative consequences** unless financial or material support is provided. **Camp population** falls under this category due to their exposure to harsh weather conditions as well as their dependency on humanitarian aid.



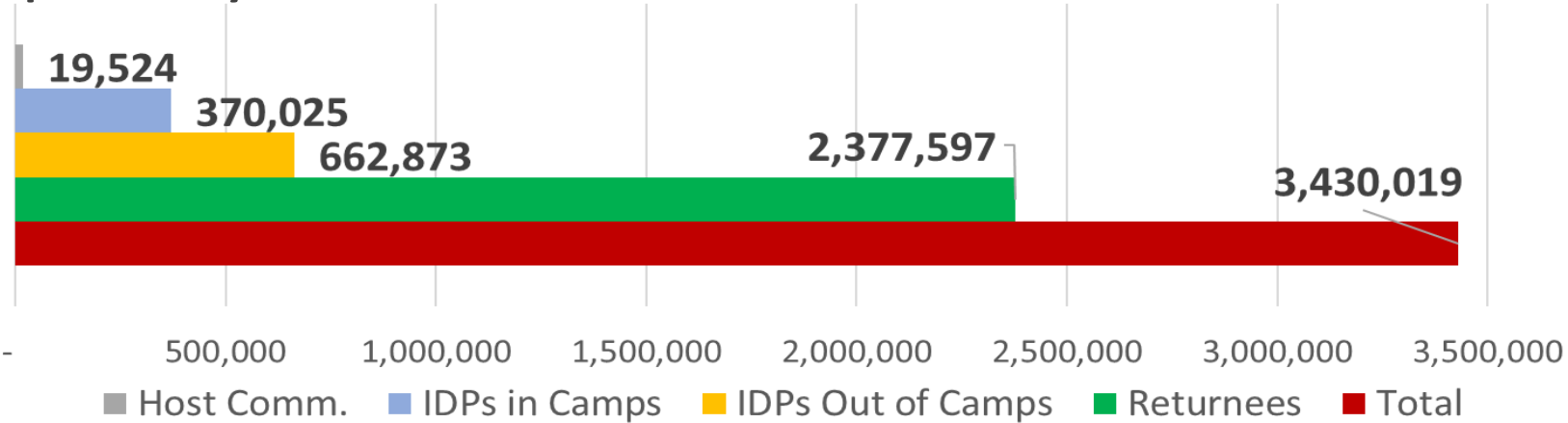
## 2. HNO Overview

- **Living Standard** relates to people having **serious shelter needs**. They cannot address those due to limited financial capacity, ultimately pushing them into cheaper, sub-standard options and thus moving into Well-Being consequences.



## 2. HNO Overview

- **Resilience & Recovery** relates to people having long-term shelter needs (minor and major). Not only substantive financial support is required to address those: **building policies and master plans** are also a crucial part, to be able to address **long-standing issues rooted in the pre-conflict**. Recovery/development actors can play a role, in support of the **Government** which bears the **primary responsibility** to address these needs.



