



Shelter Cluster Yemen
ShelterCluster.org
Coordinating Humanitarian Shelter

Shelter Cluster Monthly Meeting

10th October 2021

10:00 AM – 12:00 AM

1. Review of Previous Meeting Action Points – 5 minutes
2. Shelter Cluster Multi-year strategy – 10 minutes
3. Updates on the Humanitarian Programme Cycle 2022 – 10 minutes
4. Shelter Solutions Exhibition & Technical Working Groups – 10 minutes
5. Winterization Strategy – 10 minutes
6. Presentation on the cash for shelter project (IOM) – 15 minutes
7. Field Updates on the Humanitarian Situation – 30 minutes
8. AOB (Let us know if you have any) – 5 minutes

Review action points from previous meeting

No.	Description of Action Point	By Whom	Update	Status
1	Partners interested to participate in the next meetings to share their presentations with the Shelter Cluster Team	Partners	IOM will be presenting in today's meeting	Done
2	SCT to share and finalize the online floods tracking report with partners	SCT	A refined version has been published	Ongoing
3	SCT to share and finalize the online fire incidents report with partners	SCT	A refined version has been published	Ongoing
4	SCT to share with partners the draft methodology notes and indicators for 2022 HNO	SCT	A revised methodology is being drafted	Ongoing
5	SCT to share with partners the draft winterization recommendations for 2021-2022 for their comments	SCT	Comments were received and the strategy has been finalized	Done
6	SCT to share the call of expression of interest for Cluster's TWiGs	SCT	CEI was circulated and membership were identified	Done

Enhanced Emergency Shelter



Transitional Shelter Unit



House repairs



TS: 3 to 5 years lifespan



By upgrading EESK to TS: 6 months to 2+ year lifespan more sustainable shelter solution

Shelter Cluster Activity Matrix 2021 – To be adjusted based on recent market variations

Activity	Target population group	Cost (USD) per kit/HH/House
Essential Household Kit	IDPs, returnees, host community	\$180-250
NFI Bedding Kit	IDPs, returnees, host community	Up to \$141
Winterization Support	IDPs, returnees, host community	\$114-230
NFI Summarization kit	IDPs, returnees, host community	Up to \$110
Emergency Shelter Kit	IDPs	\$230 - 370
Shelter maintenance and upgrades	IDPs	\$75-140
Cash for Rental Subsidies (6-12 months)	IDPs, returnees, host community	\$100 per month
Permanent Houses Rehabilitation	Returnees, affected community	\$2000 to \$2700
Structural/Reconstruction repairs	Returnees, affected community	Up to \$5000 - 5350
Flood Mitigation Basic Work	IDPs, Returnees, host community	Up to 75\$
Transitional Shelters	IDPs	\$600-900
Rehabilitation of Transitional Shelters	IDPs	Up to \$500
Livelihood Cash Grant for supporting production of local materials/construction	IDPs, returnees, host community	Up to \$300
Housing, Land and Property counselling and legal assistance	IDPs, returnees	

Note: House rehabilitation for returnees will be subject to damage assessment minimal moderate repairs estimated above USD 2K-2.7K. Serious repairs or reconstruction will need to be determined depending on scope of work and markets - the estimation of USD 5K – 5,350 is notional.



Yemen Shelter/NFI - CCCM Cluster Strategy

Status

Strategy Status	Version	Status	Effective date	Next revision
	2017 - 2018	Final	2017 March	Upon SAG and/or cluster request

Shelter Cluster Structure

Response name	L3 Emergency Response / Complex Emergency - Yemen		
Cluster Lead Agency	UNHCR Algeria Street No 38, Building No 2 PO Box 12093,Sana'a Tel. +967 1 469771/2	National Cluster Coordinator Ruxandra Bujor Email: bujor@unhcr.org Mobile: 712225114	Deputy Cluster Coordinator Monir AlSobari Email: alsobari@unhcr.org Mobile: 712225045
Cluster Co-Chairs	IOM Laura Jones Email: LJONES@iom.int	ACTED Dylan Terry (temporary) Email: dylan.terry@acted.org	NRC Timothy Mutunga (temporary) Email: timothy.mutunga@nrc.no
Strategic Advisory Group (SAG)	Cluster Coordination Team; Executive Unit for IDPs; UNHCR; IOM; Humanitarian Forum Yemen; CSSW; LMMPO; ADRA; DRC; NRC; ICRC (observer).		
Information Management	National IM Officers (UNHCR) Samy Koffi Email: koffi@unhcr.org		
Government/authorities counterpart agency and contact	Executive Unit for IDPs Abdulwahab AlWashali Assistant Head of ExU Email: abduwahab15@gmail.com		



