

Terms of Reference
Donor Engagement Session
Shelter/NFI/CCCM Cluster Yemen

1. Operational Context

The humanitarian crisis in Yemen remains the worst in the world. Nearly four years of conflict and severe economic decline are driving the country to the brink of famine and exacerbating needs in all sectors. An estimated 80 per cent of the population – 24 million people – require some form of humanitarian or protection assistance, including 14.3 million who are in acute need. Severity of needs is deepening, with the number of people in acute need a staggering 27 per cent higher than in 2018. An estimated 7.4 million people require services to treat or prevent malnutrition, including 3.2 million people who require treatment for acute malnutrition. A total of 17.8 million people lack access to safe water and sanitation, and 19.7 million people lack access to adequate healthcare, confirming the fact that needs have intensified across all sectors. As a result of conflict, as many as 4.3 million people have been displaced in the last three years, including approximately 3.3 million people who remain displaced and one million returnees. More than half are living in Amanat Al Asimah, Hajjah, Taizz, Al Hudaydah and Sa'ada governorates and about 60 per cent have been displaced since conflict escalated almost four years ago. This includes 685,000 people who fled fighting in Al Hudaydah and on the west coast from June 2018 onwards.

An estimated 74 per cent of IDPs outside hosting sites are living in rented accommodation (43 per cent) or with host communities (22 per cent). This places a continued and prolonged burden on hosting families and the wider community as well as on IDPs paying rent and those sheltering in spontaneous settlements. IDPs in hosting sites are considered the most vulnerable due to limited alternatives. An estimated 26 per cent of IDPs are living in hosting sites including public buildings, collective centres, or dispersed spontaneous settlements. Services at these locations are often limited, and residents face significant protection risks, including exploitation, harassment and gender-based violence (GBV).

IDPs often flee with little more than the clothes they are wearing, and lacking the basic NFIs and emergency shelter items required for their survival. The most frequently reported needs are lack of essential items, insufficient lighting in shelters, overcrowding, inability to afford rent or basic goods and the high cost of shelter materials. Established IDP populations need resilience support to reduce negative coping strategies and help them to find longer-term solutions, including transitional shelters, cash for rental subsidies and livelihoods support. Rehabilitation of damaged houses and other kinds of support are needed in areas where IDPs have returned home, particularly in Aden, Amanat Al Asimah, Taizz, Shabwah and Lahj governorates.

2. Goal: To build on donor relationship, share field experience and present 2019 - 2020 Shelter/NFI/CCCM Cluster strategy particularly on scaling-up the response in IDP Hosting Sites in Yemen.

3. Objectives

- a. Interact and exchange ideas and experiences, understand varying perspectives and establish platforms for collaboration building on key Shelter/NFI/CCCM Cluster and Donor priorities for the Yemen operation.
- b. Engage with new Donors interested in supporting the Shelter/NFI/CCCM Cluster

- c. Establish and build relationships between the Cluster, Donors, and Partners working on Yemen through direct interaction.
- d. Identify key priority themes from the Shelter/NFI/CCCM Cluster strategy and Organisational priorities for experience exchange including challenges and gaps and facilitate the sharing of key experiences that highlight similarities in approaches and priorities while acknowledging differences.
- e. Agree on a simple mutually accountable Plan of Action to measure progress and impact over time.

4. Justification

- The Shelter/NFI/CCCM Cluster Budget in 2017 was \$106 M out of which 20% (\$22 M) was received targeting 2.0 M vulnerable individuals. In 2018 the budget was \$ 195 M targeting 3.0 M vulnerable people out of which 73 M (38%) was received. In 2019 the Shelter/NFI/CCCM Cluster budget is \$ 222 M targeting 3.0 M individuals. Over the past years Shelter/NFI/CCCM needs has consistently increased with Shelter being in the top 3 or 4 priority needs for displaced populations while the Cluster has consistently received among the least funding as a percentage of its ask.
- Given the deepening needs in all sectors including in the Shelter/NFI/CCCM Cluster the need to be more proactive in communications, advocacy and donor engagement has been consistently raised by Partners in strategy meetings, workshops and in Cluster Coordinators Performance Monitoring (CCPM). As part of the Shelter/NFI/CCCM Cluster overall strategy to improve its communication and Advocacy efforts and ultimately its funding base a technical working group has been prioritized for 2019 that the engagement session will create avenues for engagement with traditional and non-traditional donors.
- There is pressure on Funding for the Yemen operation and the imperative for Clusters to become more efficient, more cost effective and more sustainable. Therefore the Shelter/NFI/CCCM Cluster prioritizes the synergistic experience of Donors, Partners, to take advantage of the skills, knowledge and flexibility that will be useful to function more effectively in Yemen.
- The Shelter/NFI/CCCM Cluster acknowledges that the perspectives of donors, and the Cluster sometimes diverge leading to divergent priorities and if this is not reconciled, the synergy that will ensure all efforts are focusing on the same objectives may be absent. Therefore the main elements of Shelter/NFI/CCCM Cluster strategy 2019 -2020 will be discussed to ensure points of collaboration are strengthened and divergent views and priorities acknowledged.

5. Timeframe

The Session shall take place on Monday 25th and Tuesday 26th March 2019 in Amman, Jordan at the Kempinski Hotel Amman, Jordan. Please see attached draft Agenda

6. Language of Session

The Session shall be conducted in English

7. Key Engagement Priorities

Based on the initial engagement with the Shelter/NFI/CCCM Cluster Partners, Strategic Advisory Group (SAG) and key donors, the below broad key themes have been identified as priorities and will inform the sessions:

- a. **Shelter/NFI/CCCM Cluster Strategy 2019-2020** – Overview of key elements of strategy
- b. **SMC Strategy 2019 - 2020** – Overview of Key elements of the Strategy
- c. **Enhancing Coordination** – How can Clusters work better together given the Shelter/NFI/CCCM Cluster's Coordination Role, how can Partnerships be strengthened with Local Authorities in Yemen; Information management;
- d. **Targeting** – Shared responsibility? Location prioritization, beneficiary Identification and selection process, how to improve the process without making it too cumbersome?
- e. **Monitoring** – Shared responsibility? How we can enhance capacity to respond and track the response more effectively, How we can effectively evaluate the impact of our collective response, what this will entail, staffing, resources, technical capacity etc and how sustainable will it be given the Yemen context?
- f. **Localization of Aid** - How we ensure Aid is provided as close to beneficiaries as possible through National Partners
- g. **Response Sustainability** – Moving towards Aid sustainability and away from Aid dependence in the Yemen Operation, How can we better engage with NNGOs who know the IDPs better and are sometimes part of them
- h. **State of Humanitarian Shelter and Settlements 2018** - linkages for Yemen
- i. **Changing Trends in displacement and the place of CCCM Approaches**
- j. **Integrated Multi Cluster Response and Cross cutting issues**

8. Expected Outputs

The Donor Engagement Session is expected to provide the following outputs:

- 7.1. Agreement on Priorities that can be supported by Cluster Partners and Donors
- 7.2. Recommendations and Action plan with key priorities identified and follow up actions