### 3. HRP 2020 – Overall objectives

<p><b><u>STRATEGIC OBJECTIVE 1</u></b></p> <p>Safeguard <b><u>physical and mental well-being of 1.65 million conflict-affected people with acute needs</u></b> by providing services to meet basic needs</p>	<p><b><u>STRATEGIC OBJECTIVE 2</u></b></p> <p>Address critical problems related to <b><u>living standards</u></b> by expanding access to basic services for <b><u>1.54 million conflict-affected people with acute needs</u></b></p>	<p><b><u>STRATEGIC OBJECTIVE 3</u></b></p> <p>Support <b><u>689,000 conflict-affected people in acute need</u></b> who remain displaced to move toward economic independence and <b><u>durable solutions</u></b> by strengthening their resilience</p>	<p><b><u>STRATEGIC OBJECTIVE 4</u></b></p> <p>Respond to <b><u>key protection needs</u></b> of affected communities in support of the transition to durable solutions in accordance with all applicable legal and policy frameworks</p>
<p>Provide safe and secure living environments and access to livelihoods for 370,025 in-camp IDPs, 351,026 out-of-camp IDPs and 926,170 returnees</p>	<p>Maintain and expand basic infrastructure for 370,025 in-camp IDPs, 343,467 out-of-camp IDPs and 979,218 returnees to ensure safe and dignified living conditions</p>	<p>Support restoration of livelihoods and productive assets for 151,400 in-camp IDPs, 537,148 out-of-camp IDPs</p>	<p>Protect the rights of, and promote solutions for, people with perceived affiliation to extremist groups</p>
<p>Assist 370,025 in-camp IDPs, 351,026 out-of-camp IDPs and 926,170 returnees to meet basic needs and minimize reliance on negative coping strategies</p>	<p>Ensure quality and up to standards WASH, health and education services for 370,025 in-camp IDPs, 343,467 out-of-camp IDPs and 979,218 returnees</p>	<p>Enable resumption of income-generating activities, for 151,400 in-camp IDPs and 537,148 out-of-camp IDPs</p>	<p>Strengthen accountability to affected populations through streamlined and revitalized coordination, and collective ownership across all sectors</p>
<p>Ensure equal and inclusive access to services for 370,025 in-camp IDPs, 351,026 out-of-camp IDPs and 926,170 returnees, irrespective of age, gender and disability status</p>	<p>Enable 370,025 in-camp IDPs and 343,467 out-of-camp IDPs and 979,218 returnees (or XX most vulnerable, with figures from cluster response) to achieve self-reliance and minimize negative coping mechanisms</p>	<p>Enhance government and local authorities' ability to cope with emergencies to benefit at least 1.7 million people in conflict-affected areas</p>	<p>Support the integration of Centrality of Protection in the post-conflict transition towards durable solutions</p>

### 3. HRP 2020 – Shelter Cluster Specific Objectives

#### Under Strategic Objective 1 – Well Being

- 119,530 vulnerable IDPs in-camps have access to safe, secure and dignified shelter
- 109,830 vulnerable IDPs in out-of-camp locations have access to safe, secure and dignified shelter
- 104,390 vulnerable returnees have access to safe, secure and dignified shelter
- 45,000 vulnerable IDPs in-camps have access to basic household items
- 92,000 vulnerable IDPs in out-of-camp locations have access to basic household items
- 33,000 vulnerable returnees have access to basic household items

#### Under Strategic Objective 2 – Living Standard

- 36,000 vulnerable returnees in war-damaged shelter have enhanced living standards

### 3. HRP 2020 – Shelter Cluster targets – the process

Targets calibrated toward:

- **Funding level**  
31% for HRP  
62% for HRP & non-HRP
- **Projected achievements**

NFI	Target (ind.)	Achiev. 09/2019 (HRP)	Achiev. 09/2019 (non-HRP)	Proj. end 2019 (ind.)	Proj. end 2019 (%)
IDP CAMP	206,400	52,120	84,276	178,911	87%
IDP Out of CAMP	150,000	76,167	47,388	130,022	87%
RETURNEES	150,000	7,240	10,362	130,022	87%
HOST-COM.	7,500	-	5,288	6,501	87%
<b>Total</b>	<b>513,900</b>	<b>135,527</b>	<b>386,783</b>	<b>445,457</b>	<b>87%</b>

SHELTER	Target (ind.)	Achiev. 09/2019 (HRP)	Achiev. 09/2019 (non-HRP)	Proj. end 2019 (ind.)	Proj. end 2019 (%)
IDP CAMP	93,750	7,990	11,264	72,526	77%
IDP Out of CAMP	80,000	3,711	8,681	61,889	77%
RETURNEES	174,000	38,029	24,172	134,608	77%
HOST-COM.	0	-	-	-	N/A
<b>Total</b>	<b>347,750</b>	<b>49,730</b>	<b>137,101</b>	<b>269,023</b>	<b>77%</b>

# Activity-Based Costing

- We conducted an exercise of reviewing past IHF and HRP proposals to set average costs for activities and then determine the relevant direct and support costs—SAG partners were consulted on and provided feedback on the results and then the costs were presented to OCHA.