Shelter Cluster Theory of Change (ToC)

Yemen 2019 - 2020

Vision: Upgraded Vulnerable Communities and Families in Yemen Supported to enjoy a Safe and Dignified life in a Sustainable Manner

Goal: By the end of 2020 the Shelter Cluster supports 50% of families and communities in Yemen to live in safety, dignity and reduce exposure to risk

Cross cutting Themes: Protection/ AGD /Equity/ Accessibility/ Sustainability/ Community Empowerment/ Appropriateness / Environment/ Partnerships/ Integrated Response

Why does the Shelter Cluster need a Theory of Change?

A theory of change, at its most basic, is a road map of how we think we will get most effectively from "where we are now" to "where we want to be"

The situation analysis carried out by the Shelter Cluster clearly demonstrated the critical situation of IDPs especially for those have been displaced for 5 years. It also demonstrated that Shelter is a critical determinant of survival in, especially the early stages, of an emergency and has a profound effect on the needs of other sectors like WASH, Protection, Nutrition, Health etc. When a family does not have a place to call home even temporarily it affects every aspect of their lives.

The Shelter Cluster recognized that it needed a step change in the way it operated to ensure that it was properly positioned to provide lifesaving and life sustaining assistance as Yemen continues to deteriorate into chaos. The specific characteristics of this man made war, the protracted nature that erodes the resilience of the majority of the population requires a change in strategy. The IDPs living in Hosting Sites have long been referred to as the most vulnerable that ran out of more preferred and sustainable options, however the response so far has not reflected this fact. A one day workshop was carried out during which a number of activities were done including a SWOT analysis to identify the strengths weaknesses opportunities and threats affecting the Cluster and this formed part of the basis on which the ToC was articulated.

Pathways to Change

The Shelter Cluster has identified several avenues through which the changes that need to be implemented to ensure Shelter and NFI activities have the most impact on the displaced. The pathway to change is a list of short-term goals, or outcomes, that will help achieve the specific preconditions of success.

The Four critical pathways to change were identified as:

1. Displaced and highly vulnerable families enjoy safe and appropriate shelter and essential household items
2. Beneficiary populations' voices are heard and taken into consideration throughout the program cycle
3. Engagement and capacity of all stakeholders including authorities, communities and humanitarian actors in Shelter and NFI programming enhanced

The provision of appropriate shelter and essential household items remains an important priority as the Cluster works to diversify its shelter and NFI response options so that Partners can offer IDPs a choice that reflects their actual needs. Some 1,300 IDP Hosting Sites host some of the most vulnerable IDPs in Yemen and although this has been recognized for a while the response provided in these sites does not reflect this priority. The CCCM Cluster has agreed with other Clusters a minimum package of assistance for all sectors and the implementation needs to be proactively driven to ensure a basic standard of living for IDPs at these sites.

In order to improve the Cluster response and ensure that beneficiary feedback actually influences the response, there needs to be in addition to the CFM (Complaints and Feedback Mechanisms) guidelines developed a strong push for field based systems in place to ensure that beneficiaries' voices are being listened to and heard and decisions affecting their lives are taken as close to them as possible.

Draft Indicators for 2022 Shelter HNO Severity Score and PIN calculations

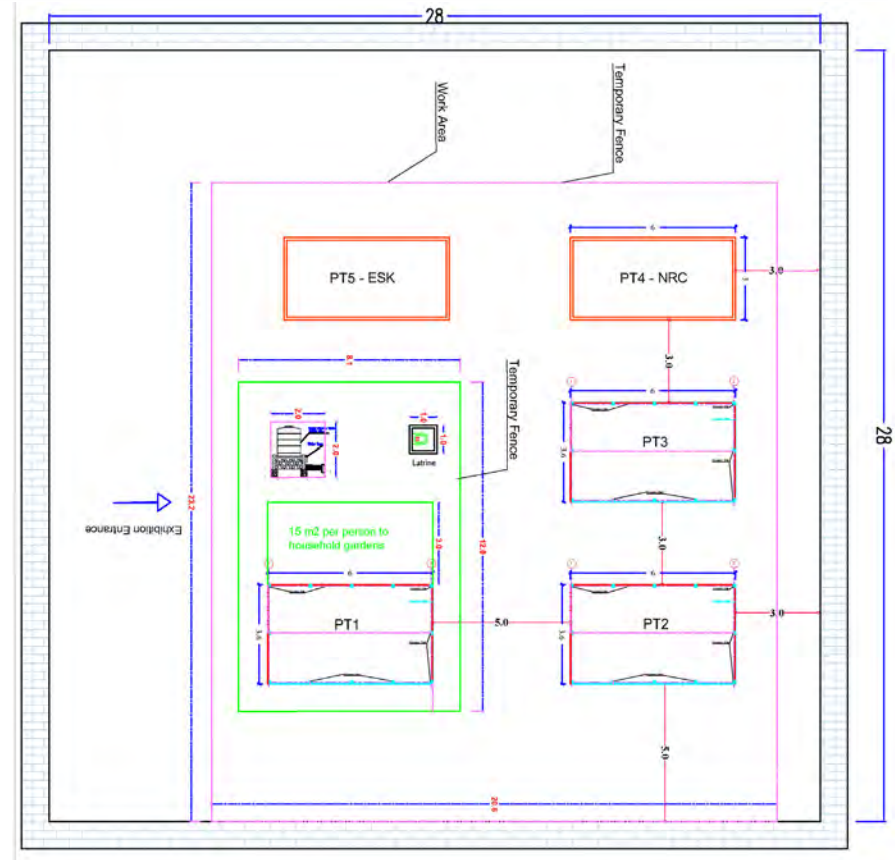
Consequence	Indicators	Weight	Source
Coping mechanism	1. Proportion of IDPs by district over total population (or host population and returnees)	15%	OCHA population dataset 2021
Physical and mental well-being	2. Percentage of populated areas highly susceptible to floods	10%	REACH Flood susceptibility model 2019 or GFT model 2021 (if available in time)
Physical and mental well-being	3. Presence of extreme winter conditions	10%	Shelter Cluster Winterization Recommendations 2021
	3a. Percentage of populated areas with winter nights equal or below 10°C	50%	REACH Weatherization data 2019
	3b. Populated district areas with average high elevation	50%	REACH Elevation data 2021
Living standards	4. Percentage of households with inadequate shelter	15%	UNHCR INAT/PMT 2021 / MCLA 2021
Living standards	5. Percentage of housing in poor condition or destroyed	15%	UNHCR INAT/PMT 2021 / MCLA 2021
Living standards	6. Percentage of households facing threat of eviction	10%	UNHCR INAT/PMT 2021 / MCLA 2021
Living standards	7. Percentage of households with access to adequate and functional facilities	10%	UNHCR INAT/PMT 2021 / MCLA 2021
Living standards	8. Percentage of HHs without access to critical non food items	15%	UNHCR INAT/PMT 2021 / MCLA 2021

PIN calculation based on overall severity score and district population – To be finalized

Overall Severity Score	Level of need	Percentage of PIN
5	Acute	75%
4	Acute	50%
3	Moderate	25%
2	-	0%
1	-	0%

The idea of this exhibition, is to construct emergency and transitional (durable) shelter prototypes and the TWiG to review, learn and develop appropriate designs better adapted to the habitability needs of IDPs in Yemen. Ideally, feedback on these designs by the affected community will also be provided.

The exhibition also presents an opportunity for local authorities, communities, affected people and other stakeholders to appreciate basic shelter, water and sanitation needs of displaced families.



Expected key deliverables of the NFI TWiG:

- Review and update the composition and designation of standard NFIs packages.
- The recommended modality for NFIs assistance, cash or distributions depending on market and access considerations.
- Review NFIs kits composition and items specifications.