List of Indicative Activities Per Cluster and Cost for 2020 HRP - Shelter and NFI

No.	Activity	"Unit Cost (per family of 6)"	"Total Cost (per family of 6)"	Remarks
1	Non-Food Item (NFI) Kit Distribution	\$250	\$340	The total cost includes the cost of the kit as well as the staff required to assess needs and distribute the kits, plus the relevant support costs. This can include both in-kind and cash-based modalities.
2	Sealing-Off Kit (SOK) Distribution	\$210	\$285	The total cost includes the cost of the kit as well as the staff required to assess needs and distribute the kits, plus the relevant support costs. This can include both in-kind and cash-based modalities.
3	Critical Shelter Upgrades	\$1,000	\$1,350	This cost is variable, with a Cluster-set average of \$1,000. However, the exact cost is dependent on the status of the structure to be upgraded/repaired, the size of the HH, proximity to specialized markets, availability of skilled labour and what is necessary to reach minimum standards. The total cost includes the staffing necessary to conduct detailed technical assessments and Bills of Quantity preparation, as well as the relevant support costs for the program.
4	Cash for Rent	\$1,200	\$1,620	This cost is based on a Cluster-set average of \$200 per month for 6 months, however, this should be understood to be an average, as exact prices will depend on the area, the HH size, the quality of the structure, and the length of the program. Total costs include the staff necessary to conduct detailed vulnerability assessments and provide support to HHs and landowners, as well as the necessary support costs.

## Activity-Based Costing

5	War Damage Shelter Repairs (Category 2)	\$1,800- \$3,000	\$2,430- \$4,050	This cost is a range based on partner-reported averages. However, this cost should be understood to be variable based on the individual structure, location in the country including proximity to specialized markets and availability of skilled labour, HH size, and nature and type of damage. Total costs include engineering staff to conduct detailed technical assessments and prepare Bills of Quantity, staff to conduct vulnerability assessments for targeting, and the necessary support costs.
6	War Damage Shelter Repairs (Category 3)	\$3,000- \$5,000	\$3,900- \$6,500	This cost range is based on a Cluster-determined average based on past partner achievements. However, this cost should be understood to be variable based on the individual structure, location in the country including proximity to specialized markets and availability of skilled labour, HH size, and nature and type of damage. Total costs include engineering staff to conduct detailed technical assessments and prepare Bills of Quantity, staff to conduct vulnerability assessments for targeting, and the necessary support costs.
7	Low-Cost Transitional Shelter (Including RHUs, traditionally-constructed, etc)	\$2,500	\$3,325	This cost is variable, based upon an average from past partner interventions including RHUs and constructed interventions. However, these costs should be understood to be variable based on the construction typology selected, the location of the intervention including proximity to specialized markets and availability of skilled labour, and the HH size. The total costs include skilled staff to conduct detailed technical and vulnerability assessments, and transportation of materials as necessary, as well as the relevant support costs.
8	Winter Assistance Distribution	\$63- \$200	\$82-290	Winter assistance is provided as a range, consisting of the minimum assistance package up to a more robust package, which should be provided on the basis of a vulnerability assessment and specific HH needs. The total cost includes the skilled staffing necessary to conduct vulnerability assessments and transportation of materials as necessary, as well as the relevant support costs.
9	Children's Winter Clothing	\$67	\$84	This cost is based on a Cluster-set guideline, and the total cost includes the skilled staff necessary to conduct vulnerability assessments and the logistics costs necessary to provide assistance, as well as the relevant support costs.
10	Tent Replacement	\$400	\$540	This cost is based on a Cluster-set guideline and the total cost includes the costs for transport, installation and necessary support costs. It does NOT include the cost of a replacement slab which would require additional costs.
11	In Camp Site Upgrades	\$120	\$140	This cost is based on a Cluster-set average guideline and the total cost includes the costs for transport, installation, and necessary support costs. These activities can include electrical wiring, replacement slabs, and other related activities.

### 3. HRP 2020 – Shelter Cluster targets

**yet to be approved by HCT and HC**

	Acute PIN (ind.)	Target (ind.)			Budget (USD)		
		NFI (ind.)	Shelter (ind.)	Total (ind.)	NFI (USD)	Shelter (USD)	Total (USD)
IDP CAMP	171,859	45,000	119,530	164,530	2,550,000	2,789,033	5,339,033
IDP Out of CAMP	231,252	92,000	109,830	201,830	3,570,000	10,491,750	14,061,750
RETURNEES	1,046,903	33,000	140,390	173,390	1,700,000	31,632,750	33,332,750
<b>Total</b>	<b>1,450,014</b>	<b>170,000</b>	<b>369,750</b>	<b>539,750</b>	<b>7,820,000</b>	<b>44,913,533</b>	<b>52,733,533</b>
<b>Grand total</b>				<b>539,750</b>			<b>52,733,533</b>