Expected key deliverables of the Shelter TWiG:

- **Review existing transitional shelter (T-shelter) designs** and agree on standard designs for a different context and durable shelter solutions
- **Participate in the shelter exhibition initiative**, gather feedback on prototype shelters and create a set of designs, specifications, and drawings for each shelter type suggested.
- **Review existing house repair guidance** and regionally appropriate material and develop guidance in support of small-scale house repair programs.
- **Prepare a context-specific catalog of recommended shelter solutions.**
- Ensure that Age, Gender, and Diversity aspects are contemplated in shelter designs.

- Agree and recommend incorporation of **local cultural preferences**.
- Foresee standards that promote opportunities for local capacity building.
- Promote the use of alternative energy solutions and ensure Environmental sustainability.
- Ensure that humanitarian principles and standards are included in the Cluster Technical Standards (CTS).
- Develop and recommend technical standards for natural disaster-prone areas.
- The TWIG should provide technical support to agencies involved in shelter assistance, with the aim to increase the quality of emergency & transitional shelters designs.
- It also acts as a platform for discussion and peer review of shelter design models, technical details, including but not limited to engineering designs, training and outreach materials, and shelter delivery models.
- **Develop a maintenance kits** for damaged shelter

OVERALL



134 K

FAMILIES IN NEED



214

DISTRICTS



134 K

PERSONAL INSULATION



67 K

SHELTER INSULATION



\$49.5 M

BUDGET REQUIRED

LOW PRIORITY



77 K

FAMILIES



46

DISTRICTS



77 K

PERSONAL
INSULATION



39 K

SHELTER
INSULATION



\$28.5 M

BUDGET REQUIRED

MODERATE PRIORITY



17 K

FAMILIES



37

DISTRICTS



17 K

PERSONAL
INSULATION



8 K

SHELTER
INSULATION



\$6.2 M

BUDGET REQUIRED

HIGH PRIORITY



40 K

FAMILIES



131

DISTRICTS



40 K

PERSONAL
INSULATION



20 K

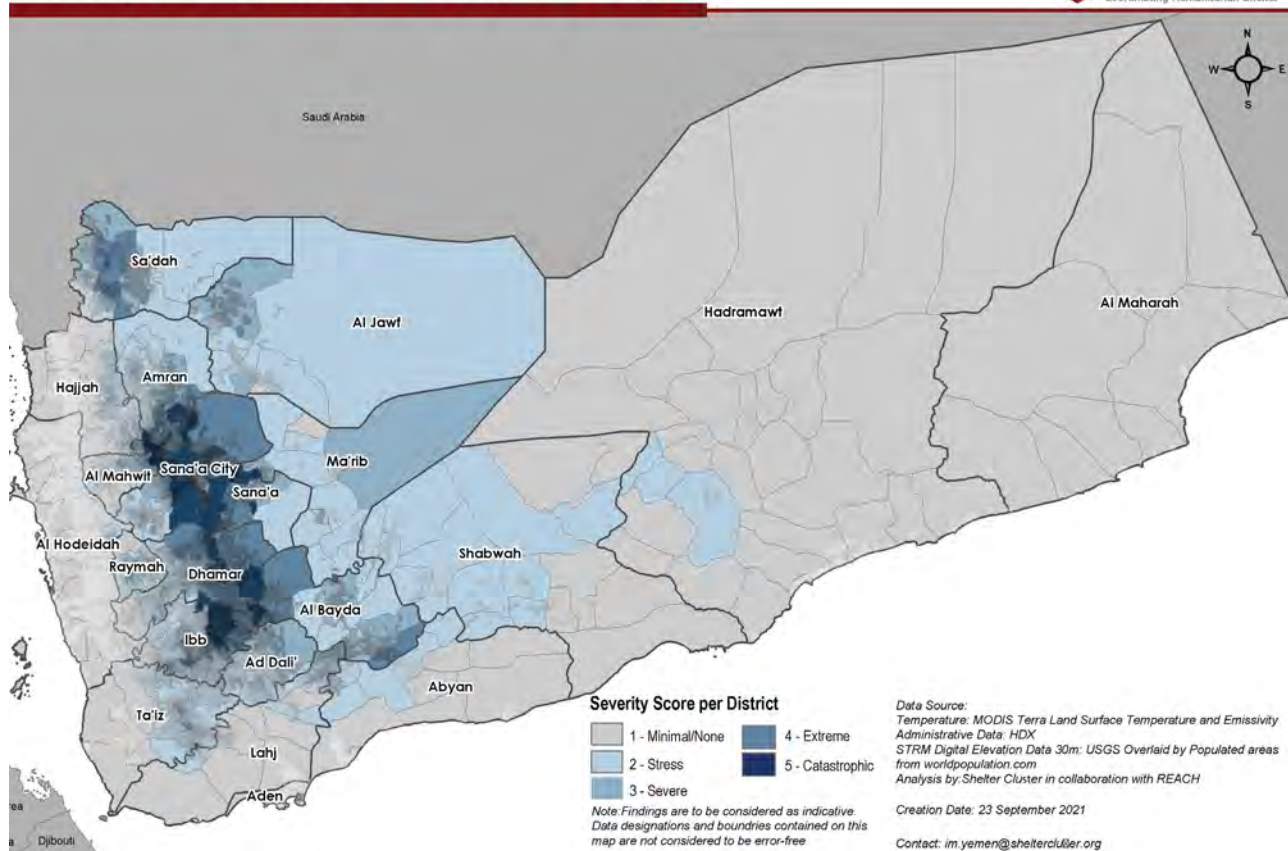
SHELTER
INSULATION



\$14.8 M

BUDGET REQUIRED

Areas Exposed to Low Temperatures in Winter Months



Cash for Shelter – Marib

Objective, Target, Duration, Process, results and recommendations

Objective

The project aims to improve the shelter conditions of IDPs in Marib by giving them conditional cash assistance, which is used to enhance and rehabilitate their emergency shelter.

Target and Value

- *800 families in 4 IDP sites in including Al-Jufaina IDPs site.*
- *Value was 250 USD, 145,000 YER*



Duration

Three months – January to March 2021



Process

- *Need assessment*
- *Criteria of Selection*
- *Market assessment*
- *Cash distribution, installments and implementation process*



IOM has conducted a need assessment in over than 16 IDPs sites supported by IOM in Marib city and Al Wadi districts, and with a target of 800 HHs we conclude to the following most needed IDPs sites