## 4. Winter response plan – Estimated needs

Based on MCNA VII and ILA IV data  
the Shelter Cluster has prioritized

*In camps IDPs: 60,000 households*

*Out of camp IDPs: 24,000 households*

Available resources confirmed so  
far by partners will reach

*In camps IDPs: 87%*

*Out of camp IDPs: 100%*

**Gap for 9,000 in-camp (equivalent to 1.8 MUSD)**

Note: **Returnees** have **not** been **prioritized** for winter support

Since they are targeted for durable shelter interventions and better covered by  
Government support

## 4. Winter response plan – Winter support items

### Humanitarian Partners (UN agencies, NGOs)

- Essential Winter kit ( kerosene heater, kerosene jerry can) and Full winter kit (thermal blanket, carpets, mats, etc.), or Cash for winter (esp. in out of camp settings)
- Children winter clothing
- Sealing Off Kits for people living in critical shelter
- Tent replacement

### Government

- Heating fuel (200 l per family for 4 months)
- Clothing
- MOMD tent replacement



## 4. Winter response plan – Partners

### IDPs in Camps

- Winter needs will be covered by **UNHCR** at 87% – 51,000 HHs cash for winter
- **UNICEF** leads the distribution of winter clothing for children – 50,500 children

### IDPs Out of Camp:

- **CRS, IOM, IRW, Mission East, UNHCR** – 27,000 HHs cash and in-kind



## 4. Winter response plan – Achievements

A total of 20,896 families out of camps have already been reached with winter response:

- UNHCR reached 17,896 families
- IOM reached 3,000 families

UNICEF has reached 5,795 children in camps with winter clothing



## 4. Winter response plan – Gaps

### Camps:

- Ninewa: Jad'ah camp; Anbar: AAF and HTC; Smaller camps in Baghdad, Diyala and Kerbala (400 HHs)

### Out of Camps:

- Recent movements of IDPs leaving camps in Ninewa have increased the number of out-of-camp IDPs with potential heightened winter needs
- Erbil, Dohuk and Kirkuk governorates are well covered with winter support
- Gaps remain in Diyala, Ninewa and Salah al-Din governorates – 6,600 HHs

## 4. Winter response plan – Constraints

- Experience from previous years has proved that governmental distribution of **kerosene for heating and cooking** is not organised in a timely manner – advocacy is needed from highest humanitarian level.
- MoMD has indicated readiness to **replace 14,500 tents in Dohuk** governorate camps but plans are not clear, and the full replacement may not happen for all camps before winter starts.
- MoMD has not communicated plans for distribution of winter items and clothing for IDPs. Previous support has been based on available stock and distributed in an ad-hoc manner with little coordination with humanitarian partners.

## 4. Winter response plan – Key advocacy messages

- ❖ Advocacy with MOMD and COMSEC to provide IDP in camps with
  - ❖ **kerosene for heating and cooking**
  - ❖ **tent replacement**
- ❖ Shelter Cluster partners are urged to coordinate their response with the Shelter Cluster team and use the Shelter Cluster **Planning Tool**:  
**SNFI 4W Planning**
- ❖ Shelter Cluster partners are urged to finalize winter distributions in December 2019 in order to cover the immediate needs of vulnerable families throughout the winter season and report in **Activity Info**

# 5. AOB: Cluster Coordination Performance Monitoring (CCPM) exercise

## What is CCPM?

- Self-assessment of cluster performance against the **six core functions** and AAP;
- Country-led process, supported by Global Clusters and OCHA;
- Conducted annually in protracted crises;
- One response per Partner per coordination level (national and sub-national).

The CCMP does **NOT**:

- Monitor response;
- Evaluate individual Partners or coordinators;
- Affect cluster deactivation decisions

## Main phases:

1. Cluster Performance Monitoring Tool – online questionnaire
2. Survey report – areas in need of improvement

Core cluster functions	Performance status at national level (Partners)	Difference with Coordinators (partners-coordinators)
1. Supporting service delivery	Strong (79 %)	4
2. Informing strategic decisionmaking	Satisfactory (71 %)	-4
3. Planning and implementing cluster strategies	Satisfactory (68 %)	-7
4. Monitoring and evaluating performance	Satisfactory (68 %)	1
5. Building nat'l capacity in prep. and cont. planning	Satisfactory (68 %)	26

3. Identify remedial action and assign responsibilities
4. Final CCMP and Action Plan – shared with HC/HCT and the Global Shelter Cluster

**The CCMP exercise will be initiated by the SNFI Cluster in Iraq for shelter and NFI partners in late November 2019.**

# 5. AOB