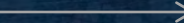
Al Nasar IDPs Site

Al Romaylah Al Qaoz IDPs Site

Hosson Al Hadi IDPs Site

Jufainah IDPs Site

Need assessment and verification



Selection criteria

The selection criteria was divided based on priority groups and Shelter Damage Characterization

- *Child-Headed Household*
- *Separated child, children at risk in need of shelter*
- *Women headed household*
- *Person with physically or mentally disability and/or chronic illness*
- *Single parent*
- *Large family*
- *Structure safe, but walls missing or incomplete*
- *Structure safe, walls partially missing*
- *Partial reconstruction or repair with limited resources e.g. plastic sheeting, cloth, salvaged wood.*
- *General damage, maybe relating to abandonment during displacement.*
- *Roof Doors and windows missing*
- *Temporary grass roof not protecting from rain*

Market Assessment

Before the team started to evaluate the amount of money that should be distributed to each BNFs, we conducted a market assessment to make sure the materials are existed for buying in the local market and the price of each item



Cash distribution and follow up



Implementation Processes

- The total IDP families segregated by sites as below:
 - Al Nasar IDPs Site: 64 HHs
 - Al Romaylah Al Qaoz IDPs Site: 300 HHs
 - Hosson Al Hadi IDPs Site: 110 HH
 - Joufinah IDPs Site 326 HHs
- Before signing the beneficiary declaration form (which is a contract where all terms are highlighted in Arabic, a comprehensive awareness sessions were conducted to make sure all BNF understand the project objective, the installments, the process...etc.



Implementation Processes

Implementations stages as below:

- Registration Process in the IDPs site for the targeted BNFs
- Assess damage in shelter during registration of each BNFs and enlighten the IDPs on what kind of damage he/she has.
- Sign a declaration forms between IOM and the targeted BNFs,
- Sign Annex A which more details about the project and all suggested material to be used for rehabilitation.





Results

- A total of 775 received first, 755 second and last installments.
- All families received cash, fix their shelters

Implementation Processes

- The total amount for assistant was 250\$ around 145,000 YER and it was divided into three phases as follows:
 - ❖ Signing the agreement (BDF) and receive 70,000 YER
 - ❖ Complete purchasing all materials designated for the rehabilitation and maintenance of shelter and then receive 30,000 YER
 - ❖ Completion of the rehabilitation and maintenance of the shelter and then receive 45,000 YER
- After distributing the first round of cash assistant we assign an engineer in the site to follow up the process of rehabilitation for the rest of the project and who ever finish the first stage is entitled to receive the second instalments.



Lesson learned

- *Increase the cash amount paid for one IDPs*
- *Deterioration of the Yemeni currency is impacting the material prices in the market.*

Photos – before and After







Updates/Challenges

1. Security Situation is very tense in Aden hub especially with the ongoing civil protests due to the severe economic deterioration. Overall, these protests did not affect the Shelter/NFI programs.
2. Escalation of conflict in several front-lines including Al Hudaydah, Al Bayda, Marib and Shabwah resulted in new displacements towards Aden hub.
3. SN Shelter cluster partners are lagging behind to respond to flood affected families in many governorates mainly Lahj and Abyan.
4. SN Shelter cluster joined an inter-cluster mission to Abyan on 5 October to assess and monitor SNFIs living conditions and look for transitional and durable solutions for protracted IDPs families and emergency response to newly arrivals.

Immediate priorities

1. More SN Shelter cluster partners are requested to step in and contribute to assessing and responding to SNFIs needs for newly arrivals in Shabwa, Abyan, South Al Hudaydah due to the ongoing huge displacement movement compared to response provided.
2. There is an urgent need to scale up Shelter/NFI response to flood affected populations in Lahj, Abyan and other areas using Cluster pipeline and IFRC and YRCS resources

Assistance Provided from Jan - Oct

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	15201
# of HHs assisted with emergency shelter kits	6388
# of HHs assisted with shelter maintenance and upgrade activities	12
# of HHs provided with house reconstruction support	85
# of HHs provided with transitional shelters	1599
# of HHs receiving bedding kits	9192
# of HHs receiving essential household kits	16248
# of HHs receiving winterization support	9416
Grand Total	58141



KSRC/BCHR Shelter/NFIs assistance to flood affected families in Al Khazan Site Ash shhr-Hadramout-BCHR Team

Updates/Challenges

- ❑ The rise in rent prices in the city of Taiz and the expulsion of most of the IDPs from their homes due to the accumulation of rents and rising prices, and there are no partners to cover the gap.
- ❑ damage and rupture emergency shelters and tents rapidly by flood and wind , and the need is beyond the partners' capacity to respond.

Immediate priorities

- 3100 HHs of IDPs live in the IDP sites are in urgent need of winter support in Taiz districts.
- Urgent need for rental subsidies for the IDPs threatened with eviction from rental homes inside the city of Taiz, where there are more than 1,200 families threatened with eviction.

Assistance Provided from Jan - Oct

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	1661
# of HHs assisted with emergency shelter kits	1510
# of HHs provided with house rehabilitation support	1
# of HHs receiving bedding kits	1546
# of HHs receiving essential household kits	3717
# of HHs receiving winterization support	3331
Grand Total	11766



Response to IDPs in Mukha and Mawza'a by distributed with ESKs and NFIs.

Top News/Challenges

1. Access constraints to areas close to frontlines (hard to reach areas) such as Matwalah sub district within Abs.
2. Lack of partners who have the capacity to assess and response for people affected by heavy rain in Raymah and Al Mahwait.
3. HLP issues in regards to new lands to host people affected by eviction in Kusahar, Mustaba, and Abs district in Hajjah.

Urgent Needs

1. Scale up the capacity of shelter cluster partners to respond for S/NFIs needs in the districts affected by heavy rain in Hajjah.
2. Advocate with local authorities to support partners to access hard to reach areas.

Assistance Provided from Jan - Sep

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	8,333
# of HHs assisted with emergency shelter kits	1,573
# of HHs assisted with shelter maintenance and upgrade activities	514
# of HHs provided with transitional shelters	2,509
# of HHs receiving bedding kits	7,287
# of HHs receiving essential household kits	10,725
# of HHs receiving summarization support	43
# of HHs receiving winterization support	77
Grand Total	31,061

Success story: Constriction of 750 transitional shelters by NRC in Abs district.



Updates/Challenges :

1. A good coverage of response to the families affected by flooding in Sana'a hub who were found to be in severe need for NFIs and emergency shelter.
2. Delays in reaching common agreements on data sharing caused insufficient coordination and further response delays.

Immediate priorities:

Identify an intra-agency long-term data sharing agreement that ensure the rapid cross-checking of beneficiaries lists and avoid overlap or potential duplication of assistance.

Assistance Provided from Jan - Oct

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	26,942
# of HHs assisted with emergency shelter kits	377
# of HHs provided with transitional shelters	320
# of HHs receiving bedding kits	6,507
# of HHs receiving essential household kits	8,068
# of HHs receiving summarization support	117
# of HHs receiving winterization support	2,250
Grand Total	44,581

Updates/Challenges :

1. The delay in the response from the other concerned clusters negatively affects the components of shelter and non-food items, as each delay in distributing food or medicine means selling non-food items to provide a meal or emergency medicine especially if one of the family members suffers from a chronic disease.

Urgent needs:

An effective recommendation should be developed for IDPs who do not have any ID documents which prevents them from receiving rental subsidies or cash for Shelter\NFI. Developing a catalog for ESK installation, installing at least 50 % of the targeted families in any ESK project or intervention, and supervising the installation of 100 % of the distributed emergency shelter.

Develop technical criteria for flood affected HHs that clarify the type and number of the possible shelter\ NFI assistance according to the type of targeted families, IDPs \HC, or the targeted locations IDP hosting sites, unfinished buildings or homes.

Assistance Provided from Jan - Oct

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	7,248
# of HHs assisted with emergency shelter kits	764
# of HHs receiving bedding kits	4,870
# of HHs receiving essential household kits	6,170
Grand Total	19,052



Updates/Challenges :

The recent conflict in Harib at the end of September resulted in the displacement of 800 HHs to Al Juba, Marib and Marib City and the displacement still ongoing.

Gap & Response (Displacement from Rahabah & Harib):

NFIs Assisted	NFIs Gap	# ESKs Assisted	ESKs Gap	# of Rental Gap
422 HHs	344 HHs	120 HHs	440 HHs	153 HHs

- 83 verified by IOM (83 NFIs + 51 Tents) (RCT stock)
- About 500 verified by SHS from Rahabah, Al-Juba and Harib

Main challenges are as follow:

- Shortage of ESK stocks
- The high temp in Marib makes it hard to stay inside an ESK
- Limited cash for rent programmes
- Ongoing displacement

Immediate priorities:

- Shift from emergency to long term solutions
- Improve ESKs to fits Marib weather condition
- Partner should preposition a contingency stocks.
- Advocate for the scale up of Shelter/NFI response.

Assistance Provided from Jan - Oct

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	7,340
# of HHs assisted with emergency shelter kits	5,446
# of HHs provided with transitional shelters	262
# of HHs receiving bedding kits	3,914
# of HHs receiving essential household kits	9,713
# of HHs receiving winterization support	6,121
Grand Total	32,796

Updates/Challenges :

- #42 flood affected HHs been assisted with 42 EESKs by YARD (in Al Ghail distict, Al-Jawf), from cluster common pipeline stock.
- Planned distribution of #500 NFIs for 500 HHs in Qataber district- Al-Jawf (distribution will start on 17 Oct this month) .
- Ongoing distribution for #951 NFIs in Al-Hezm for IDPs including host community by YARD from UNHCR items.
- Ongoing distribution for #150 NFIs in Alghail district in AL-Jawf.

Urgent Needs

In Al Ghail district there is estimated more than 1000 HHs whom their houses was destroyed and collapse by conflict in the area, but now the situation became steady and there currently some of the HHs return and local authorities including the families requesting support by shelter and Cash for work so families can re-farm their lands.

Assistance Provided from Jan - Oct

Activity	Sum of Families
# of HHs assisted with cash for rental subsidies	586
# of HHs assisted with emergency shelter kits	250
# of HHs receiving bedding kits	2000
# of HHs receiving essential household kits	2190
# of HHs receiving winterization support	428
Grand Total	5454

Thank You

Materials of this meeting are available at:

<https://www.dropbox.com/sh/gg92qkfm8smkhdf/AAC3v6-gQ5oxbFk3K-UwTS9ja?dl=0>

More Info.:

<https://www.sheltercluster.org/response/yemen>

Follow us on Twitter:

@ShelterClustYE